1. Applicant's Name:

a. Application Date: 26 April 2021

b. Date Received: 26 April 2021

c. Counsel: None

#### 2. REQUEST, ISSUES, BOARD TYPE, AND DECISION:

**a. Applicant's Requests and Issues:** The current characterization of service for the period under review is under other than honorable conditions. The applicant requests an upgrade to honorable.

The applicant seeks relief contending, in effect, the discharge was unfair and improper because they served nine years and seven months with only one incident. The applicant states they were never convicted of any crime at the time of their discharge. The applicant claims serving with honor and distinction and believes they deserve the benefits they earned. The applicant states they have various injuries and conditions to include Post Traumatic Stress Disorder (PTSD) and Traumatic Brain Injury (TBI). The applicant contends they are not able to receive proper counseling and treatment due to their discharge.

**b. Board Type and Decision:** In a records review conducted on 12 September 2024, and by a 5-0 vote, the Board determined that the characterization of service was inequitable based on the applicant's length and quality of service, to include combat service, partially outweighing the applicant's separating misconduct. Accordingly, the Board voted to grant relief in the form of an upgrade to the characterization of service to General. The Board determined the narrative reason/SPD and RE code were proper and equitable and voted not to change them.

Please see the Board Discussion and Determination section of this document for more details regarding the Board's decision. Board member names available upon request.

#### 3. DISCHARGE DETAILS:

- **a.** Reason / Authority / Codes / Characterization: In Lieu of Trial by Court-Martial / AR 635-200, Chapter 10 / KFS / RE-4 / Under Other Than Honorable Conditions
  - b. Date of Discharge: 21 January 2014
  - c. Separation Facts:
- (1) Date and Charges Preferred (DD Form 458, Charge Sheet): On 30 October 2013, the applicant was charged with:

Charge I: Violating Article 86, UCMJ, for being AWOL from:

Specification 1: on or about 18 June 2013, without authority, fail to go at the time prescribed to their appointed place of duty, to wit: 0500 hours at A Company, 4th Battalion, 31st Infantry Regiment, 2d Brigade Combat Team (R)(P), 10th Mountain Division (Light Infantry), Fort Drum, New York.

Specification 2: on or about 28 June 2013, without authority, absent oneself from their unit to wit: A Company, 4th Battalion, 31st Infantry Regiment, 2d Brigade Combat Team (R)(P), 10th

Mountain Division (Light Infantry), located at Fort Drum, New York, and did remain so absent until on or about 1 July 2013.

Charge II: Violating Article 107, UCMJ, Specification: In which the applicant did, at or near Fort Drum, New York, on or about 26 July 2013, with intent to deceive, sign an official record, to wit: AER Form 600, which record was false in which the record contained the falsified signature of Captain R. D., and was then known by the applicant to be so false.

- (2) Legal Consultation Date: 12 November 2013
- (3) Basis for Separation: Pursuant to the applicant's request for discharge under the provisions of AR 635-200, Chapter 10, in lieu of trial by court-martial.
  - (4) Recommended Characterization: Under Other Than Honorable Conditions
- **(5) Separation Decision Date / Characterization:** 4 December 2013 / Under Other Than Honorable Conditions

#### 4. SERVICE DETAILS:

- a. Date / Period of Enlistment: 10 December 2012 / 5 years
- b. Age at Enlistment / Education / GT Score: 30 / GED / 93
- **c. Highest Grade Achieved / MOS / Total Service:** E-5 / 11B20, Infantryman / 9 years, 11 months, 10 days
  - **d. Prior Service / Characterizations:** RA, 12 February 2004 14 August 2005 / HD RA, 15 August 2005 9 December 2012 / HD
- e. Overseas Service / Combat Service: Korea, SWA / Iraq (10 August 2007 28 June 2008; 28 October 2009 15 October 2010)
- **f.** Awards and Decorations: ICM-3CS, ARCOM-3, AAM,-4, AGCM, NDSM, GWOTSM, KDSM, NCOPDR, OSR-3, CIB
  - g. Performance Ratings: 1 July 2010 10 October 2012 / Fully Capable 11 October 2012 20 January 2013 / Fully capable
- h. Disciplinary Action(s) / Evidentiary Record: Charge sheet as described in previous paragraph 3c.

