1. Applicant's Name:

a. Application Date: 24 May 2021

b. Date Received: 24 May 2021

c. Counsel: None.

2. REQUEST, ISSUES, BOARD TYPE, AND DECISION:

a. Applicant's Requests and Issues: The current characterization of service for period under review is under honorable conditions (general). The applicant requests an upgrade to honorable, and a narrative reason change.

The applicant states in effect, on 28 October 2019 their spouse notified their command of their ongoing extramarital conduct within their marriage. They truthfully explained to their command that the conduct was happening, and that their spouse was guilty of adultery as well. A personal situation was dragged into their professional career, they had just completed ALC, and they were on the 1 December 2019 by name list for Staff Sergeant.

They received a Field Grade Article 15 on 18 December 2019, and many issues arouse throughout the process. They were not counseled by their leadership prior to receiving the Article 15, they were only counseled in 2020 and that was notify them of their separation. The flagging action that took place prior to their promotion date was not done through the proper channels, their unit was notified by HRC, and the 88th RSC to remove the flag because they were on the promotion list and if they intended to flag the applicant, they were required to do it the proper way. Their unit ignored the emails until after 1 December 2019, at which the corrected flagging action was then put in, which caused the applicant to be demoted from E-5 to E-4 instead of E-6 to E-5. Once the punishment phase was completed, they were not afforded any rehabilitation or mentoring, and separation proceedings were initiated even though they had no established patterns of misconduct with no verbal and formal counseling's.

They hope to rejoin the Army one day and continue serve their country. They request a change in the characterization of their service and reason for separation. There were many wrongs on both sides, and they can't help but feel that they were dealt with harshly and unjustly.

b. Board Type and Decision: In a records review conducted on 18 October 2024, and by a 5-0 vote, the board denied the request upon finding the separation was both proper and equitable.

Please see Section 9 of this document for more detail regarding the Board's decision.

(Board member names available upon request)

3. DISCHARGE DETAILS:

- **a.** Reason / Authority / Codes / Characterization: Misconduct (Serious Offense) / AR 635-200, CH 14-12c / JKQ / RE-3 / Under Honorable Conditions (General).
 - b. Date of Discharge: 26 March 2021
 - c. Separation Facts:

(1) Date of Notification of Intent to Separate: NIF

(2) Basis for Separation: NIF

(3) Recommended Characterization: NIF

(4) Legal Consultation Date: NIF

(5) Administrative Separation Board: NIF

(6) Separation Decision Date / Characterization: NIF / General, under honorable conditions.

4. SERVICE DETAILS:

- a. Date / Period of Enlistment: 9 September 2016 / 5 years, 3 months, 9 days.
- b. Age at Enlistment / Education / GT Score: 20 / NIF / 100
- c. Highest Grade Achieved / MOS / Total Service: E-5 / 92Y10 1Y Unit Supply Specialist / 4 years, 6 months, 18 days.
 - d. Prior Service / Characterizations: USAR; 20131218 20210326 / GD
 - e. Overseas Service / Combat Service: NIF / None
- **f. Awards and Decorations:** ARCOM-2, AAM-3, AGCM, ARCAM, NDSM, GWTSM, NCOPDR, COA
 - **g. Performance Ratings:** 20170801 20180305; Highly Qualified 20180306 20190305; Highly Qualified
 - h. Disciplinary Action(s) / Evidentiary Record:
- (1) Orders R-08-69007 indicates the applicant was ordered to active duty while in the active guard/reserve status on 9 September 2016, with an active duty commitment of 3 years. On 5 September 2019, their obligation end date changed to 17 December 2021.
- (2) Record of Proceedings UCMJ signed 8 January 2020 provides the applicant received a NJP for violating five specifications of Article 134 of the UCMJ. Between 14 May 2019 2 August 2019 they engaged in extramarital conduct with someone that was not their spouse; had sexual intercourse, committed indecent conduct; sent explicit pictures, wrongfully procured a person to engage in sexual acts during the duty day while driving a military vehicle in exchange for money, and they communicated indecent language in writing. Punishment consisted of reduction to E-4, forfeiture of 1/2 pay for two months and extra duty for 45 days.
 - Notified of NJP on 18 December 2019
 - Submitted an appeal on 18 December 2019
 - Approving authority reviewed the Article 15 and found it legally sufficient.
 "Process met the standard imposed by AR 27-10. Chapter 3"

