1. Applicant's Name:

a. Application Date: 19 May 2021

b. Date Received: 24 May 2021

c. Counsel: None.

### 2. REQUEST, ISSUES, BOARD TYPE, AND DECISION:

**a. Applicant's Requests and Issues:** The current characterization of service for the period under review is under other than honorable conditions The applicant requests an upgrade to honorable and a narrative reason change.

The applicant states in effect, a changed is requested due their mental illnesses diagnosed during their enlistment. They were administratively separated for suicide attempt by intentional overdose, they had no prior history of drug or alcohol use.

**b. Board Type and Decision:** In a records review conducted on 5 March 2025, and by a 5-0 vote, the Board determined the discharge is inequitable based on the applicant's experienced MST outweighing the applicant's larceny and wrongful use of lorazepam basis for separation. Therefore, the Board voted to grant relief in the form of an upgrade of the characterization of service to Honorable and changed the separation authority to AR 635-200, Chapter 15, and the narrative reason for separation to Secretarial Authority, with a corresponding separation code to JFF. The Board voted and determined the reentry eligibility (RE) code was proper and equitable due to applicant's BH diagnosis warranting consideration prior to reentry of military service.

Please see **Board Discussion and Determination** section for more detail regarding the Board's decision.

(Board member names available upon request)

### 3. DISCHARGE DETAILS:

- **a.** Reason / Authority / Codes / Characterization: Misconduct (Serious Offense) / AR 635-200 / JKQ / RE-3 / Under Honorable Conditions (General)
  - b. Date of Discharge: 9 May 2018
  - c. Separation Facts:
    - (1) Date of Notification of Intent to Separate: 13 February 2018
- (2) Basis for Separation: On 5 September 2017 the applicant stole one bottle of Lorazepam containing 100 1-Milligram(1MG) tablets, military property with a value of \$500 or less. On 5 September 2017 the applicant wrongfully used Lorazepam, a schedule IV controlled substance.
  - (3) Recommended Characterization: GD
  - (4) Legal Consultation Date: 20 February 2018
  - (5) Administrative Separation Board: N/A

(6) Separation Decision Date / Characterization: 17 April 2018 / GD

#### 4. SERVICE DETAILS:

- a. Date / Period of Enlistment: 15 April 2014 / 5 years.
- b. Age at Enlistment / Education / GT Score: 18 / HS Graduate / 106
- **c. Highest Grade Achieved / MOS / Total Service:** E-4 (Specialist) 68Q10 Pharmacy Specialist / 4 years, 25 days.
  - d. Prior Service / Characterizations: N/A
  - e. Overseas Service / Combat Service: Italy / None
  - f. Awards and Decorations: ARCOM, AAM-2, AGCM, NDSM, GWTSM, ASR, OSR
  - g. Performance Ratings: N/A
  - h. Disciplinary Action(s) / Evidentiary Record:
- (1) A Law Enforcement Report dated 10 October 2017 indicates that the applicant admitted to stealing Lorazepam and consuming the pills in their barracks room.
  - The applicant stole the bottle of Lorazepam from the vault of the refill pharmacy and attempted to commit suicide.
  - A bottle matching the identification of the stolen bottle was found empty in the applicants barracks room.
  - A toxicology report was conducted, which was negative for Lorazepam.
  - The applicant had no prescription history of Lorazepam.
- **(2)** A Developmental Counseling Form signed 13 October 2017 indicates that the applicant received a separation counseling after they stole Lorazepam from the Refill pharmacy and ingested it on 5 September 2017.
- (3) A Record of Proceedings UCMJ document signed 18 December 2017 provides that the applicant received a NJP for violating Articles 121 and 112a of the UCMJ. Punishment consisted of reduction to E-3, forfeiture of \$350 pay and extra duty for 45 days.
- (4) On or around 13 February 2018 the applicant's immediate commander notified them of their intent to separate them for Commission of a Serious Offense. The commander recommended a General (under honorable conditions) characterization of service. The applicant acknowledged the commander's notification and basis for separation, they consulted with counsel, completed their election of rights.
- (5) The chain of command endorsed and concurred with the commander's discharge recommendation and on 17 April 2018 the appropriate authority determined that the applicant's medical condition was not a direct or substantial cause in their conduct and the circumstances

of the incident did not warrant disability processing. The commanding authority approved the administrative separation and directed a general, under honorable conditions characterization of service.

- i. Lost Time / Mode of Return: None
- j. Behavioral Health Condition(s): Other mental health.
- (1) Applicant provided: Department of Veteran Affairs decision of benefits letter, and eight pages of medical records from their Service Treatment Record (STR)
  - (2) AMHRR Listed: Other mental health.
- **5. APPLICANT-PROVIDED EVIDENCE:** A DD Form 293 (Record Review) application, ERB, Department of Veteran Affairs decision of benefits letter, eight pages of medical records from their Service Treatment Record (STR), CID Form 94, four Department of The Army medals, and a certificate of completion in support of their application.
- **6. Post Service Accomplishments:** The applicant successfully completed the required course of study approved by the Board of Education for the state of Maryland for CAN/GNA certification on 20 July 2019.