FG Article 15, 17 January 2012, on or about 14 December 2011, were derelict, in the performance of their duties in which the applicant willfully failed to repay their travel card. Between 31 May and 12 December 2011, dishonorably failed to pay their debt. The punishment consisted of a forfeiture of \$621 (suspended); and extra duty and restriction for 14 days.

Four Developmental Counseling Forms, for failing to repay Omni Loan; repay travel card; misuse of government travel card and failure to pay balance of government travel card.

- i. Lost Time / Mode of Return: None
- j. Behavioral Health Condition(s):

(1) Applicant provided: None

(2) AMHRR Listed: None

The ARBA's medical advisor reviewed DoD and VA medical records and not solely those documents listed in 4j(1) and (2) above.

- **5. APPLICANT-PROVIDED EVIDENCE:** Certificate of Release or Discharge from Active Duty; Application for the Review of Discharge.
- **6. POST SERVICE ACCOMPLISHMENTS:** None submitted with the application.

### 7. STATUTORY, REGULATORY AND POLICY REFERENCE(S):

- **a.** Section 1553, Title 10, United States Code (Review of Discharge or Dismissal) provides for the creation, composition, and scope of review conducted by a Discharge Review Board(s) within established governing standards. As amended by Sections 521 and 525 of the National Defense Authorization Act for Fiscal Year 2020, 10 USC 1553 provides specific guidance to the Military Boards for Correction of Military/Naval Records and Discharge Review Boards when considering discharge upgrade requests by Veterans claiming Post Traumatic Stress Disorder (PTSD), Traumatic Brain Injury (TBI), sexual trauma, intimate partner violence (IPV), or spousal abuse, as a basis for discharge review. The amended guidance provides that Boards will include, as a voting board member, a physician trained in mental health disorders, a clinical psychologist, or a psychiatrist when the discharge upgrade claim asserts a mental health condition, including PTSD, TBI, sexual trauma, IPV, or spousal abuse, as a basis for the discharge. Further, the guidance provides that Military Boards for Correction of Military/Naval Records and Discharge Review Boards will develop and provide specialized training specific to sexual trauma, IPV, spousal abuse, as well as the various responses of individuals to trauma.
- **b.** Multiple Department of Defense Policy Guidance Memoranda published between 2014 and 2018. The documents are commonly referred to by the signatory authorities' last names (2014 Secretary of Defense Guidance [Hagel memo], 2016 Acting Principal Deputy Under Secretary of Defense for Personnel and Readiness [Carson memo], 2017 Official Performing the Duties of the Under Secretary of Defense for Personnel and Readiness [Kurta memo], and 2018 Under Secretary of Defense for Personnel and Readiness [Wilkie memo].
- (1) Individually and collectively, these documents provide further clarification to the Military Discharge Review Boards and Boards for Correction of Military/Naval Records when considering requests by Veterans for modification of their discharge due to mental health conditions, including PTSD; TBI; sexual assault; or sexual harassment. Liberal consideration will be given to Veterans petitioning for discharge relief when the application for relief is based in whole or in part on matters relating to mental health conditions, including PTSD; TBI; sexual assault; or sexual harassment. Special consideration will be given to Department of Veterans Affairs (VA) determinations that document a mental health condition, including PTSD; TBI; or sexual assault/harassment potentially contributed to the circumstances resulting in a less than honorable discharge characterization. Special consideration will also be given in cases where a civilian provider confers diagnoses of a mental health condition, including PTSD; TBI; or sexual assault/harassment if the case records contain narratives supporting symptomatology at the time of service or when any other evidence which may reasonably indicate that a mental health condition, including PTSD; TBI; or sexual assault/harassment existed at the time of discharge might have mitigated the misconduct that caused a discharge of lesser characterization.

