### 1. Applicant's Name:

a. Application Date: 26 April 2021

b. Date Received: 26 April 2021

c. Counsel: None

### 2. REQUEST, ISSUES, BOARD TYPE, AND DECISION:

**a. Applicant's Requests and Issues:** The current characterization of service for the period under review is general (under honorable conditions). The applicant requests an upgrade to honorable.

The applicant seeks relief contending, in effect, making a mistake while serving in the military. Looking back on the mistake now, the applicant knew it was wrong, but at the time the applicant did not know the marriage annulment was finalized. The applicant's ex-spouse did not contact the applicant with this information. The applicant would never try to steal from the government. The applicant apologizes for the wrongs and hopes the discharge is upgraded to an honorable to complete the applicant degree and have a better chance to obtain a better job than the applicant has now. The applicant has been attending Kansas State University, studying to attain a Bachelor Degree in Business of Marketing and an upgrade would allow the applicant to use the GI Bill to help pay for the education. The applicant has been working 30 hours or more while maintaining a 3.0 grade point average (GPA).

**b. Board Type and Decision:** In a records review conducted on 13 December 2023, and by a 5-0 vote, the Board denied the request upon finding the separation was both proper and equitable.

Please see Section 9 of this document for more detail regarding the Board's decision.

(Board member names available upon request)

#### 3. DISCHARGE DETAILS:

- a. Reason / Authority / Codes / Characterization: Misconduct (Serious Offense) / AR 635-200, Paragraph 14-12c / JKQ / RE-3 / General (Under Honorable Conditions)
  - **b.** Date of Discharge: 6 September 2013
  - c. Separation Facts:
    - (1) Date of Notification of Intent to Separate: 26 August 2013
    - **(2)** Basis for Separation: The applicant was informed of the following reasons:

The applicant wrongfully stole military allowances of a value of more than \$500 between on or about 25 January and 11 June 2013;

The applicant made a false official statement to a noncommissioned officer (NCO) on or about 7 May 2013; and

The applicant failed to be at the appointed place of duty on divers occasions between on or about 31 October 2012 and 19 February 2013.

- (3) Recommended Characterization: General (Under Honorable Conditions)
- (4) Legal Consultation Date: On 26 August 2013, the applicant waived legal counsel.
- (5) Administrative Separation Board: NA
- **(6) Separation Decision Date / Characterization:** 29 August 2013 / General (Under Honorable Conditions)

#### 4. SERVICE DETAILS:

- a. Date / Period of Enlistment: 2 March 2011 / 3 years, 18 weeks
- b. Age at Enlistment / Education / GT Score: 20 / HS Graduate / 104
- **c. Highest Grade Achieved / MOS / Total Service:** E-3 / 19D10, Cavalry Scout / 2 years, 6 months, 5 days
  - d. Prior Service / Characterizations: None
- e. Overseas Service / Combat Service: SWA / Afghanistan (2 November 2011 9 January 2012)
  - f. Awards and Decorations: ACM-CS, NDSM, GWOTEM, ASR, OSR, NATOMDL
  - g. Performance Ratings: NA
- h. Disciplinary Action(s) / Evidentiary Record: District Court of Geary County, Kansas, Voluntary Entry of Appearance, 8 January 2013, reflects the applicant received a copy of the petition for annulment filed in the case.

District Court of Geary County, Kansas, Civil Court Department Journal Entry and Decree of Annulment, reflect on 25 January 2013, the petitioner, the applicant's spouse, appeared in court for a hearing for an annulment, but the applicant did not appear. The court determined the petitioner was entitled to annulment of the marriage.

Summarized Article 15, 15 January 2013, for on two occasions, failing to go at the time prescribed to the appointed place of duty (31 October and 9 November 2012). The punishment consisted of extra duty and restriction for 14 days.

Field Grade Article 15, 12 August 2013, for:

On two occasions, failing to go at the time prescribed to the appointed place of duty (8 and 19 February 2013;

Making a false official statement to Sergeant First Class C., "I am still married," (7 May 2013); and

Stealing military allowances, military property of a value of more than \$500 (between 25 January and 11 June 2013).

