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## UNITED STATES AIR FORCE BOARD FOR CORRECTION OF MILITARY RECORDS

### RECORD OF PROCEEDINGS

IN THE MATTER OF:

DOCKET NUMBER: BC-2024-00346

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COUNSEL: NONE

HEARING REQUESTED: YES

### APPLICANT'S REQUEST

His DD Form 214, *Certificate of Release or Discharge from Active Duty*, Block 24, *Character of Service* for the period 29 Sep 88 through 26 Jan 89 be changed from "Uncharacterized" to "Honorable."

### APPLICANT'S CONTENTIONS

He attended Air Force Officer Training School (OTS) in 1988 and his DD Form 214 reflects a Character of Service as "Uncharacterized." He believes this is an administrative error and it should reflect "Honorable." He graduated from OTS with honors and went on to serve 14 years on active duty before moving to a full time Air National Guard position in 2003.

The applicant's complete submission is at Exhibit A.

### STATEMENT OF FACTS

The applicant is a retired Air Force Reserve lieutenant colonel (O-5).

According to the applicant's DD Form 214, for period of service 29 Sep 88 through 26 Jan 89, he was discharged in the grade of staff sergeant (E-5) after he completed 3 months and 28 days of active service to attend OTS. Block 23, *Type of Separation*, states "Entry Level Separation" and Block 24, *Character of Service*, reflects "Uncharacterized."

On 27 Jan 89, according to AF Form 133, *Oath of Office (Military Personnel)*, the applicant was appointed a second lieutenant (O-1) in the Reserve of the Air Force.

According to the applicant's DD Form 214 and DD Form 215, *Correction to DD Form 214, Certificate of Release or Discharge from Active Duty*, for period of service 27 Jan 89 to 3 Apr 03, he was discharged in the grade of major (O-4) after he completed 14 years, 2 months, and 7 days of active service. Block 23, *Type of Separation*, states "Resignation" and Block 24, *Character of Service*, reflects "Honorable."

On 8 May 24, according to [REDACTED], published on 22 Aug 24, the applicant retired in the grade of lieutenant colonel.

For more information, see the excerpt of the applicant's record at Exhibit B and the advisory at Exhibit C.

### APPLICABLE AUTHORITY/GUIDANCE

AFBCMR Docket Number BC-2024-00346

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**DoDI 1332.14, *Enlisted Administrative Separations*, incorporating changes through 23 Jun 22:**

Enclosure 3, section 2 – *Selected Changes in Service Obligation*

Paragraph a(3) states an enlisted Service member may be separated due to an acceptance of an active duty commission or appointment, or acceptance into a program leading to such commission or appointment in any branch of Military Service.

Paragraph b(1) states the characterization or description is honorable unless the separation is an entry-level separation and is required in accordance with section 3 of Enclosure 4.

Enclosure 4, section 3 – *Characterization of Service or Description of Separation*

Paragraph c(1)(a)2 states an uncharacterized separation will be described as an entry-level if separation is initiated while an enlisted Service member is in entry-level status, except when the Secretary concerned, on a case-by-case basis, determined that characterization of service as honorable is clearly warranted by the presence of unusual military duty. The characterization is authorized when the Service member is separated under Enclosure 3 by reason of selected changes in service obligation.

**AFI 36-3208, *Administrative Separation of Airmen*, Section 2B—Changes in Service Obligation:**

1.19.1. Entry Level Separation. Airmen are in entry level status during the first 180 days of continuous active military service or the first 180 days of continuous active military service after a break of more than 92 days of active service. Determine the member's status by the date of notification; thus, if the member is in entry level status when initiating the separation action, describe it as an entry level separation unless:

1.19.1.2. The Secretary of the Air Force determines, on a case-by-case basis, that characterization as honorable is clearly warranted by unusual circumstances of personal conduct and performance of military duty...Use this characterization if the reason for separation is:

1.19.1.2.1. A change in military status according to Chapter 2

2.9. *Determining Eligibility.* Eligibility for separation under this section is based on a change, or a proposed change, in a member's obligation to serve the full term of an enlistment contract. Such a change may involve appointment to officer status, a new term of enlistment, separation from the active force to serve with one of the Reserve forces, or a defect in the enlistment. On receipt of evidence that a member is qualified for separation for one of the reasons in this section, the separation authority: 2.9.1. Concurs in the action and establishes a DOS consistent with the reason for the separation; etc.