- (2) Conditions documented in the service record that can reasonably be determined to have existed at the time of discharge will be considered to have existed at the time of discharge. In cases in which a mental health condition, including PTSD; TBI; or sexual assault/harassment may be reasonably determined to have existed at the time of discharge, those conditions will be considered potential mitigating factors in the misconduct that caused the characterization of service in question. All Boards will exercise caution in weighing evidence of mitigation in cases in which serious misconduct precipitated a discharge with a less than Honorable characterization of service. Potentially mitigating evidence of the existence of undiagnosed combat related PTSD, PTSD-related conditions due to TBI or sexual assault/harassment as causative factors in the misconduct resulting in discharge will be carefully weighed against the severity of the misconduct. PTSD is not a likely cause of premeditated misconduct. Caution shall be exercised in weighing evidence of mitigation in all cases of misconduct by carefully considering the likely causal relationship of symptoms to the misconduct.
- **c.** Army Regulation 15-180 (Army Discharge Review Board), sets forth the policies and procedures under which the Army Discharge Review Board is authorized to review the character, reason, and authority of any Servicemember discharged from active military service within 15 years of the Servicemember's date of discharge. Additionally, it prescribes actions and composition of the Army Discharge Review Board under Public Law 95-126; Section 1553, Title 10 United States Code; and Department of Defense Directive 1332.41 and Instruction 1332.28.
- **d.** Army Regulation 635-200 (Active Duty Enlisted Administrative Separations) provides the basic authority for the separation of enlisted personnel.
- (1) Chapter 3, Section II provides the authorized types of characterization of service or description of separation.
- (2) Paragraph 3-5c, provides the reasons for separation, including the specific circumstances that form the basis for the separation, will be considered on the issue of characterization. As a general matter, characterization will be based upon a pattern of behavior other than an isolated incident. There are circumstances, however, in which the conduct or performance of duty reflected by a single incident provides the basis for characterization.
- (3) Paragraph 3-7a states an Honorable discharge is a separation with honor and is appropriate when the quality of the Soldier's service generally has met the standards of acceptable conduct and performance of duty for Army personnel or is otherwise so meritorious that any other characterization would be clearly inappropriate.
- (4) Paragraph 3-7b states a General discharge is a separation from the Army under honorable conditions and is issued to a Soldier whose military record is satisfactory but not sufficiently meritorious to warrant an honorable discharge.
- (5) Paragraph 3-7c states Under Other Than Honorable Conditions discharge is an administrative separation from the Service under conditions other than honorable and it may be issued for misconduct, fraudulent entry, security reasons, or in lieu of trial by court martial based on certain circumstances or patterns of behavior or acts or omissions that constitute a significant departure from the conduct expected of Soldiers in the Army.
- (6) Chapter 10 provides, in pertinent part, that a member who has committed an offense or offenses for which the authorized punishment includes a punitive discharge may submit a request for a discharge for the good of the Service in lieu of trial by court-martial. The request may be submitted at any time after charges have been preferred and must include the individual's admission of guilt.

- (7) Paragraph 10-6 stipulates medical and mental examinations are not required but may be requested by the Soldier under AR 40–501, chapter 8.
- (8) Paragraph 10-8a stipulates a discharge under other than honorable conditions normally is appropriate for a Soldier who is discharged in lieu of trial by court-martial. However, the separation authority may direct a general discharge if such is merited by the Soldier's overall record during the current enlistment. (See chap 3, sec II.)
- **(9)** Paragraph 10b stipulates Soldiers who have completed entry-level status, characterization of service as honorable is not authorized unless the Soldier's record is otherwise so meritorious that any other characterization clearly would be improper.
- **e.** Army Regulation 635-5-1 (Separation Program Designator (SPD) Codes), provides the specific authorities (regulatory or directive), reasons for separating Soldiers from active duty, and the SPD codes to be entered on the DD Form 214. It identifies the SPD code of "KFS" as the appropriate code to assign enlisted Soldiers who are discharged under the provisions of Army Regulation 635-200, Chapter 10, In Lieu of Trial by Court-Martial.
- **f.** Army Regulation 601-210, (Regular Army and Reserve Components Enlistment Program), governs eligibility criteria, policies, and procedures for enlistment and processing of persons into the Regular Army, the U.S. Army Reserve, and Army National Guard for enlistment per DODI 1304.26. It also prescribes the appointment, reassignment, management, and mobilization of Reserve Officers' Training Corps cadets under the Simultaneous Membership Program. Chapter 4 provides the criteria and procedures for waiverable and nonwaiverable separations. Table 3-1 defines reentry eligibility (RE) codes: RE-4 Applies to: Person separated from last period of service with a nonwaiverable disqualification. This includes anyone with a DA imposed bar to reenlistment in effect at time of separation or separated for any reason (except length of service retirement) with 18 or more years active Federal service. Eligibility: Ineligible for enlistment.
- **8. SUMMARY OF FACT(S):** The Army Discharge Review Board considers applications for upgrade as instructed by Department of Defense Instruction 1332.28.