The punishment consisted of a reduction to E-1 and extra duty for 45 days.

Five Developmental Counseling Forms, for but not limited to:

Failing to follow instructions;

Failing to be at the appointed place of duty at the prescribed time on divers occasions; and Pending separation for Basic Allowance for Housing (BAH) fraud and subsequent lying to leadership, and the applicant responded the applicant was not informed by the ex-spouse the divorce was final.

- i. Lost Time / Mode of Return: None
- j. Behavioral Health Condition(s):
  - (1) Applicant provided: None
- **(2) AMHRR Listed:** Report of Medical History, 20 May 2013, the examining medical physician noted in the comments section: Ongoing Behavioral Health for dysthymic disorder, treatment effective.

Report of Medical Examination, 20 May 2013, the examining medical physician noted in the comments section: Dysthymic disorder; insomnia; and nightmare/anxiety.

Report of Mental Status Evaluation, 6 June 2013, reflects the applicant was cleared for any administrative actions deemed appropriate by the command. The applicant could understand and participate in administrative proceedings; could appreciate the difference between right and wrong; and met medical retention requirements. The applicant had been screened for post-traumatic stress disorder (PTSD) with positive results and mild traumatic brain injury (mTBI) with negative results. The applicant scored a 4/4 on the PTSD screening and was seen by a licensed clinical social worker, but had not been diagnosed with PTSD. The applicant was diagnosed with depressive neurosis with episodic anger and anxiety and borderline traits.

- **5. APPLICANT-PROVIDED EVIDENCE:** DD Form 214; DD Form 293; two Enlisted Record Briefs; separation documents; District Court of Geary County, Kansas, court documents.
- **6. Post Service Accomplishments:** The attends Kansas State University, studying to earn a Bachelor Degree in Business of Marketing, and working 30 hours or more while maintaining a 3.0 GPA.

#### 7. STATUTORY, REGULATORY AND POLICY REFERENCE(S):

**a.** Section 1553, Title 10, United States Code (Review of Discharge or Dismissal) provides for the creation, composition, and scope of review conducted by a Discharge Review Board(s) within established governing standards. As amended by Sections 521 and 525 of the National Defense Authorization Act for Fiscal Year 2020, 10 USC 1553 provides specific guidance to the Military Boards for Correction of Military/Naval Records and Discharge Review Boards when considering discharge upgrade requests by Veterans claiming Post Traumatic Stress Disorder (PTSD), Traumatic Brain Injury (TBI), sexual trauma, intimate partner violence (IPV), or spousal abuse, as a basis for discharge review. The amended guidance provides that Boards will include, as a voting board member, a physician trained in mental health disorders, a clinical psychologist, or a psychiatrist when the discharge upgrade claim asserts a mental health condition, including PTSD, TBI, sexual trauma, IPV, or spousal abuse, as a basis for the discharge. Further, the guidance provides that Military Boards for Correction of Military/Naval

Records and Discharge Review Boards will develop and provide specialized training specific to sexual trauma, IPV, spousal abuse, as well as the various responses of individuals to trauma.

