1. Applicant's Name:

a. Application Date: 24 October 2020

b. Date Received: 18 March 2021

c. Counsel: None

2. REQUEST, ISSUES, BOARD TYPE, AND DECISION:

### a. Applicant's Requests and Issues:

- (1) The current characterization of service for the period under review is General (Under Honorable Conditions). The applicant requests an upgrade to honorable.
- (2) The applicant seeks relief contending they have had a rough time with substances after their discharge from the Army. They have now been clean for six years and would like to go to school and try to correct their life. They owe back child support, have poor credit and working for minimum wage just isn't going to cut it.
- **b. Board Type and Decision:** In a records review conducted on 16 May 2024, and by a 5-0 vote, the Board determined the discharge is inequitable based on the applicant's length and quality of service, to include combat service, the circumstances surrounding the discharge, and post-service accomplishments. Therefore, the Board voted to grant relief in the form of an upgrade of the characterization of service to Honorable and changed the separation authority to AR 635-200, paragraph 14-12a, the narrative reason for separation to Misconduct (Minor Infractions), with a corresponding separation code of JKN. The Board determined the reentry code is proper and equitable and voted not to change it.

### 3. DISCHARGE DETAILS:

- a. Reason / Authority / Codes / Characterization: Misconduct (Drug Abuse) / Army Regulations 635-200, Paragraph 14-12c(2) / JKK / RE-4 / General (Under Honorable Conditions)
  - b. Date of Discharge: 14 May 2012
  - c. Separation Facts:
    - (1) Date of Notification of Intent to Separate: 19 April 2012
- **(2) Basis for Separation:** on diverse occasions between on or about 6 January 2012 and 18 January 2012, wrongfully used cocaine, resulting in a positive urinalysis on 9 January 2012 and 18 January 2018 and received a Field Grade Article 15 on 15 February 2012 for their actions.
  - (3) Recommended Characterization: General (Under Honorable Conditions)
  - (4) Legal Consultation Date: 23 April 2012
  - (5) Administrative Separation Board: NA

**(6) Separation Decision Date / Characterization:** 30 April 2012 / General (Under Honorable Conditions)

### 4. SERVICE DETAILS:

- a. Date / Period of Reenlistment: 19 August 2008 / 4 years, 21 weeks
- b. Age at Enlistment / Education / GT Score: 25 / HS Graduate / 123
- **c. Highest Grade Achieved / MOS / Total Service:** E-4 / 88M1O, Motor Transportation Operator / 3 years, 8 months, 26 days
  - d. Prior Service / Characterizations: None
- e. Overseas Service / Combat Service: SWA / Afghanistan (20 October 2009 13 October 2010)
- **f. Awards and Decorations:** ARCOM-2, AAM-2, NDSM, ACM-2CS, GWTSM, ASR, NATOMDL
  - g. Performance Ratings: NA
  - h. Disciplinary Action(s) / Evidentiary Record:
- (1) A DA Form 4856 (Developmental Counseling Form) dated 31 January 2012 reflects the applicant received event oriented counseling from their platoon sergeant for a failed urinalysis test. The Key Points of Discussion reflects the applicant tested positive for cocaine on 9 January 2012. (Note: only page 1 of the form is in evidence for review.)
- (2) A memorandum, Army Substance Abuse Program, subject: Confirmed Urinalysis Test Results, dated 3 February 2012, reflects the applicant's company commander was notified of their positive test result for cocaine from a urinalysis test conducted on 18 January 2012.
- (3) A memorandum, 41st Transportation Company, 88th Brigade Support Battalion, subject: Separation under Army Regulation 635-200, Paragraph 14-12c(2), Misconduct Abuse of Illegal Drugs, [Applicant], undated, reflects the applicant receive notification of the initiation of separation action against them from their company commander for Misconduct Abuse of Illegal Drugs. The reason for the proposed separation action is described above in paragraph 3c(2). The company commander recommended the applicant's service be characterized as General (Under Honorable Conditions). On 19 April 2012, the applicant acknowledged receipt of their notification of separation and of the rights available to them.
- (4) On 23 April 2012 the applicant completed their Election of Rights acknowledging they have been advised by their consulting counsel of the basis for the contemplated action to separate them for Abuse of Illegal Drugs and its effects; of the rights available to them, and of the effect of any action by them in waiving their rights. They waived consulting counsel and elected not to submit statements in their own behalf. They understand that they may expect to encounter substantial prejudice in civilian life if a general (under honorable conditions) discharge is issued to them. They further understand that as a result of issuance of a discharge under other than honorable conditions they may be ineligible for many or all benefits as a veteran under both Federal and State laws.