The applicant requests an upgrade to honorable. The applicant's Army Military Human Resources Record (AMHRR), the issues, and documents submitted with the application were carefully reviewed.

The evidence in the applicant's Army Military Human Resource Record (AMHRR) confirms the applicant was charged with the commission of an offense punishable under the UCMJ with a punitive discharge. The applicant, in consultation with legal counsel, voluntarily requested, in writing, a discharge under the provisions of AR 635-200, Chapter 10, in lieu of trial by court-martial. In this request, the applicant admitted guilt to the offense, or a lesser included offense, and indicated an understanding an under other than honorable conditions discharge could be received, and the discharge would have a significant effect on eligibility for veterans' benefits. The under other than honorable conditions discharge received by the applicant was normal and appropriate under the regulatory guidance.

The applicant contends suffering from PTSD and TBI. The applicant did not submit any evidence, other than the applicant's statement, to support the contention. The AMHRR is void of a mental status evaluation.

The applicant contends the event which led to the discharge from the Army was an isolated incident. Army Regulation 635-200, paragraph 3-5, in pertinent part, stipulates there are circumstances in which the conduct or performance of duty reflected by a single incident provides the basis for a characterization.

The applicant contends an upgrade of the discharge would allow veterans benefits. Eligibility for veteran's benefits does not fall within the purview of the Army Discharge Review Board. Accordingly, the applicant should contact a local office of the Department of Veterans Affairs for further assistance.

The applicant contends good service, including two combat tour. The Board considered the applicant's service accomplishments and the quality of service according to the DODI 1332.28.

#### 9. BOARD DISCUSSION AND DETERMINATION:

- **a.** As directed by the 2017 memo signed by A.M. Kurta, the board considered the following factors:
- (1) Did the applicant have a condition or experience that may excuse or mitigate the discharge? **Yes.** The Board's Medical Advisor, a voting member, reviewed the applicant's DOD and VA health records, applicant's statement, and/or civilian provider documentation and found that the applicant has the following potentially mitigating diagnoses/experiences: Adjustment Disorder, PTSD. Additionally, the applicant asserts Anxiety, Depression, and TBI, which may be sufficient evidence to establish the existence of a condition that could mitigate or excuse the discharge.
- (2) Did the condition exist, or experience occur during military service? **Yes.** The Board's Medical Advisor found that the applicant was diagnosed in service with an Adjustment Disorder and is service connected by the VA for PTSD. Service connection establishes that the PTSD also existed during military service. In addition, the applicant self-asserts Anxiety, Depression, and TBI during military service.
- Board determined, based on the BMA's opine, that the applicant's behavioral health conditions provide partial mitigation for the basis of separation. The applicant was diagnosed in service with an Adjustment Disorder and is service connected by the VA for PTSD. The applicant also self-asserts Depression, Anxiety, and TBI. While the applicant's formal diagnosis was an Adjustment Disorder, the active duty medical record supports the applicant's self-asserted Depression and Anxiety symptoms. Given the nexus between PTSD, Depression, Anxiety and avoidance, the applicant's BH conditions mitigate the FTR and AWOL. However, PTSD, Depression, and Anxiety do not have a natural sequela with forging a signature on a personal loan form since none of these conditions interfere with the ability to distinguish between right and wrong and act in accordance with the right. The applicant also self-asserts a TBI, but there is no medical evidence to support the asserted TBI. Furthermore, a TBI would not provide any additional mitigation because a TBI would not contribute to intentionally forging a signature since this misconduct was a deliberate, intentional act for personal gain not characteristic of a TBI. Forging a signature is not mitigated by any of the applicant's BH conditions.
- (4) Does the condition or experience outweigh the discharge? **No.** After applying liberal consideration to the evidence, including the Board Medical Advisor's opine, the Board determined that the available evidence did not support a conclusion that the applicant's Post

Traumatic Stress Disorder, Depression, and Anxiety outweighed the applicant's medically unmitigated offense of signing an official record with the intent to deceive.