- **b.** Multiple Department of Defense Policy Guidance Memoranda published between 2014 and 2018. The documents are commonly referred to by the signatory authorities' last names (2014 Secretary of Defense Guidance [Hagel memo], 2016 Acting Principal Deputy Under Secretary of Defense for Personnel and Readiness [Carson memo], 2017 Official Performing the Duties of the Under Secretary of Defense for Personnel and Readiness [Kurta memo], and 2018 Under Secretary of Defense for Personnel and Readiness [Wilkie memo].
- (1) Individually and collectively, these documents provide further clarification to the Military Discharge Review Boards and Boards for Correction of Military/Naval Records when considering requests by Veterans for modification of their discharge due to mental health conditions, including PTSD; TBI; sexual assault; or sexual harassment. Liberal consideration will be given to Veterans petitioning for discharge relief when the application for relief is based in whole or in part on matters relating to mental health conditions, including PTSD; TBI; sexual assault; or sexual harassment. Special consideration will be given to Department of Veterans Affairs (VA) determinations that document a mental health condition, including PTSD; TBI; or sexual assault/harassment potentially contributed to the circumstances resulting in a less than honorable discharge characterization. Special consideration will also be given in cases where a civilian provider confers diagnoses of a mental health condition, including PTSD; TBI; or sexual assault/harassment if the case records contain narratives supporting symptomatology at the time of service or when any other evidence which may reasonably indicate that a mental health condition, including PTSD; TBI; or sexual assault/harassment existed at the time of discharge might have mitigated the misconduct that caused a discharge of lesser characterization.
- (2) Conditions documented in the service record that can reasonably be determined to have existed at the time of discharge will be considered to have existed at the time of discharge. In cases in which a mental health condition, including PTSD; TBI; or sexual assault/harassment may be reasonably determined to have existed at the time of discharge, those conditions will be considered potential mitigating factors in the misconduct that caused the characterization of service in question. All Boards will exercise caution in weighing evidence of mitigation in cases in which serious misconduct precipitated a discharge with a less than Honorable characterization of service. Potentially mitigating evidence of the existence of undiagnosed combat related PTSD, PTSD-related conditions due to TBI or sexual assault/harassment as causative factors in the misconduct resulting in discharge will be carefully weighed against the severity of the misconduct. PTSD is not a likely cause of premeditated misconduct. Caution shall be exercised in weighing evidence of mitigation in all cases of misconduct by carefully considering the likely causal relationship of symptoms to the misconduct.
- **c.** Army Regulation 15-180 (Army Discharge Review Board) sets forth the policies and procedures under which the Army Discharge Review Board is authorized to review the character, reason, and authority of any Servicemember discharged from active military service within 15 years of the Servicemember's date of discharge. Additionally, it prescribes actions and composition of the Army Discharge Review Board under Public Law 95-126; Section 1553, Title 10 United States Code; and Department of Defense Directive 1332.41 and Instruction 1332.28.
- **d.** Army Regulation 635-200 (Active Duty Enlisted Administrative Separations), provides the basic authority for the separation of enlisted personnel.
- (1) Chapter 3, Section II provides the authorized types of characterization of service or description of separation.

- (2) Paragraph 3-7a states an Honorable discharge is a separation with honor and is appropriate when the quality of the Soldier's service generally has met the standards of acceptable conduct and performance of duty for Army personnel or is otherwise so meritorious that any other characterization would be clearly inappropriate.
- (3) Paragraph 3-7b states a General discharge is a separation from the Army under honorable conditions and is issued to a Soldier whose military record is satisfactory but not sufficiently meritorious to warrant an honorable discharge.
- (4) Chapter 14 establishes policy and prescribes procedures for separating members for misconduct. Specific categories include minor disciplinary infractions, a pattern of misconduct, and commission of a serious offense, to include abuse of illegal drugs, convictions by civil authorities and desertion or being absent without leave. Action will be taken to separate a member for misconduct when it is clearly established that rehabilitation is impractical or unlikely to succeed.
- (5) Paragraph 14-3 prescribes a discharge under other than honorable conditions is normally appropriate for a Soldier discharged under this chapter. However, the separation authority may direct a general discharge if such is merited by the Soldier's overall record.
- **(6)** Paragraph 14-12c prescribes a Soldier is subject to action per this section for commission of a serious military or civilian offense, if the specific circumstances of the offense warrant separation and a punitive discharge is, or would be, authorized for the same or a closely related offense under the Manual for Courts-Martial.
- **e.** Army Regulation 635-5-1 (Separation Program Designator (SPD) Codes) provides the specific authorities (regulatory or directive), reasons for separating Soldiers from active duty, and the SPD codes to be entered on the DD Form 214. It identifies the SPD code of "JKQ" as the appropriate code to assign enlisted Soldiers who are discharged under the provisions of Army Regulation 635-200, Chapter 14, paragraph 12c, misconduct (serious offense).
- f. Army Regulation 601-210 (Regular Army and Reserve Components Enlistment Program) governs eligibility criteria, policies, and procedures for enlistment and processing of persons into the Regular Army, the U.S. Army Reserve, and Army National Guard for enlistment per DODI 1304.26. It also prescribes the appointment, reassignment, management, and mobilization of Reserve Officers' Training Corps cadets under the Simultaneous Membership Program. Chapter 4 provides the criteria and procedures for waiverable and nonwaiverable separations. Table 3-1, defines reentry eligibility (RE) codes. RE-3 Applies to: Person who is not considered fully qualified for reentry or continuous service at time of separation, but disqualification is waiverable. Eligibility: Ineligible unless a waiver is granted.
- **8. SUMMARY OF FACT(S):** The Army Discharge Review Board considers applications for upgrade as instructed by Department of Defense Instruction 1332.28.

