IN THE CASE OF:

BOARD DATE: 14 March 2024

DOCKET NUMBER: AR20230005592

# <u>APPLICANT'S REQUEST</u>: in effect:

an upgrade of his bad conduct discharge (BCD)

- changes to the narrative reason for his separation and corresponding Separation Program Designator (SPD) code to show he was discharged due to a medical condition
- an upgrade of his Reentry Eligibility (RE) code
- to appear in person before the Board

# APPLICANT'S SUPPORTING DOCUMENTS CONSIDERED BY THE BOARD:

- DD Form 293 (Application for the Review of Discharge from the Armed Forces of the United States)
- Letter from his mother
- DD Form 214 (Certificate of Release or Discharge from Active Duty)
- DD Form 215 (Correction to DD Form 214)
- Character reference letter

## FACTS:

- 1. The applicant did not file within the 3-year time frame provided in Title 10, U.S. Code (USC), Section 1552(b); however, the Army Board for Correction of Military Records (ABCMR) conducted a substantive review of this case and determined it is in the interest of justice to excuse the applicant's failure to timely file.
- 2. The applicant states that at the time of his discharge, he was mentally ill and still suffers from paranoia, anxiety, and depression. He made a mistake, but he took full responsibility and believes after 17 years he should have a chance to move forward in life. He indicated on his application that post-traumatic stress disorder (PTSD) and other mental health conditions are related to his request.
- 3. On 23 June 1999, the applicant enlisted into the Regular Army for a period of 4 years. He reenlisted on 25 July 2002 for a period of 2 years.

- 4. Special Court-Martial Order (SPCMO) Number 8 issued by Headquarters, 2d Infantry Division, South Korea on 8 April 2003, shows the applicant was arraigned at a SPCM empowered to adjudge a BCD.
  - a. The applicant was found guilty of:
    - one specification of stealing a desktop computer from another Soldier of a value of more than \$500.00
    - one specification of stealing a laptop computer from another Soldier of a value of about \$1,600.00
    - two specifications of, with intent to deceive, making a false official statement to a law enforcement officer
    - two specifications of unlawfully entering the dwelling house of another Soldier
- b. His sentence consisted of reduction to the rank/grade of private (PV1)/E-1, confinement for 7 months, and a BCD. The sentence was adjudged on 17 January 2003.
- c. Only so much of the sentence as provided for the BCD, reduction to PV1, and confinement for 4 months was approved, and except for the BCD, ordered to be executed.
- 5. The applicant was confined by military authorities from 17 January 2003 until 25 April 2003.
- 6. Although the decision of the appellate review is not present in the available record, SPCMO Number 4 issued by Headquarters, 2d Infantry Division, South Korea on 28 January 2004, noted the sentence was finally affirmed and the BCD was ordered to be executed.
- 7. Orders and his DD Form 214 as corrected by DD Form 215 on 9 December 2019, show the applicant was discharged on 28 January 2004. He was discharged under the provisions of Army Regulation 635-200 (Personnel Separations Enlisted Personnel), Chapter 3, as a result of court-martial. He was assigned SPD code "JJD" and RE code "4." His service was characterized as bad conduct. He was credited with completion of 4 years, 3 months, and 28 days of net active service. He had lost time due to confinement from 17 January 2003 until 25 April 2003. He completed his first full term of service and was credited with continuous honorable service from 23 June 1999 to 24 July 2002. He was awarded or authorized the Army Good Conduct Medal, National Defense Service Medal, Global War on Terrorism Medal, and the Army Service Ribbon.

