1. Applicant's Name:

a. Application Date: 26 April 2021

b. Date Received: 26 April 2021

c. Counsel:

2. REQUEST, ISSUES, BOARD TYPE, AND DECISION:

a. Applicant's Requests and Issues: The current characterization of service for the period under review is general (under honorable conditions). The applicant requests an upgrade honorable.

The applicant seeks relief contending, in effect, at seventeen, enlisting in the United States Army to defend and serve the nation. The applicant states going to war for this country and seeing things no person should ever have to witness. The applicant believes the applicant's service was all for nothing after the failed drug test. The applicant contends the applicant had no support from the applicant's unit, and the applicant's leadership tossed the applicant out like an old rug. The applicant contends to improve the applicant's unit and gave up the applicant's marriage, wealth, and physical and mental well-being. The applicant states the applicant was harassed together with other lower-enlisted Soldiers. Additionally, the applicant contends the applicant did not receive a basic housing allowance (BAH) for two years and had to pay out of pocket for housing for the applicant's family. The applicant received no help to rectify the problem and is now expected to pay back their selective enlistment bonus in full.

b. Board Type and Decision: In a records review conducted on 7 March 2024, and by a 5-0 vote, the Board determined the discharge is inequitable based on the applicant's Traumatic Brain Injury (TBI) outweighing the medically mitigated wrongful marijuana use. Therefore, the Board voted to grant relief in the form of an upgrade of the characterization of service to Honorable and changed to the separation authority to AR 635-200, paragraph 14-12a. Accordingly, the narrative reason for separation changed to Misconduct (Minor Infractions) with a corresponding separation code of JKN. The Board upgraded the reentry code to RE-3.

Please see Section 9 of this document for more detail regarding the Board's decision.

Board member names available upon request.

3. DISCHARGE DETAILS:

a. Reason / Authority / Codes / Characterization: Misconduct (Drug Abuse) / AR 635-200, Chapter 14-12c (2) / JKK / RE-4 / General (Under Honorable Conditions)

b. Date of Discharge: 21 November 2014

c. Separation Facts

(1) Date of Notification of Intent to Separate: 8 October 2014

- (2) Basis for Separation: The applicant was informed of the following reasons: The applicant wrongfully used marijuana between on or about 18 July 2014, and on or about 18 August 2014.
 - (3) Recommended Characterization: General (Under Honorable Conditions)
 - (4) Legal Consultation Date: On 8 October 2014, the applicant waived legal counsel.
 - (5) Administrative Separation Board: NA
- (6) Separation Decision Date / Characterization: 3 November 2014 / General (Under Honorable Conditions) / The separation authority determined the applicant's medical condition was not a direct or substantial contributing cause of the conduct which led to the recommendation for administrative separation. The separation authority found no other circumstances in the case which would warrant disability processing instead of further processing for administrative separation.

4. SERVICE DETAILS:

- a. Date / Period of Enlistment: 3 June 2010 / 5 years, 17 weeks
- b. Age at Enlistment / Education / GT Score: 17 / High School Graduate / 112
- **c. Highest Grade Achieved / MOS / Total Service:** E-4 / 11B10, Infantryman / 4 years, 5 months, 19 days
 - d. Prior Service / Characterizations: None
- e. Overseas Service / Combat Service: SWA / Afghanistan (16 April 2012 6 January 2013)
- **f.** Awards and Decorations: ACM-CS, ARCOM, MUC, AGCM, NDSM, GWOTSM, ASR, OSR, NATOMDL
 - g. Performance Ratings: NA
- h. Disciplinary Action(s) / Evidentiary Record: Electronic Copy of DD Form 2624, 28 August 2014, reflects the applicant tested positive for THC 37 (marijuana), during an Inspection Unit (IU) urinalysis testing, conducted on 18 August 2014.

FG Article 15, 15 September 2014, for wrongfully using marijuana (between 18 July and 18 August 2014). The punishment consisted of a reduction to E-1; forfeiture of \$765 pay per month for two months and extra duty and restriction for 45 days.

Developmental Counseling Form, for a positive urinalysis.

- i. Lost Time / Mode of Return: None
- j. Behavioral Health Condition(s):
 - (1) Applicant provided: None

- (2) AMHRR Listed: Report of Mental Status Evaluation, 15 September 2014, reflects the applicant was cleared for any administrative actions deemed appropriate by the command. The applicant could understand and participate in administrative proceedings; could appreciate the difference between right and wrong; and met medical retention requirements. The evaluation included a diagnosis.
- **5. APPLICANT-PROVIDED EVIDENCE:** DD Form 214; DD Form 293; NATO Medal Certificate; Five Certificates of Training; Certificate of Completion.
- **6. Post Service Accomplishments:** None submitted with the application.