The applicant requests an upgrade to honorable.

The applicant contends the applicant was not informed by the ex-spouse the annulment case was finalized. The applicant's AMHRR shows the applicant was served with the petition of annulment but did not attend the final court hearing. The applicant's AMHRR does not contain any indication or evidence of arbitrary or capricious actions by the command.

The applicant contends an upgrade would allow educational benefits through the GI Bill. Eligibility for veteran's benefits to include educational benefits under the Post-9/11 or

Montgomery GI Bill does not fall within the purview of the Army Discharge Review Board. Accordingly, the applicant should contact a local office of the Department of Veterans Affairs for further assistance.

The applicant contends an upgrade of the discharge will allow the applicant to obtain better employment. The Board does not grant relief to gain employment or enhance employment opportunities.

The applicant contends attending Kansas State University, studying to earn a Bachelor Degree in Business of Marketing, and working 30 hours or more while maintaining a 3.0 GPA. The Army Discharge Review Board is authorized to consider post-service factors in the recharacterization of a discharge. No law or regulation provides for the upgrade of an unfavorable discharge based solely on the passage of time or good conduct in civilian life after leaving the service. The Board reviews each discharge on a case-by-case basis to determine if post-service accomplishments help demonstrate previous in-service misconduct was an aberration and not indicative of the member's overall character.

#### 9. BOARD DISCUSSION AND DETERMINATION:

a.	As directed by the 2017 memo signed by	the board considered the following
factors	<b>:</b>	

- (1) Did the applicant have a condition or experience that may excuse or mitigate the discharge? **Yes.** The Board's Medical Advisor, a voting member, reviewed the applicant's DOD and VA health records, applicant's statement, and/or civilian provider documentation and found that the applicant has the following potentially-mitigating diagnoses/experiences: PTSD, MDD, Anxiety Disorder.
- **(2)** Did the condition exist or experience occur during military service? **Yes.** The Board's Medical Advisor found the applicant is 70 percent service connected (SC) for PTSD.
- **Partially.** The Board's Medical Advisor applied liberal consideration and opined that, as there is an association between PTSD and avoidance, there is a nexus between the applicant misconduct characterized by FTR and applicant's PTSD diagnosis such that the misconduct is mitigated. Regarding misconduct characterized by fraud and making a false official statement, these instances of misconduct are not mitigated as they are not natural sequelae of PTSD, Depression, or Anxiety Disorder, as the disorders did not render applicant unable to differentiate between right and wrong and adhere to the right.
- (4) Does the condition or experience outweigh the discharge? **No.** After applying liberal consideration to the evidence, including the Board Medical Advisor opine, the Board determined that the available evidence did not support a conclusion that the applicant's PTSD, MDD, Anxiety Disorder outweighed the basis for applicant's separation fraud and making a false official statement.