- (3) Orders 064-0005, provides the applicant received their USAR separation orders on 5 March 2021.
- **(4)** A Certificate of Release or Discharge from Active Duty (DD Form 214) provides on 26 March 2021 the applicant was discharged from the army.
 - Authority: AR 635-200
 - Narrative Reason: Misconduct (serious offense)
 - Service Characterization: Under Honorable Conditions (general)
 - Remarks: member has completed first full term of service
 - Net Service: 4 years, 6 months, and 18 days
 - i. Lost Time / Mode of Return: None.
 - j. Behavioral Health Condition(s): None.
 - (1) Applicant provided:
 - (2) AMHRR Listed:
- **5. APPLICANT-PROVIDED EVIDENCE:** Two DD Form 293 (Record Review) applications, emails, three "List of Grievances" packets that contain regulations, memorandums, NJP, AGR SSG By-Name Promotion List, Sworn Statements and character letters that were submitted during their NJP proceedings.
- 6. Post Service Accomplishments: None submitted in support of their application.
- 7. STATUTORY, REGULATORY AND POLICY REFERENCE(S):
- **a.** Section 1553, Title 10, United States Code (Review of Discharge or Dismissal) provides for the creation, composition, and scope of review conducted by a Discharge Review Board(s) within established governing standards. As amended by Sections 521 and 525 of the National Defense Authorization Act for Fiscal Year 2020, 10 USC 1553 provides specific guidance to the Military Boards for Correction of Military/Naval Records and Discharge Review Boards when considering discharge upgrade requests by Veterans claiming Post Traumatic Stress Disorder (PTSD), Traumatic Brain Injury (TBI), sexual trauma, intimate partner violence (IPV), or spousal abuse, as a basis for discharge review. The amended guidance provides that Boards will include, as a voting board member, a physician trained in mental health disorders, a clinical psychologist, or a psychiatrist when the discharge upgrade claim asserts a mental health condition, including PTSD, TBI, sexual trauma, IPV, or spousal abuse, as a basis for the discharge. Further, the guidance provides that Military Boards for Correction of Military/Naval Records and Discharge Review Boards will develop and provide specialized training specific to sexual trauma, IPV, spousal abuse, as well as the various responses of individuals to trauma.
- **b.** Multiple Department of Defense Policy Guidance Memoranda published between 2014 and 2018. The documents are commonly referred to by the signatory authorities' last names (2014 Secretary of Defense Guidance [Hagel memo], 2016 Acting Principal Deputy Under Secretary of Defense for Personnel and Readiness [Carson memo], 2017 Official Performing the Duties of the Under Secretary of Defense for Personnel and Readiness [Kurta memo], and 2018 Under Secretary of Defense for Personnel and Readiness [Wilkie memo].
- (1) Individually and collectively, these documents provide further clarification to the Military Discharge Review Boards and Boards for Correction of Military/Naval Records when

considering requests by Veterans for modification of their discharge due to mental health conditions, including PTSD; TBI; sexual assault; or sexual harassment. Liberal consideration will be given to Veterans petitioning for discharge relief when the application for relief is based in whole or in part on matters relating to mental health conditions, including PTSD; TBI; sexual assault; or sexual harassment. Special consideration will be given to Department of Veterans Affairs (VA) determinations that document a mental health condition, including PTSD; TBI; or sexual assault/harassment potentially contributed to the circumstances resulting in a less than honorable discharge characterization. Special consideration will also be given in cases where a civilian provider confers diagnoses of a mental health condition, including PTSD; TBI; or sexual assault/harassment if the case records contain narratives supporting symptomatology at the time of service or when any other evidence which may reasonably indicate that a mental health condition, including PTSD; TBI; or sexual assault/harassment existed at the time of discharge might have mitigated the misconduct that caused a discharge of lesser characterization.

