

# UNITED STATES AIR FORCE BOARD FOR CORRECTION OF MILITARY RECORDS

## **RECORD OF PROCEEDINGS**

**IN THE MATTER OF:** 

DOCKET NUMBER: BC-2023-02620

Work-Product

COUNSEL: NONE

HEARING REQUESTED: NO

## **APPLICANT'S REQUEST**

He be eligible to receive Continuation Pay (CP) under the Blended Retirement System (BRS).

## **APPLICANT'S CONTENTIONS**

He applied for BRS CP on 28 October 2021 at his previous duty station. He signed the BRS CP Statement of Understanding (SOU) well before the anniversary of his 12-year "Pay Date" and completed the AF Form 1411, *Extension of Enlistment in the Air Force*, and was told by his Commander Support Staff (CSS) they created a Case Management System (CMS) case to request his CP, but he has not received the bonus.

In support of his appeal the applicant provides e-mail traffic between himself and his CSS in 2021 showing his attempts to submit his extension paperwork and the BRS CP SOU in order to receive CP.

The applicant's complete submission is at Exhibit A.

# **STATEMENT OF FACTS**

The applicant is an active-duty Air Force staff sergeant (E-5).

The Military Personnel Data System (MilPDS) shows the applicant's actual "Pay Date" (also referred to as the Pay Entry Base Date [PEBD]) is 2 February 2010. Since he had less than 12 years of service as of 31 December 2017, he was eligible to opt-in to the BRS and did so on 2 January 2018. Furthermore, under the BRS, the applicant was eligible for CP, provided his election was made prior to the 12th anniversary of his "Pay Date" (2 February 2022) and he obtained 48 months of retainability from the effective date.

On 26 October 2021, according to "Continuation Pay Statement of Understanding and Election," provided by the applicant, he requested CP.

On 27 October 2021, a "Standardized Extension Worksheet," provided by the applicant, shows his request for an extension in order to qualify for CP under the BRS.

On 28 October 2021, according to AF Form 1411, the applicant requested a 24-month extension to his current enlistment for the purpose of "GI Bill or Continuation Pay." On 17 Nov 21, his commander recommended approval of the extension and on 2 December 2021 the Military Personnel Flight finalized the paperwork and extended the applicant's Date of Separation (DOS) from 2 January 2024 to 1 January 2026.

The MilPDS confirms the applicant has a DOS of 2 January 2026.

For more information, see the excerpt of the applicant's record at Exhibit B and the advisory at Exhibit C.

# **APPLICABLE AUTHORITY/GUIDANCE**

*General Blended Retirement System Guidance:* Sections 631 through 635 of Public Law 114-92, the National Defense Authorization Act for Fiscal Year 2016, amended in Public Law 114-80, National Defense Authorization Act for Fiscal Year 2017.

On 27 January 2017, the Deputy Secretary of Defense implemented guidance for the newly created retirement system for the Uniformed Services, which was enacted in the 2016 National Defense Authorization Act for Fiscal Year 2016. This system, called the Blended Retirement System combines the traditional legacy retirement pension, also known as a defined benefit, with a defined contribution benefit into a Thrift Savings Plan. The Blended Retirement System went into effect on 1 January 2018.

Active component Service members with fewer than 12 years of service as of 31 December 2017, calculated from their Pay Entry Base Date [PEBD] (for the Air Force it is referred to as the "Pay Date"), and members of the National Guard or Reserve who have accrued fewer than 4,320 points as of 31 December 2017, are also grandfathered under the current retirement system but may choose to opt-in to the Blended Retirement System.

*Guidance on Continuation Pay:* In accordance with AFI 36-3012, Military Entitlements, Chapter 4, Continuation Pay and Personnel Services Delivery (PSD) Guide, Blended Retirement System (BRS) Continuation (CP) Execution, Organization, and Responsibilities:

Members of the Uniformed Services who are covered by the Blended Retirement System are eligible to receive a one-time, mid-career bonus payment in exchange for an agreement to perform additional obligated service. The amount is determined by applying a multiplier to the member's monthly base pay. For RegAF Airmen, the multiplier is 2.5 and for ANG or AFR Airmen, the multiplier is 0.5.