- 8. The applicant provides the following documents:
- a. A letter from his mother, wherein she notes the awards and decorations earned by the applicant during his period of service. She also states he was proud to be a Soldier in service to his country. Just a few months before completing his service obligation, he was involved in a situation involving drinking, partying, and a roommate missing a computer. The applicant's commander contacted his parents about his possible involvement in the missing computer. No one knows what happened to the computer, but she decided to pay \$500.00 for the computer just to make the problem go away. She entrusted her son to "Uncle Sam" and they sent a young 19-year-old Soldier to a foreign country and introduced him to alcohol. Since his discharge, he has a serious alcohol problem and has become depressed, suicidal, and physically ill. He has sought treatment many times and was hospitalized more than a dozen times in the past 10 years. He is on many medications and has failing organs. He is currently homeless, depressed, physically ill, and needs an upgraded discharge so he can get the medical attention he needs both physically and mentally.
- b. Captain R rendered a character reference letter wherein he states he and the applicant completed Basic Combat Training and Advance Individual Training together in 1999. During that time, he observed many positive traits and skills demonstrated by the applicant. They continued to communicate when the applicant was stationed in Korea. He can recall many conversations with the applicant on his determination to provide a better way of life for his family and now as a Veteran he has created time for personal and professional growth. Prior to his significant error in judgement while stationed in Korea, he was never reprimanded for any negative behaviors. He took full responsibility for his actions and paid his debt to society.
- 9. On 16 June 2023, a staff member of the Case Management Division of the Army Review Boards Agency, Arlington, VA, requested the applicant provide medical documents that support his mental and physical health issues. To date, the applicant has provided no response.
- 10. Court-martial convictions stand as adjudged or modified by appeal through the judicial process. In accordance with Title 10, USC, Section 1552, the authority under which this Board acts, the ABCMR is not empowered to set aside a conviction. Rather, it is only empowered to change the severity of the sentence imposed in the court-martial process and then only if clemency is determined to be appropriate. Clemency is an act of mercy or instance of leniency to moderate the severity of the punishment imposed.
- 11. Army Regulation 635-200 provides that a Soldier would be given a BCD pursuant only to an approved sentence of a general or special court-martial and that the appellate review must be completed, and the affirmed sentence ordered duly executed.

12. In reaching its determination, the Board shall consider the applicant's petition, available records and/or submitted documents in support of the petition. By regulation, an applicant is not entitled to a hearing before the Board. Hearings may be authorized by a panel of the Board or by the Director of the ABCMR.

### 13. MEDICAL REVIEW:

- a. The applicant is applying to the ABCMR requesting an upgrade of his bad conduct discharge and changes to the narrative reason for his separation to show he was discharged due to a medical condition. He contends he experienced PTSD that mitigates his misconduct.
- b. The specific facts and circumstances of the case can be found in the ABCMR Record of Proceedings (ROP). Pertinent to this advisory are the following: 1) The applicant enlisted into the Regular Army on 23 June 1999; 2) Special Court-Martial Order issued on 8 April 2003 shows the applicant was arraigned and found guilty of stealing a computer and a laptop, two specifications of unlawfully entering a dwelling, and two specifications of intent to deceive by making a false official statement; 3) On 28 January 2004, the applicant was discharged Chapter 3, as a result of court-martial. His service was characterized as bad conduct.
- c. The Army Review Boards Agency (ARBA) Behavioral Health Advisor reviewed the supporting documents and the applicant's military service and available medical records. The VA's Joint Legacy Viewer (JLV) was also examined. No additional medical documentation was provided for review.
- d. The applicant asserts he was experiencing PTSD while on active service, which mitigates his misconduct. There is insufficient evidence the applicant ever reported or was diagnosed with a mental health condition while on active service. A review of JLV provided insufficient evidence the applicant has been diagnosed with and or treated for service-connected PTSD by the VA. He also does not receive any service-connected disability.
- e. Based on the available information, it is the opinion of the Agency Behavioral Health Advisor that there is insufficient evidence to support the applicant had condition or experience that mitigates his misconduct. In addition, there is insufficient evident to warrant referring the applicant to IDES at this time to assess for his suitability for a medical discharge

#### **Kurta Questions:**

(1) Did the applicant have a condition or experience that may excuse or mitigate the discharge? Yes, the applicant asserts he experienced PTSD that mitigates his misconduct.

- (2) Did the condition exist or experience occur during military service? Yes, the applicant asserts he experienced PTSD while on active service.
- (3) Does the condition experience actually excuse or mitigate the discharge? No, there is insufficient evidence beyond self-report the applicant was experiencing PTSD while on active service. Also, there is no nexus between PTSD and the applicant's misconduct of unlawfully entering dwellings, making false statements, and theft in that:

  1) these types of misconduct are not part of the natural history or sequelae of PTSD; 2) PTSD does not affect one's ability to distinguish right from wrong and act in accordance with the right. Lastly, there is insufficient evidence to warrant referring the applicant to IDES at this time. However, the applicant contends he was experiencing a mental health condition or an experience that mitigated his misconduct, and per Liberal Consideration his contention is sufficient for the board's consideration.

# **BOARD DISCUSSION:**

- 1. The Board found the available evidence sufficient to consider this case fully and fairly without a personal appearance by the applicant.
- 2. The Board carefully considered the applicant's request, supporting documents, evidence in the records, a medical review, and published Department of Defense guidance for liberal consideration of discharge upgrade requests. The Board considered the applicant's statement, his record of service, the frequency and nature of his misconduct, and the reason for his separation. The Board considered the applicant's PTSD claim and the review and conclusions of the ARBA Behavioral Health Advisor. The Board found the letters of reference the applicant provided insufficient in support of a clemency determination. The Board found insufficient evidence of in-service mitigating factors and concurred with the conclusion of the medical advising official regarding his misconduct not being mitigated by PTSD. Based on a preponderance of the evidence, the Board determined the character of service the applicant received upon separation was not in error or unjust.