### **b.** Response to Contention(s):

- (1) The applicant contends suffering from PTSD and TBI. The Board liberally considered this contention but determined that the available evidence did not support a conclusion that the applicant's Post Traumatic Stress Disorder, Depression, and Anxiety outweighed the applicant's medically unmitigated offense of signing an official record with the intent to deceive.
- (2) The applicant contends good service, including two combat tours. The Board considered the applicant's record, including nine years of service and two tours in Iraq. The Board determined that the applicant's good service, combined with the partial medical mitigation discussed above in 9a(3), warranted an upgrade to a General characterization of service.
- (3) The applicant contends the event which led to the discharge from the Army was an isolated incident. The Board considered this contention and determined that a General characterization was warranted based on the totality of the evidentiary record vice the medically unmitigated misconduct of forging a commander's signature.
- (4) The applicant contends an upgrade of the discharge would allow veterans benefits. The Board considered this contention and determined that eligibility for Veteran's benefits, to include educational benefits under the Post-9/11 or Montgomery GI Bill, healthcare or VA loans, do not fall within the purview of the Army Discharge Review Board. Accordingly, the applicant should contact a local office of the Department of Veterans Affairs for further assistance.
- c. The Board determined that the characterization of service was inequitable based on the applicant's length and quality of service, to include combat service, partially outweighing the applicant's medically unmitigated misconduct. Accordingly, the Board voted to grant relief in the form of an upgrade to the characterization of service to General. The Board determined the narrative reason/SPD and RE code were proper and equitable and voted not to change them. The applicant may request a personal appearance hearing to address the issues before a Board. The applicant is responsible for satisfying the burden of proof and providing documents or other evidence sufficient to support the applicant's contention(s) that the discharge was improper or inequitable.

#### **d.** Rationale for Decision:

- (1) The Board voted to change the applicant's characterization of service to General because the applicant's behavioral health conditions mitigated the applicant's AWOL offenses. The applicant's length and quality of service, to include combat service, outweighed the remaining misconduct of forging a commander's signature to the extent that a General characterization was appropriate as the applicant's conduct fell below that level of meritorious service warranted for an Honorable characterization.
- (2) The Board voted not to change the applicant's reason for discharge or accompanying SPD. The reason the applicant was discharged was both proper and equitable.
- (3) The RE code will not change given the behavioral health conditions. The current code is consistent with the procedural and substantive requirements of the regulation.

#### 10. BOARD ACTION DIRECTED:

a. Issue a New DD-214: Yes

b. Change Characterization to: General, Under Honorable Conditions

c. Change Reason / SPD Code to: No Change

d. Change RE Code to: No Change

e. Change Authority to: No Change

### Authenticating Official:



AWOL - Absent Without Leave AMHRR – Army Military Human Resource Record

BCD – Bad Conduct Discharge BH – Behavioral Health CG – Company Grade Article 15 CID - Criminal Investigation

Division ELS – Entry Level Status FG - Field Grade Article 15 GD - General Discharge

HS – High School HD – Honorable Discharge IADT – Initial Active Duty Training

MP – Military Police
MST – Military Sexual Trauma N/A – Not applicable

NCO – Noncommissioned Officer NIF - Not in File

NOS - Not Otherwise Specified

OAD - Ordered to Active Duty OBH (I) – Other Behavioral

Health (Issues) OMPF – Official Military

Personnel File PTSD – Post-Traumatic Stress

Disorder RE - Re-entry

SCM – Summary Court Martial SPCM - Special Court Martial

SPD - Separation Program

Designator
TBI – Traumatic Brain Injury
UNC – Uncharacterized

Discharge UOTHC – Under Other Than Honorable Conditions VA – Department of Veterans