### 1. Applicant's Name:

- a. Application Date: 26 April 2021
- b. Date Received: 26 April 2021
- c. Counsel: Yes

#### 2. REQUEST, ISSUES, BOARD TYPE, AND DECISION:

**a. Applicant's Requests and Issues:** The current characterization of service for the period under review is under other than honorable conditions. The applicant requests an upgrade to honorable.

The applicant seeks relief contending, in effect, having been examined for mental health issues, the applicant is now aware of the procedure for requesting changes to military records. The applicant was released from active duty following deployments and while receiving mental health treatment.

**b.** Board Type and Decision: In a records review conducted on 14 December 2023, and by a 5-0 vote, the Board denied the request upon finding the separation was both proper and equitable.

Please see Section 9 of this document for more detail regarding the Board's decision.

Board member names available upon request.

#### 3. DISCHARGE DETAILS:

a. Reason / Authority / Codes / Characterization: In Lieu of Trial by Court-Martial / AR 635-200, Chapter 10 / KFS / RE-4 / Under Other Than Honorable Conditions

- b. Date of Discharge: 18 February 2010
- c. Separation Facts:

(1) Date and Charges Preferred (DD Form 458, Charge Sheet): On 23 October 2009, the applicant was charged with: Violation of the UCMJ, Article 87, UCMJ, for missing movement on 21 August 2009, through design missed the movement of an aircraft with which was required in the course of duty to move.

(2) Legal Consultation Date: 2 February 2010

(3) Basis for Separation: Pursuant to the applicant's request for discharge under the provisions of AR 635-200, Chapter 10, in lieu of trial by court-martial.

(4) **Recommended Characterization:** Under Other Than Honorable Conditions

(5) Separation Decision Date / Characterization: 2 February 2010 / Under Other Than Honorable Conditions

# 4. SERVICE DETAILS:

a. Date / Period of Enlistment: 28 November 2007 / 4 years

b. Age at Enlistment / Education / GT Score: 33 / High School Graduate / 113

**c.** Highest Grade Achieved / MOS / Total Service: E-4 / 21E10, Construction Equipment Operator / 5 years, 5 months, 17 days

 d. Prior Service / Characterizations: RA, 8 May 2002 – 3 April 2003 / GD (Break in Service) ARNG, 28 July 2005 – 7 May 2006 / HD USAR, 8 May 2006 – 27 September 2006 / NA ADT, 28 September 2006 – 9 March 2007 / HD USAR, 10 March 2007 – 27 November 2007 / NIF

e. Overseas Service / Combat Service: Germany, SWA / Iraq (14 June 2009 – 21 August 2009)

f. Awards and Decorations: AAM, NDSM, GWOTSM, ICM-CS, ASR

## g. Performance Ratings: NA

**h.** Disciplinary Action(s) / Evidentiary Record: Two Developmental Counseling Forms (failing to obey a lawful order, missing movement, failing to report for a return flight to Iraq)

The applicant's DD Form 214, with case separation packet for the 8 May 2002 enlistment for four years, reflects the applicant had not completed the first full term of service. The applicant was discharged on 3 April 2003 under the authority of AR 635-200, paragraph 14-12b with a narrative reason of Misconduct. The DD Form 214 was not authenticated with the applicant's electronic signature. The applicant had lost time for the period 4 to 5 January 2003, 28 to 30 January 2003, and 6 to 11 February 2003.

CG Article 15, 9 February 2009, for failing to go at the time prescribed to the appointed place of duty on four separate occasions on 12 and 29 December 2008, and on 20 January 2009 x 2. The punishment consisted of a reduction to E-3, forfeiture of \$433 pay extra duty for 14 days; and restriction for 14 days (suspended).

Charge sheet as described in previous paragraph 3c.

## i. Lost Time / Mode of Return: None

## j. Behavioral Health Condition(s):

(1) Applicant provided: The applicant stated in the applicant's DD Form 149 that the applicant was discharged after deployments and was being treated by mental health.

## (2) AMHRR Listed: None

- 5. APPLICANT-PROVIDED EVIDENCE: DD Form 149.
- 6. POST SERVICE ACCOMPLISHMENTS: None submitted with the application.