## **BOARD VOTE:**

Mbr 1 Mbr 2 Mbr 3

: : GRANT FULL RELIEF

: : GRANT PARTIAL RELIEF

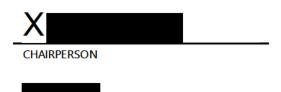
: : GRANT FORMAL HEARING

DENY APPLICATION

## BOARD DETERMINATION/RECOMMENDATION:

The evidence presented does not demonstrate the existence of a probable error or injustice. Therefore, the Board determined the overall merits of this case are insufficient as a basis for correction of the records of the individual concerned.

6/25/2024



I certify that herein is recorded the true and complete record of the proceedings of the Army Board for Correction of Military Records in this case.

## REFERENCES:

- 1. Title 10, USC, Section 1552(b), provides that applications for correction of military records must be filed within 3 years after discovery of the alleged error or injustice. This provision of law also allows the ABCMR to excuse an applicant's failure to timely file within the 3-year statute of limitations if the ABCMR determines it would be in the interest of justice to do so.
- 2. Title 10, USC, Section 1556, provides the Secretary of the Army shall ensure that an applicant seeking corrective action by the Army Review Boards Agency (ARBA) is provided a copy of all correspondence and communications, including summaries of verbal communications, with any agencies or persons external to agency or board, or a member of the staff of the agency or Board, that directly pertains to or has material effect on the applicant's case, except as authorized by statute.

- 3. Title 10, USC, Section 1552, the authority under which this Board acts, the ABCMR is not empowered to set aside a conviction. Court-martial convictions stand as adjudged or modified by appeal through the judicial process, it is only empowered to change the severity of the sentence imposed in the court-martial process and then only if clemency is determined to be appropriate. Clemency is an act of mercy or instance of leniency to moderate the severity of the punishment imposed.
- 4. Army Regulation 15-185 prescribes the policies and procedures for correction of military records by the Secretary of the Army, acting through the ABCMR. prescribes the policies and procedures for correction of military records by the Secretary of the Army, acting through the ABCMR. The regulation provides that the ABCMR begins its consideration of each case with the presumption of administrative regularity. The applicant has the burden of proving an error or injustice by a preponderance of the evidence. It is not an investigative body. The ABCMR may, in its discretion, hold a hearing. Applicants do not have a right to a hearing before the ABCMR. The Director or the ABCMR may grant a formal hearing whenever justice requires.
- 5. Army Regulation 635-200, in effect at the time, set forth the basic authority for the separation of enlisted personnel.
- a. An honorable discharge was separation with honor. Issuance of an honorable discharge certificate was appropriate when the quality of the Soldier's service generally met the standards of acceptable conduct and performance of duty or was otherwise so meritorious that any other characterization would clearly be inappropriate. Where there were infractions of discipline, commanders were to consider the extent thereof, as well as the seriousness of the offense. Separation authorities could furnish an honorable discharge when subsequent honest and faithful service over a greater period outweighed disqualifying entries in the Soldier's military record. It was the pattern of behavior, and not the isolated instance, which commanders should consider as the governing factor.
- b. A general discharge was a separation from the Army under honorable conditions. When authorized, separation authorities could issue a general discharge to Soldiers whose military record was satisfactory but not sufficiently meritorious to warrant an honorable discharge.
- c. A discharge under other than honorable conditions (UOTHC) is an administrative separation from the Service under conditions other than honorable. It may be issued for misconduct, fraudulent entry, homosexual conduct, security reasons, or in lieu of trial by court martial in the following circumstances.
- (1) An under-other-than-honorable-conditions discharge will be directed only by a commander exercising general court-martial authority, a general officer in command

who has a judge advocate or legal advisor available to his/her command, higher authority, or the commander exercising special court-martial convening authority over the Soldier who submitted a request for discharge in lieu of court-martial (see chapter 10) when delegated authority to approve such requests.