- (5) A memorandum, 41st Transportation Company, 88th Brigade Support Battalion, subject: Commander's Report Proposed Separation under Army Regulation 635-200, Paragraph 14-12c(2), Misconduct Abuse of Illegal Drugs, undated, the company commander stated the applicant received a Field Grade Article 15, Uniform Code of Military Justice, for two violations of Article 112a (Wrongful Use, Possession, etc., of Controlled Substances). Their punishment consisted of a reduction in rank/grade from specialist/E-4 to private/E-1, forfeiture of \$745.00 pay for two months, extra duty and restriction for 45 days, and an oral reprimand. They do not consider it feasible or appropriate to accomplish other disposition as the applicant tested positive twice within two weeks and has shown the command they are making no efforts to improve themselves. The separation is in the best interest of both the Army and the Soldier.
- (6) A memorandum, Headquarters, 88th Brigade Support Battalion, 1st Maneuver Enhancement Brigade, subject Separation under Army Regulation 635-200, Paragraph 14-12c(2), Misconduct Abuse of Illegal Drugs, [Applicant], dated 30 April 2012, reflects the applicant's battalion commander recommended the applicant be separated from the Army prior to the expiration of their current term of service. They recommended the applicant's service be characterized as General (Under Honorable Conditions).
- (7) A memorandum, Headquarters, 1st Maneuver Enhancement Brigade, subject: Separation under Army Regulation 635-200, Paragraph 14-12c(2), Commission of a Serious Offense Abuse of Illegal Drugs, [Applicant], reflects the separation authority reviewed the separation packet of the applicant and after careful consideration of all matters directed the applicant be separated from the Army prior to the expiration of their current term of service. They directed the applicant's service be characterized as General (Under Honorable Conditions). After reviewing the rehabilitative transfer requirements they have determined the requirements are waived, as the transfer will serve no useful purpose or produce a quality Soldier.
- **(8)** A DD Form 214 (Certificate of Release or Discharge from Active Duty) reflects the applicant was discharged on 14 May 2012, with 3 years, 8 months, and 26 days of net active service this period. The DD Form 214 show in
  - item 4a (Grade, Rate or Rank) Private
  - item 4b (Pay Grade) E-1
  - item 12i (Effective Date of Pay Grade) 15 February 2012
  - item 18 (Remarks) in part, Continuous Honorable Active Service MEMBER HAS NOT COMPLETED FIRST FULL TERM OF SERVICE
  - item 24 (Character of Service) Genera (Under Honorable Conditions)
  - item 28 (Narrative Reason for Separation) Misconduct (Drug Abuse)
  - i. Lost Time / Mode of Return: NA
  - j. Behavioral Health Condition(s): None
- **5. APPLICANT-PROVIDED EVIDENCE:** None submitted with the application.
- **6. POST SERVICE ACCOMPLISHMENTS:** None submitted with the application.
- 7. STATUTORY, REGULATORY AND POLICY REFERENCE(S):
- **a.** Title 10, U.S. Code, Section 1553, (Review of Discharge or Dismissal) provides for the creation, composition, and scope of review conducted by a Discharge Review Board(s) within established governing standards. As amended by Sections 521 and 525 of the National

Defense Authorization Act for Fiscal Year 2020, Title 10, U.S. Code, Section 1553 provides specific guidance to the Military Boards for Correction of Military/Naval Records and Discharge Review Boards when considering discharge upgrade requests by Veterans claiming Post Traumatic Stress Disorder (PTSD), Traumatic Brain Injury (TBI), sexual trauma, intimate partner violence (IPV), or spousal abuse, as a basis for discharge review. The amended guidance provides that Boards will include, as a voting board member, a physician trained in mental health disorders, a clinical psychologist, or a psychiatrist when the discharge upgrade claim asserts a mental health condition, including PTSD, TBI, sexual trauma, IPV, or spousal abuse, as a basis for the discharge. Further, the guidance provides that Military Boards for Correction of Military/Naval Records and Discharge Review Boards will develop and provide specialized training specific to sexual trauma, IPV, spousal abuse, as well as the various responses of individuals to trauma.