## 7. STATUTORY, REGULATORY AND POLICY REFERENCE(S):

**a.** Section 1553, Title 10, United States Code (Review of Discharge or Dismissal) provides for the creation, composition, and scope of review conducted by a Discharge Review Board(s) within established governing standards. As amended by Sections 521 and 525 of the National Defense Authorization Act for Fiscal Year 2020, 10 USC 1553 provides specific guidance to the Military Boards for Correction of Military/Naval Records and Discharge Review Boards when considering discharge upgrade requests by Veterans claiming Post Traumatic Stress Disorder (PTSD), Traumatic Brain Injury (TBI), sexual trauma, intimate partner violence (IPV), or spousal abuse, as a basis for discharge review. The amended guidance provides that Boards will include, as a voting board member, a physician trained in mental health disorders, a clinical psychologist, or a psychiatrist when the discharge upgrade claim asserts a mental health condition, including PTSD, TBI, sexual trauma, IPV, or spousal abuse, as a basis for the discharge upgrade for Correction of Military/Naval Records and Discharge Review Boards will develop and provide specialized training specific to sexual trauma, IPV, spousal abuse, as well as the various responses of individuals to trauma.

**b.** Multiple Department of Defense Policy Guidance Memoranda published between 2014 and 2018. The documents are commonly referred to by the signatory authorities' last names (2014 Secretary of Defense Guidance [Hagel memo], 2016 Acting Principal Deputy Under Secretary of Defense for Personnel and Readiness [Carson memo], 2017 Official Performing the Duties of the Under Secretary of Defense for Personnel and Readiness [Kurta memo], and 2018 Under Secretary of Defense for Personnel and Readiness [Wilkie memo].

(1) Individually and collectively, these documents provide further clarification to the Military Discharge Review Boards and Boards for Correction of Military/Naval Records when considering requests by Veterans for modification of their discharge due to mental health conditions, including PTSD; TBI; sexual assault; or sexual harassment. Liberal consideration will be given to Veterans petitioning for discharge relief when the application for relief is based in whole or in part on matters relating to mental health conditions, including PTSD; TBI; sexual assault; or sexual harassment. Special consideration will be given to Department of Veterans Affairs (VA) determinations that document a mental health condition, including PTSD; TBI; or sexual assault/harassment potentially contributed to the circumstances resulting in a less than honorable discharge characterization. Special consideration will also be given in cases where a civilian provider confers diagnoses of a mental health condition, including PTSD; TBI; or sexual assault/harassment if the case records contain narratives supporting symptomatology at the time of service or when any other evidence which may reasonably indicate that a mental health condition, including PTSD; TBI; or sexual assault/harassment existed at the time of discharge might have mitigated the misconduct that caused a discharge of lesser characterization.

(2) Conditions documented in the service record that can reasonably be determined to have existed at the time of discharge will be considered to have existed at the time of discharge. In cases in which a mental health condition, including PTSD; TBI; or sexual assault/harassment may be reasonably determined to have existed at the time of discharge, those conditions will be considered potential mitigating factors in the misconduct that caused the characterization of service in question. All Boards will exercise caution in weighing evidence of mitigation in cases in which serious misconduct precipitated a discharge with a less than Honorable characterization of service. Potentially mitigating evidence of the existence of undiagnosed combat related PTSD, PTSD-related conditions due to TBI or sexual assault/harassment as causative factors in the misconduct resulting in discharge will be carefully weighed against the severity of the misconduct. PTSD is not a likely cause of premeditated misconduct. Caution shall be exercised in weighing

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evidence of mitigation in all cases of misconduct by carefully considering the likely causal relationship of symptoms to the misconduct.

**c.** Army Regulation 15-180 (Army Discharge Review Board) sets forth the policies and procedures under which the Army Discharge Review Board is authorized to review the character, reason, and authority of any Servicemember discharged from active military service within 15 years of the Servicemember's date of discharge. Additionally, it prescribes actions and composition of the Army Discharge Review Board under Public Law 95-126; Section 1553, Title 10, United States Code; and Department of Defense Directive 1332.41 and Instruction 1332.28.

**d.** Army Regulation 635-200 (Active Duty Enlisted Administrative Separations) provides the basic authority for the separation of enlisted personnel.

(1) Chapter 3, Section II provides the authorized types of characterization of service or description of separation.

(2) Paragraph 3-7a states an Honorable discharge is a separation with honor and is appropriate when the quality of the Soldier's service generally has met the standards of acceptable conduct and performance of duty for Army personnel or is otherwise so meritorious that any other characterization would be clearly inappropriate.