- (2) Conditions documented in the service record that can reasonably be determined to have existed at the time of discharge will be considered to have existed at the time of discharge. In cases in which a mental health condition, including PTSD; TBI; or sexual assault/harassment may be reasonably determined to have existed at the time of discharge, those conditions will be considered potential mitigating factors in the misconduct that caused the characterization of service in question. All Boards will exercise caution in weighing evidence of mitigation in cases in which serious misconduct precipitated a discharge with a less than Honorable characterization of service. Potentially mitigating evidence of the existence of undiagnosed combat related PTSD, PTSD-related conditions due to TBI or sexual assault/harassment as causative factors in the misconduct resulting in discharge will be carefully weighed against the severity of the misconduct. PTSD is not a likely cause of premeditated misconduct. Caution shall be exercised in weighing evidence of mitigation in all cases of misconduct by carefully considering the likely causal relationship of symptoms to the misconduct.
- **c.** Army Regulation 15-180 (Army Discharge Review Board), dated 25 September 2019, sets forth the policies and procedures under which the Army Discharge Review Board is authorized to review the character, reason, and authority of any Servicemember discharged from active military service within 15 years of the Servicemember's date of discharge. Additionally, it prescribes actions and composition of the Army Discharge Review Board under Public Law 95-126; Section 1553, Title 10 United States Code; and Department of Defense Directive 1332.41 and Instruction 1332.28.
- **d.** Army Regulation 635-200 provides the basic authority for the separation of enlisted personnel provides the authorized types of characterization of service or description of separation.
- (1) An Honorable discharge is a separation with honor and is appropriate when the quality of the Soldier's service generally has met the standards of acceptable conduct and performance of duty for Army personnel or is otherwise so meritorious that any other characterization would be clearly inappropriate.
- **(2)** A General discharge is a separation from the Army under honorable conditions and is issued to a Soldier whose military record is satisfactory but not sufficiently meritorious to warrant an honorable discharge.
- (3) An Under other-than-honorable-conditions discharge is an administrative separation from the Service under conditions other than honorable and it may be issued for misconduct, fraudulent entry, security reasons, or in lieu of trial by court martial based on certain

circumstances or patterns of behavior or acts or omissions that constitute a significant departure from the conduct expected of Soldiers in the Army.

- (4) Except as otherwise indicated in this regulation, commanders must make maximum use of counseling and rehabilitation before determining that a Soldier has no potential for further useful service and, therefore, should be separated. In this regard, commanders will ensure that adequate counseling and rehabilitative measures are taken before initiating separation proceedings for the following reasons. Rehabilitative requirements are not required for individuals separated under Chapter 14-12c.
 - Involuntary separation due to parenthood
 - Personality disorder
 - Other designated physical or mental conditions
 - Entry-level performance and conduct
 - Unsatisfactory performance
 - Minor disciplinary infractions or a pattern of misconduct
 - Failure to meet body fat standards
- (5) Chapter 14 establishes policy and prescribes procedures for separating members for misconduct. Specific categories include minor disciplinary infractions, a pattern of misconduct, and commission of a serious offense, to include abuse of illegal drugs, convictions by civil authorities and desertion or being absent without leave. Action will be taken to separate a member for misconduct when it is clearly established that rehabilitation is impractical or unlikely to succeed. A discharge under other than honorable conditions is normally appropriate for a Soldier discharged under this chapter. However, the separation authority may direct a general discharge if such is merited by the Soldier's overall record. A soldier subject to this discharge under this regulation will be considered and processed for discharge even though he/she has filed an appeal or has stated his/her intention to do so. Paragraph 14-12c, states a Soldier is subject to action per this section for commission of a serious military or civilian offense, if the specific circumstances of the offense warrant separation and a punitive discharge is, or would be, authorized for the same or a closely related offense under the Manual for Courts-Martial.
- (6) Chapter 15 provides explicitly for separation under the prerogative of the Secretary of the Army. Secretarial plenary separation authority is exercised sparingly and seldom delegated. Ordinarily, it is used when no other provision of this regulation applies, and early separation is clearly in the Army's best interest. Separations under this paragraph are effective only if approved in writing by the Secretary of the Army or the Secretary's approved designee as announced in updated memoranda. Secretarial separation authority is normally exercised on a case-by-case basis.
- **e.** Army Regulation 635-5-1 (Separation Program Designator (SPD) Codes) provides the specific authorities (regulatory or directive), reasons for separating Soldiers from active duty, and the SPD codes to be entered on the DD Form 214. It identifies the SPD code of "JKQ" as the appropriate code to assign enlisted Soldiers who are discharged under the provisions of Army Regulation 635-200, Chapter 14, paragraph 12c, misconduct (serious offense).
- **f.** Army Regulation 601-210, Regular Army, and Reserve Components Enlistment Program, governs eligibility criteria, policies, and procedures for enlistment and processing of persons into the Regular Army, the U.S. Army Reserve, and Army National Guard for enlistment per DODI 1304.26. It also prescribes the appointment, reassignment, management, and mobilization of Reserve Officers' Training Corps cadets under the Simultaneous Membership Program.