- **b.** Multiple Department of Defense (DoD) Policy Guidance Memoranda published between 2014 and 2018. The documents are commonly referred to by the signatory authorities' last names (2014 Secretary of Defense Guidance [Hagel memo], 2016 Acting Principal Deputy Under Secretary of Defense for Personnel and Readiness [Carson memo], 2017 Official Performing the Duties of the Under Secretary of Defense for Personnel and Readiness [Kurta memo], and 2018 Under Secretary of Defense for Personnel and Readiness [Wilkie memo].
- (1) Individually and collectively, these documents provide further clarification to the Military Discharge Review Boards and Boards for Correction of Military/Naval Records when considering requests by Veterans for modification of their discharge due to mental health conditions, including PTSD; TBI; sexual assault; or sexual harassment. Liberal consideration will be given to Veterans petitioning for discharge relief when the application for relief is based in whole or in part on matters relating to mental health conditions, including PTSD; TBI; sexual assault; or sexual harassment. Special consideration will be given to VA determinations that document a mental health condition, including PTSD; TBI; or sexual assault/harassment potentially contributed to the circumstances resulting in a less than honorable discharge characterization. Special consideration will also be given in cases where a civilian provider confers diagnoses of a mental health condition, including PTSD; TBI; or sexual assault/harassment if the case records contain narratives supporting symptomatology at the time of service or when any other evidence which may reasonably indicate that a mental health condition, including PTSD; TBI; or sexual assault/harassment existed at the time of discharge might have mitigated the misconduct that caused a discharge of lesser characterization.
- (2) Conditions documented in the service record that can reasonably be determined to have existed at the time of discharge will be considered to have existed at the time of discharge. In cases in which a mental health condition, including PTSD; TBI; or sexual assault/harassment may be reasonably determined to have existed at the time of discharge, those conditions will be considered potential mitigating factors in the misconduct that caused the characterization of service in question. All Boards will exercise caution in weighing evidence of mitigation in cases in which serious misconduct precipitated a discharge with a less than Honorable characterization of service. Potentially mitigating evidence of the existence of undiagnosed combat related PTSD, PTSD-related conditions due to TBI or sexual assault/harassment as causative factors in the misconduct resulting in discharge will be carefully weighed against the severity of the misconduct. PTSD is not a likely cause of premeditated misconduct. Caution shall be exercised in weighing evidence of mitigation in all cases of misconduct by carefully considering the likely causal relationship of symptoms to the misconduct.
- **c.** Army Regulation 15-180 (Army Discharge Review Board) sets forth the policies and procedures under which the Army Discharge Review Board is authorized to review the character, reason, and authority of any Servicemember discharged from active military service

within 15 years of the Servicemember's date of discharge. Additionally, it prescribes actions and composition of the Army Discharge Review Board under Public Law 95-126; Title 10, U.S. Code, Section 1553; and DoD Directive 1332.41 and DoD Instruction 1332.28.

- **d.** Army Regulation 635-200 (Active Duty Enlisted Administrative Separations) effective 6 September 2011, set policies, standards, and procedures to ensure the readiness and competency of the force while providing for the orderly administrative separation of Soldiers for a variety of reasons. It prescribes the policies, procedures, and the general provisions governing the separation of Soldiers before expiration term of service or fulfillment of active duty obligation to meet the needs of the Army and its Soldiers.
- (1) An Honorable discharge is a separation with honor and is appropriate when the quality of the Soldier's service generally has met the standards of acceptable conduct and performance of duty for Army personnel or is otherwise so meritorious that any other characterization would be clearly inappropriate.
- **(2)** A General discharge is a separation from the Army under honorable conditions and is issued to a Soldier whose military record is satisfactory but not sufficiently meritorious to warrant an honorable discharge.
- (3) A Under Other Than Honorable Conditions Discharge is an administrative separation from the Service under conditions other than honorable. It may be issued for misconduct, fraudulent entry, security reasons, or in lieu of trial by court-martial.
- (4) Chapter 14 (Separation for Misconduct) established policy and prescribed procedures for separating members for misconduct. Action will be taken to separate a member for misconduct when it is clearly established that rehabilitation is impractical or unlikely to succeed. Paragraph 14-12c(2) (Abuse of Illegal Drugs is Serious Misconduct), stated, however; relevant facts may mitigate the nature of the offense. Therefore, a single drug abuse offense may be combined with one or more minor disciplinary infractions or incidents of other misconduct and processed for separation. A discharge under other than honorable conditions is normally appropriate for a Soldier discharged under this chapter. However, the separation authority may direct a general discharge if such is merited by the Soldier's overall record.
- (5) Chapter 15 (Secretarial Plenary Authority), currently in effect, provides explicitly for separation under the prerogative of the Secretary of the Army. Secretarial plenary separation authority is exercised sparingly and seldom delegated. Ordinarily, it is used when no other provision of this regulation applies, and early separation is clearly in the Army's best interest. Separations under this paragraph are effective only if approved in writing by the Secretary of the Army or the Secretary's approved designee as announced in updated memoranda. Secretarial separation authority is normally exercised on a case-by-case basis.
- **e.** Army Regulation 635-5-1 (Separation Program Designator (SPD) Codes) provides the specific authorities (regulatory or directive), reasons for separating Soldiers from active duty, and the SPD codes to be entered on the DD Form 214. It identifies the SPD code of "JKK" as the appropriate code to assign enlisted Soldiers who are discharged under the provisions of Army Regulation 635-200, Chapter 14, paragraph 12c(2), misconduct (drug abuse).
- **f.** Army Regulation 601-210 (Regular Army and Reserve Components Enlistment Program) governs eligibility criteria, policies, and procedures for enlistment and processing of persons into the Regular Army, the U.S. Army Reserve, and Army National Guard for enlistment per DoD Instructions 1304.26. It also prescribes the appointment, reassignment, management, and mobilization of Reserve Officers' Training Corps cadets under the Simultaneous Membership