7. STATUTORY, REGULATORY AND POLICY REFERENCE(S):

- **a.** Section 1553, Title 10, United States Code (Review of Discharge or Dismissal) provides for the creation, composition, and scope of review conducted by a Discharge Review Board(s) within established governing standards. As amended by Sections 521 and 525 of the National Defense Authorization Act for Fiscal Year 2020, 10 USC 1553 provides specific guidance to the Military Boards for Correction of Military/Naval Records and Discharge Review Boards when considering discharge upgrade requests by Veterans claiming Post Traumatic Stress Disorder (PTSD), Traumatic Brain Injury (TBI), sexual trauma, intimate partner violence (IPV), or spousal abuse, as a basis for discharge review. The amended guidance provides that Boards will include, as a voting board member, a physician trained in mental health disorders, a clinical psychologist, or a psychiatrist when the discharge upgrade claim asserts a mental health condition, including PTSD, TBI, sexual trauma, IPV, or spousal abuse, as a basis for the discharge. Further, the guidance provides that Military Boards for Correction of Military/Naval Records and Discharge Review Boards will develop and provide specialized training specific to sexual trauma, IPV, spousal abuse, as well as the various responses of individuals to trauma.
- **b.** Multiple Department of Defense Policy Guidance Memoranda published between 2014 and 2018. The documents are commonly referred to by the signatory authorities' last names (2014 Secretary of Defense Guidance [Hagel memo], 2016 Acting Principal Deputy Under Secretary of Defense for Personnel and Readiness [Carson memo], 2017 Official Performing the Duties of the Under Secretary of Defense for Personnel and Readiness [Kurta memo], and 2018 Under Secretary of Defense for Personnel and Readiness [Wilkie memo].
- (1) Individually and collectively, these documents provide further clarification to the Military Discharge Review Boards and Boards for Correction of Military/Naval Records when considering requests by Veterans for modification of their discharge due to mental health conditions, including PTSD; TBI; sexual assault; or sexual harassment. Liberal consideration will be given to Veterans petitioning for discharge relief when the application for relief is based in whole or in part on matters relating to mental health conditions, including PTSD; TBI; sexual assault; or sexual harassment. Special consideration will be given to Department of Veterans Affairs (VA) determinations that document a mental health condition, including PTSD; TBI; or sexual assault/harassment potentially contributed to the circumstances resulting in a less than honorable discharge characterization. Special consideration will also be given in cases where a civilian provider confers diagnoses of a mental health condition, including PTSD; TBI; or sexual assault/harassment if the case records contain narratives supporting symptomatology at the time of service or when any other evidence which may reasonably indicate that a mental health condition, including PTSD; TBI; or sexual assault/harassment existed at the time of discharge might have mitigated the misconduct that caused a discharge of lesser characterization.
- (2) Conditions documented in the service record that can reasonably be determined to have existed at the time of discharge will be considered to have existed at the time of discharge.

In cases in which a mental health condition, including PTSD; TBI; or sexual assault/harassment may be reasonably determined to have existed at the time of discharge, those conditions will be considered potential mitigating factors in the misconduct that caused the characterization of service in question. All Boards will exercise caution in weighing evidence of mitigation in cases in which serious misconduct precipitated a discharge with a less than Honorable characterization of service. Potentially mitigating evidence of the existence of undiagnosed combat related PTSD, PTSD-related conditions due to TBI or sexual assault/harassment as causative factors in the misconduct resulting in discharge will be carefully weighed against the severity of the misconduct. PTSD is not a likely cause of premeditated misconduct. Caution shall be exercised in weighing evidence of mitigation in all cases of misconduct by carefully considering the likely causal relationship of symptoms to the misconduct.