- (2) When the reason for separation is based upon one or more acts or omissions that constitutes a significant departure from the conduct expected of Soldiers of the Army. Examples of factors that may be considered include the following:
  - Use of force or violence to produce bodily injury or death
  - Abuse of a position of trust
  - Disregard by a superior of customary superior-subordinate relationships
  - Acts or omissions that endanger the security of the United States or the health and welfare of other Soldiers of the Army
  - Deliberate acts or omissions that seriously endanger the health and safety of other persons
- d. A bad conduct discharge will be given to a Soldier pursuant only to an approved sentence of a general or special court-martial. The appellate review had to have been completed and the affirmed sentence then ordered duly executed. Questions concerning the finality of appellate review should be referred to the servicing staff judge advocate.
- e. A dishonorable discharge will be given to a Soldier pursuant only to an approved sentence of a general court-martial. The appellate review must be completed, and the affirmed sentence ordered duly executed. Questions concerning the finality of appellate review should be referred to the servicing staff judge advocate.
- 6. Army Regulation 601-210 (Active and Reserve Components Enlistment Program) covers eligibility criteria, policies, and procedures for enlistment and processing into the Regular Army, U.S. Army Reserve, and Army National Guard. Table 3-1 provides a list of RE codes.
  - RE code "1" applies to Soldiers completing their term of active service, who are considered qualified for enlistment if all other criteria are met
  - RE code "2" is no longer in use but applied to Soldiers separated for the convenience of the government, when reenlistment is not contemplated, who are fully qualified for enlistment/reenlistment
  - RE code "3" applies to Soldiers who are not considered fully qualified for reentry or continuous service at time of separation, whose disqualification is waivable – they are ineligible unless a waiver is granted

- RE code "4" applies to Soldiers separated from last period of service with a nonwaivable disqualification
- 7. Army Regulation 635-5-1 (Separation Program Designator (SPD) Codes) implements the specific authorities and reasons for separating Soldiers from active duty. It also prescribes when to enter SPD codes on the DD Form 214.
- a. Paragraph 2-1 provides that SPD codes are three-character alphabetic combinations that identify reasons for, and types of, separation from active duty. The primary purpose of SPD codes is to provide statistical accounting of reasons for separation. They are intended exclusively for the internal use of Department of Defense and the Military Services to assist in the collection and analysis of separation data. This analysis may, in turn, influence changes in separation policy. SPD codes are not intended to stigmatize an individual in any manner.
- b. Table 2-3 provides the SPDs and narrative reasons for separation that are applicable to enlisted personnel. It shows, in part, SPD JJD is an appropriate code to assign to an enlisted Soldier who is involuntarily separated under the provisions of Army Regulation 635-200, Chapter 3, as a result of trial by court-martial. Additionally, the SPD/RE Code Cross Reference Table established RE code "4" as the proper reentry code to assign to Soldiers separated under this authority and for this reason.
- 8. On 3 September 2014, the Secretary of Defense directed the Service Discharge Review Boards (DRB) and Service Boards for Correction of Military/Naval Records (BCM/NR) to carefully consider the revised post-traumatic stress disorder (PTSD) criteria, detailed medical considerations and mitigating factors when taking action on applications from former service members administratively discharged UOTHC and who have been diagnosed with PTSD by a competent mental health professional representing a civilian healthcare provider in order to determine if it would be appropriate to upgrade the characterization of the applicant's service.
- 9. On 25 August 2017, the Office of the Undersecretary of Defense for Personnel and Readiness issued clarifying guidance for the Secretary of Defense Directive to DRBs and BCM/NRs when considering requests by Veterans for modification of their discharges due in whole or in part to: mental health conditions, including PTSD; Traumatic Brain Injury; sexual assault; or sexual harassment. Boards are to give liberal consideration to Veterans petitioning for discharge relief when the application for relief is based in whole or in part to those conditions or experiences.
- 10. On 25 July 2018, the Under Secretary of Defense for Personnel and Readiness issued guidance to Military DRBs and BCM/NRs regarding equity, injustice, or clemency determinations. Clemency generally refers to relief specifically granted from a criminal sentence. BCM/NRs may grant clemency regardless of the type of court-martial.

However, the guidance applies to more than clemency from a sentencing in a courtmartial; it also applies to other corrections, including changes in a discharge, which may be warranted based on equity or relief from injustice.

- a. This guidance does not mandate relief, but rather provides standards and principles to guide Boards in application of their equitable relief authority. In determining whether to grant relief on the basis of equity, injustice, or clemency grounds, BCM/NRs shall consider the prospect for rehabilitation, external evidence, sworn testimony, policy changes, relative severity of misconduct, mental and behavioral health conditions, official governmental acknowledgement that a relevant error or injustice was committed, and uniformity of punishment.
- b. Changes to the narrative reason for discharge and/or an upgraded character of service granted solely on equity, injustice, or clemency grounds normally should not result in separation pay, retroactive promotions, and payment of past medical expenses or similar benefits that might have been received if the original discharge had been for the revised reason or had the upgraded service characterization.

//NOTHING FOLLOWS//