Program. Chapter 4 provides the criteria and procedures for waiverable and nonwaiverable separations. Table 3-1, defines reentry eligibility (RE) codes:

- (1) RE-1 Applies to: Person completing his or her term of active service who is considered qualified to reenter the U.S. Army. Eligibility: Qualified for enlistment if all other criteria are met.
- (2) RE-3 Applies to: Person who is not considered fully qualified for reentry or continuous service at time of separation, but disqualification is waiverable. Eligibility: Ineligible unless a waiver is granted.
- (3) RE-4 Applies to: Person separated from last period of service with a nonwaiverable disqualification. This includes anyone with a DA imposed bar to reenlistment in effect at time of separation or separated for any reason (except length of service retirement) with 18 or more years active Federal service. Eligibility: Ineligible for enlistment.
- **g.** Army Regulation 600-85 (Army Substance Abuse Program (ASAP)) governs the program and identifies Army policy on alcohol and other drug abuse, and responsibilities. The ASAP is a command program that emphasizes readiness and personal responsibility. The ultimate decision regarding separation or retention of abusers is the responsibility of the Soldier's chain of command. Abuse of alcohol or the use of illicit drugs by military personnel is inconsistent with Army values and the standards of performance, discipline, and readiness necessary to accomplish the Army's mission. Unit commanders must intervene early and refer all Soldiers suspected or identified as alcohol and/or drug abusers to the ASAP. The unit commander should recommend enrollment based on the Soldier's potential for continued military service in terms of professional skills, behavior, and potential for advancement.
- h. Manual for Courts-Martial, United States (2008 Edition) stated, military law consists of the statutes governing the military establishment and regulations issued thereunder, the constitutional powers of the President and regulations issued thereunder, and the inherent authority of military commanders. Military law includes jurisdiction exercised by courts-martial and the jurisdiction exercised by commanders with respect to nonjudicial punishment. The purpose of military law is to promote justice, to assist in maintaining good order and discipline in the Armed Forces. Appendix 12 (Maximum Punishment Chart) Manual for Courts-Martial shows the maximum punishments include punitive discharge for violating Article 112a (Wrongful Use, Possession, etc., of Controlled Substances).

### 8. SUMMARY OF FACT(S):

- **a.** The Army Discharge Review Board considers applications for upgrade as instructed by Department of Defense Instruction 1332.28.
- **b.** A review of the available evidence reflects the applicant received nonjudicial punishment for wrongful use of cocaine on two occasions and was involuntarily discharged from the U.S. Army. Their DD Form 214 provides they were discharged with a character of service of General (Under Honorable Conditions) for misconduct (drug abuse). They completed 3 years, 8 months, and 26 days of net active service and did not complete their first full term of service of their 4-year, 21-week enlistment obligation.
- **c.** Chapter 14 establishes policy and prescribes procedures for separation members for misconduct. Specific categories include minor disciplinary infractions, a pattern of misconduct, commission of a serious offense; to include abuse of illegal drugs; and convictions by civil authorities. Action will be taken to separate a member for misconduct when it is clearly

established that rehabilitation is impracticable or is unlikely to succeed. A discharge under other than honorable conditions is normally appropriate for a Soldier discharged under this chapter. However, the separation authority may direct a general discharge if such is merited by the Soldier's overall record.