(3) Paragraph 3-7b states a General discharge is a separation from the Army under honorable conditions and is issued to a Soldier whose military record is satisfactory but not sufficiently meritorious to warrant an honorable discharge.

(4) Paragraph 3-7c states Under Other Than Honorable Conditions discharge is an administrative separation from the Service under conditions other than honorable and it may be issued for misconduct, fraudulent entry, security reasons, or in lieu of trial by court martial based on certain circumstances or patterns of behavior or acts or omissions that constitute a significant departure from the conduct expected of Soldiers in the Army.

(5) Chapter 10 provides, in pertinent part, that a member who has committed an offense or offenses for which the authorized punishment includes a punitive discharge may submit a request for a discharge for the good of the Service in lieu of trial by court-martial. The request may be submitted at any time after charges have been preferred and must include the individual's admission of guilt.

(6) Paragraph 10-6 stipulates medical and mental examinations are not required but may be requested by the Soldier under AR 40–501, chapter 8.

(7) Paragraph 10-8a stipulates a discharge under other than honorable conditions is normally appropriate for a Soldier who is discharged in lieu of trial by court-martial. However, the separation authority may direct a general discharge if such is merited by the Soldier's overall record during the current enlistment. (See chap 3, sec II.)

(8) Paragraph 10b stipulates Soldiers who have completed entry-level status, characterization of service as honorable is not authorized unless the Soldier's record is otherwise so meritorious that any other characterization clearly would be improper.

**e.** Army Regulation 635-5-1 (Separation Program Designator (SPD) Codes), provides the specific authorities (regulatory or directive), reasons for separating Soldiers from active duty, and the SPD codes to be entered on the DD Form 214. It identifies the SPD code of "KFS" as

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the appropriate code to assign enlisted Soldiers who are discharged under the provisions of Army Regulation 635-200, Chapter 10, In Lieu of Trial by Court-Martial.

**f.** Army Regulation 601-210, (Regular Army and Reserve Components Enlistment Program), governs eligibility criteria, policies, and procedures for enlistment and processing of persons into the Regular Army, the U.S. Army Reserve, and Army National Guard for enlistment per DODI 1304.26. It also prescribes the appointment, reassignment, management, and mobilization of Reserve Officers' Training Corps cadets under the Simultaneous Membership Program. Chapter 4 provides the criteria and procedures for waiverable and nonwaiverable separations. Table 3-1 defines reentry eligibility (RE) codes: RE-4 Applies to: Person separated from last period of service with a nonwaiverable disqualification. This includes anyone with a DA imposed bar to reenlistment in effect at time of separation or separated for any reason (except length of service retirement) with 18 or more years active Federal service. Eligibility: Ineligible for enlistment.

**8. SUMMARY OF FACT(S):** The Army Discharge Review Board considers applications for upgrade as instructed by Department of Defense Instruction 1332.28.

The applicant requests an upgrade to honorable. The applicant's Army Military Human Resources Record (AMHRR), the issues, and documents submitted with the application were carefully reviewed.

The evidence in the applicant's AMHRR confirms the applicant was charged with the commission of an offense punishable under the UCMJ with a punitive discharge. The applicant, in consultation with legal counsel, voluntarily requested, in writing, a discharge under the provisions of AR 635-200, Chapter 10, in lieu of trial by court-martial. In this request, the applicant admitted guilt to the offense, or a lesser included offense, and indicated an understanding that an Under Other Than Honorable conditions discharge could be received, and the discharge would have a significant effect on eligibility for veterans' benefits. The Under Other Than Honorable conditions discharge neceived by the applicant was normal and appropriate under the regulatory guidance.

The applicant contends being discharged following deployments and while being treated for mental health. The applicant did not submit any evidence, other than the applicant's statement, to support the contention the discharge resulted from any medical condition. The applicant's AMHRR contains no documentation of behavioral health diagnosis. The ARBA sent a letter to the applicant at the address in the application on 31 March 2016 requesting documentation to support a mental health diagnosis but received no response from the applicant.

