ARMY BOARD FOR CORRECTION OF MILITARY RECORDS RECORD OF PROCEEDINGS

IN THE CASE OF:

BOARD DATE: 27 September 2024

DOCKET NUMBER: AR20230014956

APPLICANT REQUESTS:

- reconsideration of his previous request to upgrade his under other than honorable conditions discharge to honorable
- as a new request:
 - correction of his separation code
 - correction of his narrative reason for separation
- a personal appearance before the Board

APPLICANT'S SUPPORTING DOCUMENT(S) CONSIDERED BY THE BOARD:

- DD Form 149 (Application for Correction of Military Record)
- DD Form 293 (Application for the Review of Discharge)

FACTS:

- 1. Incorporated herein by reference are military records, as were summarized in the previous consideration of the applicant's case by the Army Board for Correction of Military Records (ABCMR) in Docket Number AR20050006118 on 8 November 2005.
- 2. The applicant states:
- a. He found out his aunt died, and his mother had cancer. He was granted permission to attend the funeral. After the funeral he was returned to medical holding department where he waited 12 days for transportation to take him back to his base. He was granted leave by the American Red Cross to attend his aunt's funeral; he was recovering from a service injury. He was listed as absent without leave (AWOL) because he was gone for 12 days.

- b. He had two nephews that served in the military that reached the rank of E-8 and they looked up to him. This made him embarrassed on how he left the Army, and he wants to rectify the issue. His request is also related to other mental health issues.
- 3. A review of the applicant's service record shows:
 - a. He enlisted in the Regular Army on 12 June 1984.
- b. DA Form 199 (Physical Evaluation Board (PEB) Proceedings) shows on 28 May 1985, a PEB found the applicant was physically unfit for further service and recommended his separation with severance pay based on a 10 percent disability rating for a knee impairment that existed prior to service but was aggravated by service.
- c. DA Form 2-1 (Personnel Qualification Record), item 21 (Time Lost) shows on 13 June 1985 the applicant was AWOL and returned to military control on 25 June 1985. He remained AWOL for 12 days.
- d. The complete facts and circumstances surrounding the applicant's discharge are unavailable for the Board to reivew.
- e. On 19 August 1982, in a letter, subject: Request for Discharge for the Good of the Service regarding the applicant, it shows that he was pending a court-martial for the following violations of Articles 86, 92, and 112a of the Uniform Code of Military Justice (UCMJ).
 - Charge I: for being AWOL from on or about 13 June through on or about 25 June 1985
 - Charge II: for failing to obey a lawful order from a superior commissioned officer by wrongfully allowing visitors in his room on 26 May 1985
 - Charge III: for the wrongful use of some amount of cocaine on or about 26 May 1985
- f. After consulting with legal counsel, he requested a discharge for the good of the service under the provisions of Army Regulation (AR) 635-200 (Personnel Separations Enlisted Personnel), Chapter 10. He acknowledged:
 - he was guilty of the charges against him or of a lesser included offense
 - he does not desire further rehabilitation or further military service
 - if his request for discharge was accepted, he may be discharged with an UOTHC Discharge Certificate
 - he would be deprived of many or all Army benefits, he may be ineligible for many or all benefits administered by the Veterans Administration,