#### **b.** Response to Contention(s):

(1) The applicant contends the applicant was not informed by the ex-spouse the annulment case was finalized. The Board considered this contention and determined that the applicant's ex-spouse not informing the applicant of the annulment finalization does not mitigate the applicant's fraud and making a false official statement. The applicant states knowing it was

wrong, it was the applicant's responsibility to get the information regarding the marriage annulment and this does not excuse the applicant's fraud and making a false official statement.

- (2) The applicant contends an upgrade would allow educational benefits through the GI Bill. The Board considered this contention and determined that eligibility for Veteran's benefits, to include educational benefits under the Post-9/11 or Montgomery GI Bill, healthcare or VA loans, do not fall within the purview of the Army Discharge Review Board. Accordingly, the applicant should contact a local office of the Department of Veterans Affairs for further assistance.
- (3) The applicant contends an upgrade of the discharge will allow the applicant to obtain better employment. The Board considered this contention but does not grant relief to gain employment or enhance employment opportunities.
- (4) The applicant contends attending Kansas State University, studying to attain a Bachelor Degree in Business of Marketing, and working 30 hours or more while maintaining a 3.0 GPA. The Board considered this contention and determined that the applicant's studying to attain a Bachelor Degree in Business of Marketing, and working 30 hours or more while maintaining a 3.0 GPA does not outweigh the misconduct based on the seriousness of the applicant's offense of fraud and making a false official statement.
- **c.** The Board determined that the discharge is, at this time, proper and equitable, in light of the current evidence of record. However, the applicant may request a personal appearance hearing to address the issues before the Board. The applicant is responsible for satisfying the burden of proof and providing documents or other evidence sufficient to support the applicant's contention(s) that the discharge was improper or inequitable.

#### **d.** Rationale for Decision:

- (1) The Board voted not to change the applicant's characterization of service because, despite applying liberal consideration of all the evidence before the Board, the applicant's PTSD, MDD, and Anxiety Disorder did not excuse or mitigate the offenses of fraud and making a false official statement. The Board also considered the applicant's contentions and found the totality of the applicant's record does not warrant a discharge upgrade. The discharge was consistent with the procedural and substantive requirements of the regulation, was within the discretion of the separation authority, and the applicant was provided full administrative due process. Therefore, the applicant's General discharge was proper and equitable as the applicant's misconduct fell below that level of meritorious service warranted for an upgrade to Honorable discharge.
- (2) The Board voted not to change the applicant's reason for discharge or accompanying SPD code under the same pretexts, as the reason the applicant was discharged was both proper and equitable.
- (3) The RE code will not change, as the current code is consistent with the procedural and substantive requirements of the regulation.

### 10. BOARD ACTION DIRECTED:

a. Issue a New DD-214 / Separation Order: No

b. Change Characterization to: No Change

c. Change Reason / SPD code to: No Change

d. Change RE Code to: No Change

e. Change Authority to: No Change

### **Authenticating Official:**

12/15/2023



Presiding Officer, COL, U.S. ARMY Army Discharge Review Board

Legend: AWOL – Absent Without Leave AMHRR – Army Military Human Resource Record BCD - Bad Conduct Discharge BH – Behavioral Health CG – Company Grade Article 15 CID – Criminal Investigation Division ELS – Entry Level Status FG - Field Grade Article 15

GD - General Discharge HS – High School HD – Honorable Discharge IADT - Initial Active Duty Training MP – Military Police MST – Military Sexual Trauma N/A – Not applicable NCO - Noncommissioned Officer NIF - Not in File NOS - Not Otherwise Specified

OAD - Ordered to Active Duty OBH (I) – Other Behavioral Health (Issues)
OMPF – Official Military Personnel File PTSD – Post-Traumatic Stress Disorder RE – Re-entry SCM – Summary Court Martial SPCM - Special Court Martial

SPD - Separation Program Designator
TBI – Traumatic Brain Injury UNC - Uncharacterized Discharge UOTHC – Under Other Than Honorable Conditions VA – Department of Veterans