#### 9. BOARD DISCUSSION AND DETERMINATION:

**a.** As directed by the 2017 memo signed by A.M. Kurta, the board considered the following factors:

(1) Did the applicant have a condition or experience that may excuse or mitigate the discharge? **Yes.** The Board determined that, based on the Board Medical Advisor opine after review of the applicant's DOD and VA health records, the applicant's statement, and/or civilian provider documentation, the applicant has the following potentially mitigating diagnoses/experiences: Adjustment Disorder.

(2) Did the condition exist, or experience occur during military service? **Yes.** The Board's Medical Advisor found that the applicant was diagnosed and treated in service for an Adjustment Disorder.

(3) Does the condition or experience excuse or mitigate the discharge? No. The Board's Medical Advisor applied liberal consideration and opined that the applicant was diagnosed and treated in service for an Adjustment Disorder. An Adjustment Disorder is a low level, temporary difficulty coping with stressors condition that does not impair an individual's cognitive ability to understand right from wrong, make mature and coherent choices, or understand consequences. As such, an Adjustment Disorder does not provide any mitigation for missing movement. There are no other in service BH conditions, and active duty medical records do not indicate that there was a condition that went undiagnosed. Furthermore, the VA has evaluated the applicant and determined that there is not a BH conditions contributed to the applicant missing movement. Alternatively, the record reflects that the applicant's missing movement was based on the fear that the spouse was going to be deported even after the Chaplain/command assured the applicant that a deportation was not imminent.

(4) Does the condition or experience outweigh the discharge? **No.** The applicant's Adjustment Disorder does not mitigate the medically unmitigated missing movement offense.

**b.** Response to Contention(s):

(1) The applicant requests an upgrade to honorable. The Board considered the contention and determined that a change to the applicant's current characterization of service is not currently warranted because the misconduct (missing movement/failing to return to deployment) was not consistent with the Army's standard for honorable service.

(2) The applicant contends being discharged following deployments and while being treated for mental health. The Board considered this contention and determined that a discharge upgrade is not warranted because the applicant's adjustment disorder does not outweigh the medically unmitigated offense of missing movement.

**c.** The Board determined that the discharge is, at this time, proper and equitable considering the current evidence of record. However, the applicant may request a personal appearance hearing to address issues before a board. The applicant is responsible for satisfying the burden of proof and providing documents or other evidence sufficient to support the applicant's contention(s) that the discharge was improper or inequitable.

**d.** Rationale for Decision:

(1) The Board voted not to change the applicant's characterization of service because the applicant's Adjustment Disorder does not mitigate the medically unmitigated offense of missing movement. The discharge was consistent with the procedural and substantive requirements of the regulation, was within the discretion of the separation authority, and the applicant was provided full administrative due process. Therefore, the applicant's Under Other Than Honorable Conditions was proper and equitable as the applicant's misconduct fell below that level of satisfactory service warranted for a characterization upgrade to General or Honorable.

(2) The Board voted not to change the applicant's reason for discharge or accompanying SPD under the same pretexts. The reason the applicant was discharged was both proper and equitable.

(3) The RE code will not change as the current code is consistent with the procedural and substantive requirements of the regulation.

#### **10. BOARD ACTION DIRECTED:**

- a. Issue a New DD-214 / Separation Order: No
- b. Change Characterization to: No Change
- c. Change Reason / SPD code to: No Change
- d. Change RE Code to: No Change
- e. Change Authority to: No Change

#### Authenticating Official:

4/5/2024



Presiding Officer, COL, U.S. ARMY Army Discharge Review Board

#### Legend:

AWOL – Absent Without Leave AMHRR – Army Military Human Resource Record BCD – Bad Conduct Discharge BH – Behavioral Health CG – Company Grade Article 15 CID – Criminal Investigation Division ELS – Entry Level Status FG – Field Grade Article 15 GD – General Discharge HS – High School HD – Honorable Discharge IADT – Initial Active Duty Training MP – Military Police MST – Military Sexual Trauma N/A – Not applicable NCO – Noncommissioned Officer NIF – Not in File NOS – Not Otherwise Specified OAD – Ordered to Active Duty OBH (I) – Other Behavioral Health (Issues) OMPF – Official Military Personnel File PTSD – Post-Traumatic Stress Disorder RE – Re-entry SCM – Summary Court Martial SPCM – Special Court Martial SPD – Separation Program Designator TBI – Traumatic Brain Injury UNC – Uncharacterized Discharge UOTHC – Under Other Than Honorable Conditions VA – Department of Veterans Affairs