- **c.** Army Regulation 15-180 (Army Discharge Review Board) sets forth the policies and procedures under which the Army Discharge Review Board is authorized to review the character, reason, and authority of any Servicemember discharged from active military service within 15 years of the Servicemember's date of discharge. Additionally, it prescribes actions and composition of the Army Discharge Review Board under Public Law 95-126; Section 1553, Title 10 United States Code; and Department of Defense Directive 1332.41 and Instruction 1332.28.
- **d.** Army Regulation 635-200 (Active Duty Enlisted Administrative Separations) provides the basic authority for the separation of enlisted personnel.
- (1) Chapter 3, Section II provides the authorized types of characterization of service or description of separation.
- (2) Paragraph 3-7a states an Honorable discharge is a separation with honor and is appropriate when the quality of the Soldier's service generally has met the standards of acceptable conduct and performance of duty for Army personnel or is otherwise so meritorious that any other characterization would be clearly inappropriate.
- (3) Paragraph 3-7b states a General discharge is a separation from the Army under honorable conditions and is issued to a Soldier whose military record is satisfactory but not sufficiently meritorious to warrant an honorable discharge.
- (4) Chapter 14 establishes policy and prescribes procedures for separating members for misconduct. Specific categories include minor disciplinary infractions, a pattern of misconduct, and commission of a serious offense, to include abuse of illegal drugs, convictions by civil authorities and desertion or being absent without leave. Action will be taken to separate a member for misconduct when it is clearly established that rehabilitation is impractical or unlikely to succeed.
- (5) Paragraph 14-3 prescribes a discharge under other than honorable conditions is normally appropriate for a Soldier discharged under this chapter. However, the separation authority may direct a general discharge if such is merited by the Soldier's overall record.
- (6) Paragraph 14-12c(2) terms abuse of illegal drugs as serious misconduct. It continues; however, by recognizing relevant facts may mitigate the nature of the offense. Therefore, a single drug abuse offense may be combined with one or more minor disciplinary infractions or incidents of other misconduct and processed for separation under paragraph 14-12a or 14-12b as appropriate.
- **e.** Army Regulation 635-5-1 (Separation Program Designator (SPD) Codes), provides the specific authorities (regulatory or directive), reasons for separating Soldiers from active duty,

and the SPD codes to be entered on the DD Form 214. It identifies the SPD code of "JKK" as the appropriate code to assign enlisted Soldiers who are discharged under the provisions of Army Regulation 635-200, Chapter 14, misconduct (drug abuse).

- **f.** Army Regulation 601-210, (Regular Army and Reserve Components Enlistment Program), governs eligibility criteria, policies, and procedures for enlistment and processing of persons into the Regular Army, the U.S. Army Reserve, and Army National Guard for enlistment per DODI 1304.26. It also prescribes the appointment, reassignment, management, and mobilization of Reserve Officers' Training Corps cadets under the Simultaneous Membership Program. Chapter 4 provides the criteria and procedures for waiverable and nonwaiverable separations. Table 3-1 defines reentry eligibility (RE) codes: RE-4 Applies to: Person separated from last period of service with a nonwaiverable disqualification. This includes anyone with a DA imposed bar to reenlistment in effect at time of separation or separated for any reason (except length of service retirement) with 18 or more years active Federal service. Eligibility: Ineligible for enlistment.
- **8. SUMMARY OF FACT(S):** The Army Discharge Review Board considers applications for upgrade as instructed by Department of Defense Instruction 1332.28.

The applicant requests an upgrade to honorable. The applicant's Army Military Human Resources Record (AMHRR), the issues, and documents submitted with the application were carefully reviewed.

The applicant contends they were harassed together with other lower-enlisted Soldiers. The applicant did not submit any evidence to support the contention. There is no evidence in the AMHRR the applicant ever sought assistance before committing the misconduct, which led to the separation action under review. The applicant's AMHRR does not contain any indication or evidence of arbitrary or capricious actions by the command.

The applicant contends they did not receive a basic housing allowance (BAH) for two years and having to pay out of pocket for housing for their family; the applicant received no help to rectify the problem and is now expected to pay back selective enlistment bonus in full. The applicant's issues do not fall within this board's purview. The applicant may apply to the Army Board for Correction of Military Records (ABCMR), using the enclosed DD Form 149 regarding this matter. A DD Form 149 may also be obtained from a Veterans' Service Organization.

The applicant contends the applicant's service was all for nothing after the failed drug test. The applicant did not submit any evidence to support the contention. The evidence of AMHRR shows the command attempted to assist the applicant in performing and conducting to Army standards by providing counseling and the imposition of non-judicial punishment. The applicant's AMHRR does not contain any indication or evidence of arbitrary or capricious actions by the command.

The applicant contends youth and immaturity affected the applicant's behavior at the time of the discharge. The AMHRR shows the applicant met entrance qualification standards to include age.

The applicant contends good service, including a combat tour.

