ARMY BOARD FOR CORRECTION OF MILITARY RECORDS

RECORD OF PROCEEDINGS

IN THE CASE OF:

BOARD DATE: 23 August 2024

DOCKET NUMBER: AR20230013766

<u>APPLICANT REQUESTS:</u> an upgrade of his under other than honorable conditions (UOTHC) discharge to honorable.

APPLICANT'S SUPPORTING DOCUMENTS CONSIDERED BY THE BOARD:

- DD Form 149 (Application for Correction of Military Record)
- DD Form 214 (Certificate of Release or Discharge from Active Duty)

FACTS:

- 1. The applicant did not file within the 3-year time frame provided in Title 10, U.S. Code (USC), Section 1552(b); however, the Army Board for Correction of Military Records (ABCMR) conducted a substantive review of this case and determined it is in the interest of justice to excuse the applicant's failure to timely file.
- 2. The applicant states his duty status was reported as absent without leave (AWOL) several times. However, he was actually on post trying to report for duty but was overridden by base politics at the time. There was an effort to downgrade typical Soldiers in order to promote more minorities in the 82nd Airborne Division. He was only actually AWOL one time due to weather conditions that prevented him from arriving at his leave destination and returning to base in a timely manner due to flight cancellations and road closures. He loved being in the Army and constantly volunteered. He was passed over for promotion due to the Army wanting to promote minorities at the time. He noticed the minorities that were being promoted did not endure the typical rigorous training he had undergone for his position. He became so distraught that he incurred and suffered with a mental health condition for the remainder of his service.
- 3. On 19 July 1977, the applicant enlisted in the Regular Army for a period of 3 years. He was assigned to a unit at Fort Bragg, NC. He was advanced to private first class/E-3 on 7 November 1978.
- 4. The applicant's duty status changed from:
 - Present for Duty (PDY) to AWOL on 16 January 1980

- AWOL to PDY on 21 January 1980
- PDY to Dropped from Rolls (DFR) on 21 January 1980
- DFR to PDY on 23 January 1980
- PDY to DFR on 30 January 1980
- DFR to PDY on 28 February 1980
- PDY to AWOL on 29 February 1980
- AWOL to PDY on 5 March 1980
- PDY to AWOL on 17 March 1980
- AWOL to DFR on 21 March 1980
- DFR to Confined by Civil Authorities (CCA) on 30 March 1980
- CCA to PDY on 16 April 1980
- PDY to AWOL on 17 April 1980
- AWOL to DFR on 20 May 1980
- 5. The applicant's available record is void of the specific facts and circumstances surrounding his separation, to include a DD Form 458 (Charge Sheet) showing the specific court-martial charges that were preferred against him for violation of the Uniform Code of Military Justice (UCMJ).
- 6. A letter from Headquarters, U.S. Transfer Point, Fort Dix, NJ, dated 11 September 1980, shows the Chief of the Separations Division informed the applicant he had been separated from the Army as of 2400 hours on that date.
- 7. The applicant's DD Form 214 shows he was reduced to private/E-1 on 1 July 1980 and was discharged on 11 September 1980, under the provisions of Army Regulation 635-200 (Personnel Separations Enlisted Personnel), Chapter 10, by reason of Conduct Triable by Court-Martial with Separation Code "JFS" and Reenlistment Code RE-3. His service was characterized as "Under Conditions Other than Honorable." He was credited with completing 2 years, 9 months, and 22 days of active service. He had time lost due to AWOL during the aforementioned periods. He did not complete his first full term of service.
- 8. Army Regulation 635-200 states a Chapter 10 is a voluntary discharge request inlieu of trial by court-martial. In doing so, the applicant would have waived his opportunity to appear before a court-martial and risk a felony conviction. A characterization of UOTHC is authorized and normally considered appropriate.
- 9. In reaching its determination, the Board can consider the applicant's petition, arguments and assertions, and service record in accordance with the published equity, injustice, or clemency guidance.