Service members eligible to receive continuation pay must have completed not less than 8 and not more than 12 years of service, as computed from the members Pay Entry Base Date (otherwise referred to in the Air Force as the "Pay Date"). In addition, the member must complete the Statement of Understanding and Election (SOU), obtain their commander's approval for Continuation Pay, and commit to a four year military service obligation. The election for Continuation Pay must be made prior to the member's 12th year of service based on pay date but no earlier than 90 days in advance.

According to a myPers article, *Blended Retirement System Continuation Pay*, updated on 12 March 2021, "Airmen will be notified of their potential eligibility for BRS CP and receive a BRS CP Election SOU via myPers messaging starting approximately 90 days prior to the potential BRS CP effective date." In addition, the Continuation Pay fact sheet pulled from myPers states that notification for Continuation Pay will start 60 days before a member's 12th year of service.

# AIR FORCE EVALUATION

AFPC/DPMSSM (Special Pays), recommends granting the application. Based on the documentation provided by the applicant and analysis of the facts, there is evidence of an error or injustice. On 26 October 2021, the applicant acknowledged receipt of his BRS CP and was advised

in the myPers incident 211026-008084 (myFSS 01529463) to complete the BRS CP SOU. While the applicant did not submit the SOU in myPers he signed the SOU on 26 October 2021, prior to his 12-year "Pay Date" anniversary and completed an extension to obtain the required retainability. As such, DPMSSM indicates the applicant met the intent of the program and while he will require an additional one-month extension to meet the four-year military service obligation, they recommend granting his request.

The complete advisory opinion is at Exhibit C.

# **APPLICANT'S REVIEW OF AIR FORCE EVALUATION**

The Board sent a copy of the advisory opinion to the applicant on 26 September 2023 for comment (Exhibit D) but has received no response.

## FINDINGS AND CONCLUSION

- 1. The application was timely filed.
- 2. The applicant exhausted all available non-judicial relief before applying to the Board.

3. After reviewing all Exhibits, the Board concludes the applicant is the victim of an error or injustice. The Board concurs with the rationale and recommendation of AFPC/DPMSSM and finds a preponderance of the evidence substantiates the applicant's contentions. The Board notes the applicant met the intent of the program when he completed the BRS CP SOU and extended for the purpose of CP prior to the anniversary of his 12-year "Pay Date." While the applicant failed to submit the SOU through myPers, he provided e-mail traffic between himself, his CSS and FSS, which indicates there was confusion regarding the process; however, he believed his request for CP had been submitted for approval. Given the applicant signed the BRS-CP SOU on 26 October 2021, and extended his enlistment for the purpose of CP, the Board finds this procedural oversight should not preclude the applicant from obtaining the CP he requested. Therefore, the Board recommends correcting the applicant's records as indicated below.

### RECOMMENDATION

The pertinent military records of the Department of the Air Force relating to APPLICANT be corrected to show that on 26 October 2021, the applicant submitted a timely and effective Continuation Pay Statement of Understanding and Election to accept Continuation Pay in accordance with Public Law 114-80; his election for Continuation Pay was accepted; and the applicant received a 48-month active-duty service commitment in exchange for the approved Continuation Pay election.

### CERTIFICATION

The following quorum of the Board, as defined in Department of the Air Force Instruction (DAFI) 36-2603, *Air Force Board for Correction of Military Records (AFBCMR)*, paragraph 2.1, considered Docket Number BC-2023-02620 in Executive Session on 13 Feb 24:



All members voted to correct the record. The panel considered the following:

Exhibit A: Application, DD Form 149, w/atchs, dated 31 July 2023. Exhibit B: Documentary evidence, including relevant excerpts from official records. Exhibit C: Advisory opinion, AFPC/DPMSSM, w/atchs, dated 24 September 2023. Exhibit D: Notification of advisory, SAF/MRBC to applicant, dated 26 September 2023.

Taken together with all Exhibits, this document constitutes the true and complete Record of Proceedings, as required by DAFI 36-2603, paragraph 4.12.9.