- he may be deprived of his rights and benefits as a Veteran under both Federal and State law
- he may expect to encounter substantial prejudice in civilian life
- he elected not to submit matters on his own behalf
- g. On 19 August 1985, the applicant's command recommended approval of his request for discharge in lieu of trial by court-martial with an under other than honorable conditions ischarge; however, this document also reflects, "the reasons for my recommending disapproval are: a series of misconduct which is punishable under the UCMJ".
- h. On 28 August 1985, the separation authority approved the applicant's request for discharge for the good of the service under the provisions of AR 635-200, Chapter 10. He would be issued an Under Other Than Honorable Conditions Discharge Certificate and reduced to the lowest enlisted rank of private/E-1.
- i. On 17 September 1985, he was discharged from active duty with an UOTHC characterization of service. His DD Form 214 shows he completed 1 year and 23 days of active service with lost time from 13 June 1985 to 24 June 1985. He was assigned separation code KFS (For the Good of the Service) and the authority and reason for separation listed as AR 635-200, Chapter 10, with reentry code 3, 3B, 3C.
- i. On 17 July 1989, the Army Discharge Review Board (ADRB) reviewed the applicant's request for an upgrade to his discharge; however, after careful consideration of his military records and all other available evidence, ADRB determined that he was properly and equitably discharged and his request was denied.
- j. In a prior request ABCMR Docket Number AR2005000618 on 8 November 2005, the Board denied the applicant's request. The Board determined that the evidence presented does not demonstrate the existence of a probable error or injustice. Therefore, the Board determined that the overall merits of this case are insufficient as a basis for correction of his records of the individual concerned.
- 4. The ABCMR may, in its discretion, hold a hearing or request additional evidence or opinions. Additionally, it states in paragraph 2-11 that applicants do not have a right to a hearing before the ABCMR. The Director or the ABCMR may grant a formal hearing whenever justice requires.
- 5. In reaching its determination, the Board can consider the applicants petition and his service record in accordance with the published equity, injustice, or clemency determination guidance.

6. MEDICAL REVIEW:

- a. Background: The applicant is applying to the ABCMR requesting reconsideration of an upgrade to his characterization of service from under other than honorable conditions (UOTHC) to honorable. He contends he experienced an undiagnosed mental health condition that mitigates his misconduct.
- b. The specific facts and circumstances of the case can be found in the ABCMR Record of Proceedings (ROP). Pertinent to this advisory are the following:
 - The applicant enlisted into the Regular Army on 12 June 1984.
 - The applicant was AWOL from 13 to 25 June 1985, but his separation documents are not available. A letter requesting discharge for the good of the service showed that the applicant was charged with being AWOL, failing to obey a lawful order, and wrongful use of cocaine.
 - The applicant was discharged on 17 September 1985, and he completed 1 year and 23 days of active service.
- c. Review of Available Records: The Army Review Board Agency (ARBA) Medical Advisor reviewed the supporting documents contained in the applicant's file. The applicant asserts he was granted leave to attend his aunt's funeral, but he had to wait 12 days for transport back to his base, resulting in being listed as AWOL. He also asserts a mental health condition as a mitigating factor. The application included PEB proceedings showing that the applicant was found physically unfit for service on 28 May 1985, and separation was recommended with a 10 percent disability rating. There were no mental health records included in the application. There was insufficient evidence that the applicant was diagnosed with a psychiatric condition while on active service.
- d. The Joint Legacy Viewer (JLV), which includes medical and mental health records from DoD and VA, was also reviewed and showed no history of mental health related treatment or diagnoses.
- e. Based on the available information, it is the opinion of the Agency Behavioral Health Advisor that there is insufficient evidence to support that the applicant had a condition or experience that mitigates his misconduct.

f. Kurta Questions:

(1) Did the applicant have a condition or experience that may excuse or mitigate the discharge? Yes. The applicant asserts he had an undiagnosed mental health condition at the time of the misconduct.

- (2) Did the condition exist or experience occur during military service? Yes, the applicant asserts he was experiencing a mental health condition while on active service.
- (3) Does the condition or experience actually excuse or mitigate the discharge? No. A review of military medical and mental health records revealed no documentation of any mental health condition(s) while on active service. There is insufficient evidence, beyond self-report, that the applicant was experiencing a mental health condition while on active service.
- g. However, the applicant contends he was experiencing a mental health condition or an experience that mitigates his misconduct, and per Liberal Consideration his contention is sufficient for the board's consideration

BOARD DISCUSSION:

- 1. After reviewing the application, all supporting documents, and the evidence found within the military record, the Board found that relief was not warranted. The Board carefully considered the applicant's request, supporting documents, evidence in the records, and published Department of Defense guidance for liberal consideration of discharge upgrade requests. The Board considered the applicant's statement and record of service, the frequency and nature of the applicant's misconduct and the reason for separation. The applicant was charged with an offense punishable under the Uniform Code of Military Justice with a punitive discharge. After being charged, he consulted with counsel and voluntarily requested discharge in lieu of trial by courtmartial. The Board found no error or injustice in the separation proceedings and designated characterization of service. The Board noted the applicant's contention of an other mental health condition; however, reviewed and concurred with the medical advisor's review finding insufficient evidence to support the applicant had a condition or experience that mitigated his misconduct. Based on a preponderance of the evidence, the Board concluded that the characterization of service the applicant received upon separation was not in error or unjust.
- 2. Upon review of the applicant's request and a review of his petition and military records in consideration of his new request to amend his separation code and narrative reason for separation, the Board concluded there was no error in the designated separation code and narrative reason for separation assigned during separation processing and that which is recorded on his DD Form 214.
- 3. The applicant's request for a personal appearance hearing was carefully considered. In this case, the evidence of record was sufficient to render a fair and equitable decision. As a result, a personal appearance hearing is not necessary to serve the interest of equity and justice in this case.

BOARD VOTE:

Mbr 1 Mbr 2 Mbr 3

: : GRANT FULL RELIEF

: : GRANT PARTIAL RELIEF

: : GRANT FORMAL HEARING

DENY APPLICATION

BOARD DETERMINATION/RECOMMENDATION:

The evidence presented does not demonstrate the existence of a probable error or injustice. Therefore, the Board determined the overall merits of this case are insufficient as a basis for amendment of the ABCMR decision rendered in Docket Number AR20050006118 on 8 November 2005.

CHAIRPERSON Signed by: USA

I certify that herein is recorded the true and complete record of the proceedings of the Army Board for Correction of Military Records in this case.

REFERENCES:

- 1. Army Regulation 15-185 (ABCMR) prescribes the policies and procedures for correction of military records by the Secretary of the Army, acting through the ABCMR. The ABCMR begins its consideration of each case with the presumption of administrative regularity, which is that what the Army did was correct.
- a. The ABCMR is not an investigative body and decides cases based on the evidence that is presented in the military records provided and the independent evidence submitted with the application. The applicant has the burden of proving an error or injustice by a preponderance of the evidence.
- b. The ABCMR may, in its discretion, hold a hearing or request additional evidence or opinions. Additionally, it states in paragraph 2-11 that applicants do not have a right to a hearing before the ABCMR. The Director or the ABCMR may grant a formal hearing whenever justice requires.
- 2. Army Regulation 635-200 (Personnel Separations Enlisted Personnel), in effect at the time, sets forth the basic authority for the separation of enlisted personnel.
- a. An honorable discharge is a separation with honor. The honorable characterization is appropriate when the quality of the member's service generally has met, the standards of acceptable conduct and performance of duty for Army personnel, or is otherwise so meritorious that any other characterization would be clearly inappropriate.
- b. A general discharge is a separation from the Army under honorable conditions. When authorized, it is issued to a member whose military record is satisfactory but not sufficiently meritorious to warrant an honorable discharge.
- c. Chapter 10 of this regulation states an individual who has committed an offense or offenses, the punishment for any of which includes a bad conduct discharge or dishonorable discharge, may submit a request for discharge for the good of the service, in lieu of court-martial. An Under Other than Honorable Discharge Certificate normally is appropriate for a member who is discharged for the good of the service.
- 3. On 3 September 2014, the Secretary of Defense directed the Service Discharge Review Boards (DRBs) and Service Boards for Correction of Military/Naval Records (BCM/NRs) to carefully consider the revised PTSD criteria, detailed medical considerations, and mitigating factors, when taking action on applications from former service members administratively discharged under other than honorable conditions, and who have been diagnosed with PTSD by a competent mental health professional

representing a civilian healthcare provider in order to determine if it would be appropriate to upgrade the characterization of the applicant's service.