10. MEDICAL REVIEW:

- a. Background: The applicant is applying to the ABCMR requesting consideration of an upgrade to his characterization of service from under other than honorable conditions (UOTHC) to honorable. He contends he experienced an undiagnosed mental health condition that mitigates his misconduct.
- b. The specific facts and circumstances of the case can be found in the ABCMR Record of Proceedings (ROP). Pertinent to this advisory are the following:
 - The applicant enlisted into the Regular Army on 19 July 1977.
 - The applicant's available record is void of the specific facts and circumstances surrounding his separation, including a charge sheet showing the specific courtmartial charges that were preferred against him. His DD Form 214 shows he was reduced to private/E-1 on 1 July 1980 and was discharged under the provisions of Army Regulation 635-200, Chapter 10, by reason of Conduct Triable by Court-Martial.
 - The applicant was discharged on 11 September 1980 and was credited with completing 2 years, 9 months, and 22 days of net active service.
- c. Review of Available Records: The Army Review Board Agency (ARBA) Medical Advisor reviewed the supporting documents contained in the applicant's file. The applicant asserts he became distraught and suffered with a mental health condition related to his perception that minorities were being promoted ahead of him, and he contends that he was not AWOL but was on base at the time. The application did not include any medical or mental health records. There was insufficient evidence that the applicant was diagnosed with a psychiatric condition while on active service.
- d. The VA's Joint Legacy Viewer (JLV) was also reviewed and showed no history of mental health related treatment or diagnoses.
- e. Based on the available information, it is the opinion of the Agency Behavioral Health Advisor that there is insufficient evidence to support that the applicant had a condition or experience that mitigates his misconduct.

f. Kurta Questions:

- (1) Did the applicant have a condition or experience that may excuse or mitigate the discharge? Yes. The applicant asserts he had an undiagnosed mental health condition at the time of the misconduct. The application did not include any mental health records, and there were no records available through JLV.
- (2) Did the condition exist or experience occur during military service? Yes, the applicant asserts he was experiencing a mental health condition while on active service.

(3) Does the condition or experience actually excuse or mitigate the discharge? No. A review of military medical and mental health records revealed no documentation of any mental health condition(s) while on active service. Avoidant behavior, such as going AWOL, can be a natural sequela to mental health conditions associated with exposure to traumatic and stressful events. Yet, the presence of misconduct alone is not sufficient evidence of a mitigating mental health condition during active service. However, the applicant contends he was experiencing a mental health condition or an experience that mitigated his misconduct, and per Liberal Consideration his contention is sufficient for the board's consideration.

BOARD DISCUSSION:

After reviewing the application, all supporting documents, and the evidence found within the military record, the Board found that relief was not warranted. The Board carefully considered the applicant's request, supporting documents, evidence in the records, and published Department of Defense guidance for liberal consideration of discharge upgrade requests. The Board considered the applicant's statement and record of service, the frequency and nature of the applicant's misconduct and the reason for separation. The applicant was charged with an offense, punishable under the Uniform Code of Military Justice with a punitive discharge. After being charged, he consulted with counsel and voluntarily requested discharge in lieu of trial by court-martial. The Board found no error or injustice in the separation proceedings and designated characterization of service. The Board noted the applicant's contention he experienced a mental health condition on active duty; however, reviewed and concurred with the medical advisor's review finding insufficient evidence to support the applicant had a condition or experience that mitigated his misconduct that led to his discharge. Based on a preponderance of the evidence, the Board concluded that the characterization of service the applicant received upon separation was not in error or unjust and denied relief.

BOARD VOTE:

Mbr 1 Mbr 2 Mbr 3

: : GRANT FULL RELIEF

: : GRANT PARTIAL RELIEF

: : GRANT FORMAL HEARING

DENY APPLICATION

BOARD DETERMINATION/RECOMMENDATION:

1.

2.



I certify that herein is recorded the true and complete record of the proceedings of the Army Board for Correction of Military Records in this case.