9. BOARD DISCUSSION AND DETERMINATION:

a. As directed by the 2017 memo signed by A.M. Kurta, the board considered the following factors:

- (1) Did the applicant have a condition or experience that may excuse or mitigate the discharge? **Yes.** The Board determined that, based on the Board Medical Advisor opine resulting from the review of the applicant's DOD/VA health records and the applicant's official record, the applicant has the following potentially mitigating diagnoses/experiences: Adjustment Disorder and TBI.
- (2) Did the condition exist or experience occur during military service? **Yes.** The Board, based on the Board Medical Advisor opine and the applicant's official record, found that the applicant was diagnosed in service with an Adjustment Disorder and is diagnosed and service connected by the VA for TBI. Service connection establishes that the applicant's TBI existed during military service.
- (3) Does the condition or experience excuse or mitigate the discharge? **Yes.** The Board applied liberal consideration and determined that, based on the Board's Medical Advisor and the applicant's official record, the applicant's TBI mitigates the applicant's wrongful marijuana use given the nexus between TBI and self-medicating with substances.
- (4) Does the condition or experience outweigh the discharge? **Yes.** After applying liberal consideration to the evidence, including the Board Medical Advisor's opine, the Board determined that the applicant's TBI outweighed the applicant's wrongful marijuana use.
 - **b.** Response to Contention(s):
- (1) The applicant contends harassment, together with other lower-enlisted Soldiers. The Board considered this contention but did not address it in detail given the upgrade based on medical mitigation for the basis of separation (see par 9a).
- (2) The applicant contends not receiving a basic housing allowance (BAH) for two years and having to pay out of pocket for housing for their family. The applicant received no help to rectify the problem and is now expected to pay back their selective enlistment bonus in full. The Board determined that the applicant's BAH contention does not fall within the purview of the ADRB. The applicant may apply to the Army Board for Correction of Military Records (ABCMR), using a DD Form 293 regarding this matter. A DD Form 293 may be obtained online at https://www.esd.whs.mil/Portals/54/Documents/DD/forms/dd/dd0293.pdf or from a Veterans' Service Organization.
- (3) The applicant contends their service was all for nothing after the failed drug test. The Board acknowledged the applicant's perspective and considered the totality of the service record. Ultimately, the Board did not address this contention in detail due to medical mitigation for the basis of separation (see par 9a).
- (4) The applicant contends youth and immaturity affected behaviors at the time of the discharge. Ultimately, the Board did not address this contention in detail due to medical mitigation for the basis of separation (see par 9a).
- (5) The applicant contends good service, including a combat tour. The Board considered the totality of the evidentiary record and noted the combat service. Ultimately, the Board did not address this contention in detail due to medical mitigation for the basis of separation (see par 9a).
- **c.** The Board determined the discharge is inequitable based on the applicant's TBI outweighing the wrongful marijuana use. Therefore, the Board voted to grant full relief in the

form of an upgrade of the characterization of service to Honorable and changed to the separation authority to AR 635-200, paragraph 14-12a. Accordingly, the narrative reason for separation changed to Misconduct (Minor Infractions) with a corresponding separation code of JKN. The Board upgraded the reentry code to RE-3.

d. Rationale for Decision:

- (1) The Board voted to change the applicant's characterization of service to Honorable because the applicant's TBI outweighed the medically mitigated wrongful marijuana use. Thus, the prior characterization is no longer appropriate.
- (2) The Board voted to change the reason for discharge to Misconduct (Minor) Infractions) under the same pretexts. Thus, the reason for discharge is no longer appropriate. The SPD code associated with the new reason for discharge is JKN.
- (3) The RE code will change to RE-3 (waiver required) based on the behavioral health condition.

10. BOARD ACTION DIRECTED:

a. Issue a New DD-214: Yes

b. Change Characterization to: Honorable

c. Change Reason / SPD Code to: Misconduct (Minor Infractions)/JKN

d. Change RE Code to: RE-3

e. Change Authority to: AR 635-200

Authenticating Official:



AMHRR – Army Military Human Resource Record BCD - Bad Conduct Discharge

BH - Behavioral Health CG - Company Grade Article 15 CID - Criminal Investigation

ELS - Entry Level Status FG - Field Grade Article 15 GD - General Discharge

HS - High School

HD - Honorable Discharge IADT - Initial Active Duty Training

MP - Military Police MST - Military Sexual Trauma

N/A – Not applicable NCO – Noncommissioned Officer

NIF – Not in File NOS – Not Otherwise Specified

OAD - Ordered to Active Duty OBH (I) - Other Behavioral Health (Issues)

OMPF - Official Military Personnel File

PTSD - Post-Traumatic Stress Disorder RE – Re-entry

SCM - Summary Court Martial SPCM - Special Court Martial

SPD - Separation Program Designator

TBI – Traumatic Brain Injury UNC - Uncharacterized

Discharge UOTHC – Under Other Than Honorable Conditions VA – Department of Veterans Affairs