- 4. On 25 August 2017, the Office of the Undersecretary of Defense for Personnel and Readiness issued clarifying guidance for the Secretary of Defense Directive to DRBs and BCM/NRs when considering requests by Veterans for modification of their discharges due in whole, or in part, to: mental health conditions, including PTSD; TBI; sexual assault; sexual harassment. Boards were directed to give liberal consideration to Veterans petitioning for discharge relief when the application for relief is based in whole or in part to those conditions or experiences. The guidance further describes evidence sources and criteria, and requires Boards to consider the conditions or experiences presented in evidence as potential mitigation for that misconduct which led to the discharge.
- 5. On 25 July 2018, the Under Secretary of Defense for Personnel and Readiness issued guidance to Military Discharge Review Boards and Boards for Correction of Military/Naval Records (BCM/NRs) regarding equity, injustice, or clemency determinations. Clemency generally refers to relief specifically granted from a criminal sentence. BCM/NRs may grant clemency regardless of the type of court-martial. However, the guidance applies to more than clemency from a sentencing in a court-martial; it also applies to other corrections, including changes in a discharge, which may be warranted based on equity or relief from injustice.
- a. This guidance does not mandate relief, but rather provides standards and principles to guide Boards in application of their equitable relief authority. In determining whether to grant relief based on equity, injustice, or clemency grounds, BCM/NRs shall consider the prospect for rehabilitation, external evidence, sworn testimony, policy changes, relative severity of misconduct, mental and behavioral health conditions, official governmental acknowledgement that a relevant error or injustice was committed, and uniformity of punishment.
- b. Changes to the narrative reason for discharge and/or an upgraded character of service granted solely on equity, injustice, or clemency grounds normally should not result in separation pay, retroactive promotions, and payment of past medical expenses or similar benefits that might have been received if the original discharge had been for the revised reason or had the upgraded service characterization.
- 6. Army Regulation 635-40 (Physical Evaluation for Retention, Retirement, or Separation) establishes the Army Physical Disability Evaluation System (PDES) according to the provisions of chapter 61, Title 10, United States Code and Department of Defense Directive (DODD) 1332.18. It sets forth policies, responsibilities, and procedures that apply in determining whether a Soldier is unfit because of physical disability to reasonably perform the duties of his or her office, grade, rank, or rating.

Chapter 4 contains guidance on the eligibility for disability evaluation. It states, in pertinent part, that Soldiers charged with an offense under the UCMJ that could result in dismissal or punitive discharge, may not be referred for, or continue disability processing.

- 7. Army Regulation 601-210 (Active and Reserve Components Enlistment Program) covers eligibility criteria, policies, and procedures for enlistment and processing into the Regular Army (RA) and the Reserve Components.
- a. Chapter 3 prescribes basic eligibility for prior service applicants for enlistment and includes a list of Armed Forces Reentry (RE) Codes, including RA RE Codes.
 - Re Code of "1" (RE-1) applies to persons qualified for enlistment if all other criteria are met
 - RE-3 applies to persons ineligible for reentry unless a waiver is granted
 - RE-4 applies to persons who have a nonwaiverable disqualification and are ineligible for enlistment
- b. Chapter 4 states recruiting personnel have the responsibility for initially determining whether an individual meets current enlistment criteria and are responsible for processing waivers.
- 8. Army Regulation 635-5-1 (Separation Program Designator (SPD) Codes) provides the specific authorities and reasons for separating Soldiers from active duty, and the SPD codes to be entered on the DD Form 214 (Certificate of Release or Discharge from Active Duty). The SPD code KFS is to be used for RA Soldiers discharged for the good of the service in lieu of court martial under the provisions of Army Regulation 635-200, chapter 10.
- 9. The SPD/RE Code Cross Reference Table provides instructions for determining the RE Code for Active Army Soldiers and Reserve Component Soldiers. This cross reference table shows the SPD code and a corresponding RE Code. The table in effect at the time of his discharge shows the SPD code KFS has a corresponding RE Code of "3, 3B and 3C."
- 10. Section 1556 of Title 10, United States Code, requires the Secretary of the Army to ensure that an applicant seeking corrective action by the Army Review Boards Agency (ARBA) be provided with a copy of any correspondence and communications (including summaries of verbal communications) to or from the Agency with anyone outside the Agency that directly pertains to or has material effect on the applicant's case, except as authorized by statute. ARBA medical advisory opinions and reviews are authored by ARBA civilian and military medical and behavioral health professionals and are therefore internal agency work product. Accordingly, ARBA does not routinely provide

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copies of ARBA Medical Office recommendations, opinions (including advisory opinions), and reviews to Army Board for Correction of Military Records applicants (and/or their counsel) prior to adjudication.

//NOTHING FOLLOWS//