2.10. *Type of Separation.* Characterize the service of airmen separated for a reason in paragraphs 2.11 through 2.18 as honorable unless an entry-level separation is required according to paragraph 1.19 Separation from a void enlistment under paragraph 2.19 will be by order of release from custody and control of the Air Force. Describe separation under paragraph 2.20 for minority as an entry-level separation.

2.11. *Completion of Officer Training.* Discharge graduates of officer training contingent on their acceptance of appointment as commissioned officers. Make the discharge effective the day before they take the oath of office as Air Force officers. Do not deliver the discharge documents until

after the oath of office has been executed. For more information about these separations, see AFI 36-2013, *Airman Commissioning Programs and Officer Training School* (formerly AFR 53-20).

## **AIR FORCE EVALUATION**

AFPC/DPMSSR (Transitions), recommends granting the applicants request to change the service characterization from “Not Applicable” to “Honorable” on his DD Form 214. DPMSSR states for many years, OTS operated under their own internal policy with regards to characterizing the service of their graduates. Discussions with them have indicated their policy has shifted from time to time through the years, with some periods in the 1970s being characterized and some periods in the 1980s and 1990s listed as uncharacterized. OTS has been allowed to make the determination since they prepare DD Form 214s on all of their OTS students.

DPMSSR further states that individuals attending OTS are there in an active-duty status and therefore fall under active-duty personnel policy. AFPC has reviewed the current DAFI 36-3211, *Military Separations* and former enlisted separations AFI 36-3208, and they both offer flexibility to give OTS graduates an honorable service characterization even though they are in entry level status. As a result, and in consultation with AFPC Legal representatives (AFPC/JA), AFPC recommends approval of the change of characterization to “honorable” for anyone submitting a BCMR application who is a graduate from OTS who was given characterization of “uncharacterized” or “N/A” and who is requesting a favorable service characterization.

The complete advisory opinion is at Exhibit C.

## **APPLICANT’S REVIEW OF AIR FORCE EVALUATION**

The Board sent a copy of the advisory opinion to the applicant on 6 Mar 24 for comment (Exhibit D), but has received no response.

## **FINDINGS AND CONCLUSION**

1. The application was timely filed.
2. The applicant exhausted all available non-judicial relief before applying to the Board.
3. After reviewing all Exhibits, the Board concludes the applicant is the victim of an error or injustice. The Board concurs with the rationale and recommendation of AFPC/DPMSSR and finds a preponderance of the evidence substantiates the applicant’s contentions. Therefore, the Board recommends correcting the applicant’s records as indicated below.
4. The applicant has not shown a personal appearance, with or without counsel, would materially add to the Board’s understanding of the issues involved.

## **RECOMMENDATION**

The pertinent military records of the Department of the Air Force relating to APPLICANT be corrected to show his DD Form 214, *Certificate of Release or Discharge from Active Duty*, for period of service 29 September 1988 through 26 January 1989, Block 24, *Character of Service*, be changed from “Uncharacterized” to reflect “Honorable.”

## **CERTIFICATION**

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The following quorum of the Board, as defined in Department of the Air Force Instruction (DAFI) 36-2603, *Air Force Board for Correction of Military Records (AFBCMR)*, paragraph 2.1, considered Docket Number BC-2024-00346 in Executive Session on 8 Oct 24:

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All members voted to correct the record. The panel considered the following:

Exhibit A: Application, DD Form 149, w/atchs, dated 26 Jan 24.

Exhibit B: Documentary evidence, including relevant excerpts from official records.

Exhibit C: Advisory opinion, AFPC/DPMSSR, dated 27 Feb 24.

Exhibit D: Notification of advisory, SAF/MRBC to applicant, dated 6 Mar 24.

Taken together with all Exhibits, this document constitutes the true and complete Record of Proceedings, as required by DAFI 36-2603, paragraph 4.12.9.

12/17/2024

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**AFBCMR Docket Number BC-2024-00346**

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