Chapter 4 provides the criteria and procedures for waiverable and nonwaiverable separations. Table 3-1, defines reentry eligibility (RE) codes:

- RE-1 Applies to: Person completing his or her term of active service who is considered qualified to reenter the U.S. Army. Eligibility: Qualified for enlistment if all other criteria are met.
- RE-3 Applies to: Person who is not considered fully qualified for reentry or continuous service at time of separation, but disqualification is waiverable. Eligibility: Ineligible unless a waiver is granted.
- RE-4 Applies to: Person separated from last period of service with a nonwaiverable disqualification. This includes anyone with a DA imposed bar to reenlistment in effect at time of separation or separated for any reason (except length of service retirement) with 18 or more years active Federal service. Eligibility: Ineligible for enlistment.
- **8. SUMMARY OF FACT(S):** The Army Discharge Review Board considers applications for upgrade as instructed by Department of Defense Instruction 1332.28.
- **a.** The applicant requests an upgrade to honorable and a narrative reason change. The applicant's DD-214 provides that the applicant received a General (under honorable conditions) characterization of service, rather than an under other than honorable conditions (UOTHC) discharge which is normally considered appropriate for a soldier discharged for serious misconduct.
- **b.** A Review of the record provides administrative irregularity occurred in the proper retention of official records, specifically, the AMHRR is void of the applicant's entire separation packet, due to the lack of evidence, we are unable to provide all the specific facts and circumstances surrounding the applicant's involuntary separation. Notwithstanding the lack of evidence, the applicant's AMHRR does contain a properly constituted DD Form 214, which was authenticated by the applicant's signature. The DD Form 214 indicates the applicant was discharged under the provisions of AR 635-200, CH 14-12c, by reason of misconduct (serious offense) with a general, under honorable conditions characterization of service.
- **c.** Chapter 14 establishes policy and prescribes procedures for members being separated for misconduct. Specific categories include minor disciplinary infractions, a pattern of misconduct, commission of a serious offense and convictions by civil authorities. Action will be taken to separate a member for misconduct when it is clearly established that rehabilitation is impracticable or is unlikely to succeed. A discharge under other than honorable conditions is normally appropriate for a soldier discharged under this chapter. However, the separation authority may direct a general discharge if such is merited by the soldier's overall record.
- **d.** Published Department of Defense guidance indicates that the guidance is not intended to interfere or impede on the Board's statutory independence. The Board will determine the relative weight of the action that led to the discharge and whether it supports relief or not. In reaching its determination, the Board shall consider the applicant's petition, available records and/or submitted documents in support of the petition.