**d.** Published Department of Defense guidance indicates that the guidance is not intended to interfere or impede on the Board's statutory independence. The Board will determine the relative weight of the action that led to the discharge and whether it supports relief or not. In reaching its determination, the Board shall consider the applicant's petition, available records and/or submitted documents in support of the petition.

#### 9. BOARD DISCUSSION AND DETERMINATION:

- **a.** As directed by the 2017 memo signed by A.M. Kurta, the board considered the following factors:
- (1) Did the applicant have a condition or experience that may excuse or mitigate the discharge? **No.** The Board's Medical Advisor reviewed DoD and VA medical records and found no mitigating BH diagnoses on the applicant. The applicant provided no documents or testimony of a condition or experience, that, when applying liberal consideration, could have excused or mitigated a discharge.
  - (2) Did the condition exist, or experience occur during military service? N/A
  - (3) Does the condition or experience actually excuse or mitigate the discharge? N/A
  - (4) Does the condition or experience outweigh the discharge? N/A
  - b. Prior Decisions Cited: None
  - **c.** Response to Contention(s):
- (1) The applicant contends they have had a rough time with substances after their discharge from the Army. The applicant contends they owe back child support, have poor credit, and working for minimum wage just isn't going to cut it. They have now been clean for six years and would like to go to school and try to correct their life.

The Board considered this contention during deliberations and determined that eligibility for Veteran's benefits, to include educational benefits under the Post-9/11 or Montgomery GI Bill, healthcare, or VA loans, do not fall within the purview of the Army Discharge Review Board. Accordingly, the applicant should contact a local office of the Department of Veterans Affairs for further assistance.

**d.** The Board determined the discharge is inequitable based on the applicant's in service factors of length, quality, and combat and post service accomplishments outweighed the applicant's offense of drug abuse. Therefore, the Board voted to grant relief in the form of an upgrade to the characterization of service to Honorable and directed the issue of a new DD Form 214 changing the separation authority to AR 635-200, paragraph 14-12a, the narrative reason for separation to Misconduct (Minor Infractions), and the separation code to JKN. The Board determined the RE Code was proper and equitable and voted not to change it.

### e. Rationale for Decision:

- (1) The Board voted to change the applicant's characterization of service to Honorable because the applicant's length, quality, combat and post service accomplishments outweighed the applicant's offense of drug abuse. Thus, the prior characterization is no longer appropriate.
- (2) The Board voted to change the reason for discharge to Misconduct (Minor Infractions) under the same pretexts, thus the reason for discharge is no longer appropriate. The SPD code associated with the new reason for discharge is JKN.
- (3) The RE code will not change, as the current code is consistent with the procedural and substantive requirements of the regulation.

### 10. BOARD ACTION DIRECTED:

a. Issue a New DD-214 / Separation Order: Yes

b. Change Characterization to: Honorable

c. Change Reason / SPD code to: Misconduct (Minor Infractions)/JKN

d. Change RE Code to: No Change

e. Change Authority to: AR 635-200, paragraph 14-12a

### **Authenticating Official:**

5/20/2025



Division

AWOL - Absent Without Leave AMHRR – Army Military Human Resource Record BCD - Bad Conduct Discharge

BH - Behavioral Health CG – Company Grade Article 15 CID - Criminal Investigation

ELS – Entry Level Status FG – Field Grade Article 15

GD - General Discharge

HS - High School HD - Honorable Discharge

IADT – Initial Active Duty Training MP – Military Police

MST – Military Sexual Trauma N/A - Not applicable

NCO - Noncommissioned Officer

NIF - Not in File NOS – Not Otherwise Specified

OAD - Ordered to Active Duty OBH (I) – Other Behavioral Health (Issues) OMPF - Official Military

Personnel File PTSD – Post-Traumatic Stress Disorder

RE - Re-entry

SCM – Summary Court Martial SPCM – Special Court Martial

SPD - Separation Program Designator

TBI - Traumatic Brain Injury UNC - Uncharacterized Discharge UOTHC – Under Other Than

Honorable Conditions VA – Department of Veterans