REFERENCES:

- 1. Title 10, USC, Section 1552(b), provides that applications for correction of military records must be filed within three years after discovery of the alleged error or injustice. This provision of law also allows the ABCMR to excuse an applicant's failure to timely file within the three-year statute of limitations if the ABCMR determines it would be in the interest of justice to do so.
- 2. Army Regulation 15-185 (ABCMR) prescribes the policies and procedures for correction of military records by the Secretary of the Army, acting through the ABCMR. The regulation provides that the ABCMR begins its consideration of each case with the presumption of administrative regularity. The applicant has the burden of proving an error or injustice by a preponderance of the evidence. It is not an investigative body. The ABCMR may, in its discretion, hold a hearing. Applicants do not have a right to a hearing before the ABCMR. The Director or the ABCMR may grant a formal hearing whenever justice requires.
- 3. Army Regulation 635-200, in effect at the time, set forth the basic authority for the separation of enlisted personnel.
- a. Chapter 10 stated a member who committed an offense or offenses for which the authorized punishment included a punitive discharge could, at any time after the charges have been preferred, submit a request for discharge for the good of the service in lieu of trial by court-martial. Although an honorable or general discharge was authorized, a discharge under other than honorable conditions was normally considered appropriate. At the time of the applicant's separation the regulation provided for the issuance of an UOTHC discharge.
- b. An honorable discharge is a separation with honor and entitles the recipient to benefits provided by law. The honorable characterization is appropriate when the quality of the member's service generally has met the standards of acceptable conduct and performance of duty for Army personnel or is otherwise so meritorious that any other characterization would be clearly inappropriate.
- c. A general discharge is a separation from the Army under honorable conditions. When authorized, it is issued to a Soldier whose military record is satisfactory but not sufficiently meritorious to warrant an honorable discharge.
- d. When a Soldier was to be discharged UOTHC, the separation authority would direct an immediate reduction to the lowest enlisted grade.
- 4. On 25 August 2017, the Office of the Undersecretary of Defense for Personnel and Readiness issued clarifying guidance for the Secretary of Defense Directive to

Discharge Review Boards (DRB) and Service Boards for Correction of Military/Naval Records (BCM/NR) when considering requests by Veterans for modification of their discharges due in whole or in part to: mental health conditions, including Post-Traumatic Stress Disorder; Traumatic Brain Injury; sexual assault; or sexual harassment. Boards are to give liberal consideration to Veterans petitioning for discharge relief when the application for relief is based in whole or in part to those conditions or experiences. The guidance further describes evidence sources and criteria and requires Boards to consider the conditions or experiences presented in evidence as potential mitigation for misconduct that led to the discharge.

- 5. On 25 July 2018, the Under Secretary of Defense for Personnel and Readiness issued guidance to Military DRBs and BCM/NRs regarding equity, injustice, or clemency determinations. Clemency generally refers to relief specifically granted from a criminal sentence. BCM/NRs may grant clemency regardless of the type of court-martial. However, the guidance applies to more than clemency from a sentencing in a court-martial; it also applies to other corrections, including changes in a discharge, which may be warranted based on equity or relief from injustice.
- a. This guidance does not mandate relief, but rather provides standards and principles to guide Boards in application of their equitable relief authority. In determining whether to grant relief on the basis of equity, injustice, or clemency grounds, BCM/NRs shall consider the prospect for rehabilitation, external evidence, sworn testimony, policy changes, relative severity of misconduct, mental and behavioral health conditions, official governmental acknowledgement that a relevant error or injustice was committed, and uniformity of punishment.
- b. Changes to the narrative reason for discharge and/or an upgraded character of service granted solely on equity, injustice, or clemency grounds normally should not result in separation pay, retroactive promotions, and payment of past medical expenses or similar benefits that might have been received if the original discharge had been for the revised reason or had the upgraded service characterization.

//NOTHING FOLLOWS//