9. BOARD DISCUSSION AND DETERMINATION:

a. As directed by the 2017 memo signed by A.M. Kurta, the board considered the following factors:

- (1) Did the applicant have a condition or experience that may excuse or mitigate the discharge? **No.** The Board's Medical Advisor reviewed DoD and VA medical records and found no mitigating BH diagnoses on the applicant. The applicant provided no documents or testimony of a condition or experience, that, when applying liberal consideration, could have excused, or mitigated a discharge.
 - (2) Did the condition exist, or experience occur during military service? N/A
 - (3) Does the condition or experience actually excuse or mitigate the discharge? N/A
 - (4) Does the condition or experience outweigh the discharge? N/A
 - **b.** Response to Contention(s):
- (1) The applicant contends their unit improperly flagged them the day before their promotion orders to Staff Sergeant (SSG).

The board considered this contention during its deliberations and determined that the applicant did not provide evidence to support this contention. Also, there is no evidence available or presented by the applicant of the command acting in an arbitrary or capricious manner other than the applicant's statement.

(2) The applicant contends Article 15 procedures were not held in accordance with Army Regulation.

The board considered this contention during its deliberations and found that the Article 15 was processed correctly in accordance with AR 27-10, chapter 3. The applicant signed and initialed block 3 of the DA FM 2627 on 20191218 acknowledging that the applicant did not want a trial by court martial. There is no evidence available or presented by the applicant of the command acting in an arbitrary or capricious manner other than the applicant's statement.

- (3) The applicant contends they were not afforded separation pay or terminal leave even though they were eligible. They received their discharge order with less than 30 days' notice. The board considered this contention and determined that the applicant should contact a local office of the Department of Veterans Affairs for further assistance. Additionally, there is no evidence available or presented by the applicant of the command acting in an arbitrary or capricious manner other than the applicant's statement.
- **c.** The board denied the request upon finding the separation was both proper and equitable. The board determined that the documentation contained in the AMHRR, as well as evidence submitted by the applicant did not support a finding that the applicant's discharge was improper or inequitable. However, the applicant may request a personal appearance hearing to address the issues before the board. The applicant is responsible for satisfying the burden of proof and providing documents or other evidence sufficient to support the applicant's contention(s) that the discharge was improper or inequitable.

d. Rationale for Decision:

(1) The board voted not to change the applicant's characterization of service because, despite applying liberal consideration of all the evidence before the board, the applicant does not hold a behavioral health diagnosis that mitigates the basis for separation, and the applicant did not supply sufficient independent corroborating evidence to support their contentions that the discharge was improper or inequitable. The discharge was consistent with the procedural and substantive requirements of the regulation, was within the discretion of the separation authority, and the applicant was provided full administrative due process.

- (2) The board voted not to change the applicant's reason for discharge or accompanying SPD code under the same rationale, as the reason the applicant was discharged was both proper and equitable.
- (3) The RE code will not change, as the current code is consistent with the procedural and substantive requirements of the regulation.

10. BOARD ACTION DIRECTED:

a. Issue a New DD-214 / Separation Order: No

b. Change Characterization to: No Change

c. Change Reason / SPD code to: No Change

d. Change RE Code to: No Change

e. Change Authority to: No Change

Authenticating Official:

11/15/2024



Presiding Officer, COL, U.S. ARMY Army Discharge Review Board

Legend: AWOL – Absent Without Leave AMHRR – Army Military Human Resource Record BCD – Bad Conduct Discharge BH – Behavioral Health CG – Company Grade Article 15 CID – Criminal Investigation Division ELS – Entry Level Status

FG - Field Grade Article 15

GD - General Discharge HS – High School HD – Honorable Discharge IADT – Initial Active Duty Training

MP – Military Police MST – Military Sexual Trauma N/A – Not applicable NCO - Noncommissioned Officer

NOS - Not Otherwise Specified

NIF - Not in File

OAD - Ordered to Active Duty OBH (I) - Other Behavioral Health (Issues) OMPF – Official Military Personnel File PTSD – Post-Traumatic Stress

Disorder RE – Re-entry

SCM - Summary Court Martial SPCM - Special Court Martial

SPD - Separation Program Designator

TBI – Traumatic Brain Injury UNC – Uncharacterized Discharge UOTHC – Under Other Than

Honorable Conditions VA - Department of Veterans Affairs