### 7. STATUTORY, REGULATORY AND POLICY REFERENCE(S):

- **a.** Section 1553, Title 10, United States Code (Review of Discharge or Dismissal) provides for the creation, composition, and scope of review conducted by a Discharge Review Board(s) within established governing standards. As amended by Sections 521 and 525 of the National Defense Authorization Act for Fiscal Year 2020, 10 USC 1553 provides specific guidance to the Military Boards for Correction of Military/Naval Records and Discharge Review Boards when considering discharge upgrade requests by Veterans claiming Post Traumatic Stress Disorder (PTSD), Traumatic Brain Injury (TBI), sexual trauma, intimate partner violence (IPV), or spousal abuse, as a basis for discharge review. The amended guidance provides that Boards will include, as a voting board member, a physician trained in mental health disorders, a clinical psychologist, or a psychiatrist when the discharge upgrade claim asserts a mental health condition, including PTSD, TBI, sexual trauma, IPV, or spousal abuse, as a basis for the discharge. Further, the guidance provides that Military Boards for Correction of Military/Naval Records and Discharge Review Boards will develop and provide specialized training specific to sexual trauma, IPV, spousal abuse, as well as the various responses of individuals to trauma.
- **b.** Multiple Department of Defense Policy Guidance Memoranda published between 2014 and 2018. The documents are commonly referred to by the signatory authorities' last names (2014 Secretary of Defense Guidance [Hagel memo], 2016 Acting Principal Deputy Under Secretary of Defense for Personnel and Readiness [Carson memo], 2017 Official Performing the Duties of the Under Secretary of Defense for Personnel and Readiness [Kurta memo], and 2018 Under Secretary of Defense for Personnel and Readiness [Wilkie memo].
- (1) Individually and collectively, these documents provide further clarification to the Military Discharge Review Boards and Boards for Correction of Military/Naval Records when considering requests by Veterans for modification of their discharge due to mental health conditions, including PTSD; TBI; sexual assault; or sexual harassment. Liberal consideration will be given to Veterans petitioning for discharge relief when the application for relief is based in whole or in part on matters relating to mental health conditions, including PTSD; TBI; sexual assault; or sexual harassment. Special consideration will be given to Department of Veterans

Affairs (VA) determinations that document a mental health condition, including PTSD; TBI; or sexual assault/harassment potentially contributed to the circumstances resulting in a less than honorable discharge characterization. Special consideration will also be given in cases where a civilian provider confers diagnoses of a mental health condition, including PTSD; TBI; or sexual assault/harassment if the case records contain narratives supporting symptomatology at the time of service or when any other evidence which may reasonably indicate that a mental health condition, including PTSD; TBI; or sexual assault/harassment existed at the time of discharge might have mitigated the misconduct that caused a discharge of lesser characterization.

- (2) Conditions documented in the service record that can reasonably be determined to have existed at the time of discharge will be considered to have existed at the time of discharge. In cases in which a mental health condition, including PTSD; TBI; or sexual assault/harassment may be reasonably determined to have existed at the time of discharge, those conditions will be considered potential mitigating factors in the misconduct that caused the characterization of service in question. All Boards will exercise caution in weighing evidence of mitigation in cases in which serious misconduct precipitated a discharge with a less than Honorable characterization of service. Potentially mitigating evidence of the existence of undiagnosed combat related PTSD, PTSD-related conditions due to TBI or sexual assault/harassment as causative factors in the misconduct resulting in discharge will be carefully weighed against the severity of the misconduct. PTSD is not a likely cause of premeditated misconduct. Caution shall be exercised in weighing evidence of mitigation in all cases of misconduct by carefully considering the likely causal relationship of symptoms to the misconduct.
- **c.** Army Regulation 15-180 (Army Discharge Review Board), dated 25 September 2019, sets forth the policies and procedures under which the Army Discharge Review Board is authorized to review the character, reason, and authority of any Servicemember discharged from active military service within 15 years of the Servicemember's date of discharge. Additionally, it prescribes actions and composition of the Army Discharge Review Board under Public Law 95-126; Section 1553, Title 10 United States Code; and Department of Defense Directive 1332.41 and Instruction 1332.28.
- **d.** Army Regulation 635-200 provides the basic authority for the separation of enlisted personnel provides the authorized types of characterization of service or description of separation.
- (1) An Honorable discharge is a separation with honor and is appropriate when the quality of the Soldier's service generally has met the standards of acceptable conduct and performance of duty for Army personnel or is otherwise so meritorious that any other characterization would be clearly inappropriate.
- **(2)** A General discharge is a separation from the Army under honorable conditions and is issued to a Soldier whose military record is satisfactory but not sufficiently meritorious to warrant an honorable discharge.
- (3) An Under other-than-honorable-conditions discharge is an administrative separation from the Service under conditions other than honorable and it may be issued for misconduct, fraudulent entry, security reasons, or in lieu of trial by court martial based on certain circumstances or patterns of behavior or acts or omissions that constitute a significant departure from the conduct expected of Soldiers in the Army.
- **(4)** Chapter 14 establishes policy and prescribes procedures for separating members for misconduct. Specific categories include minor disciplinary infractions, a pattern of misconduct, and commission of a serious offense, to include abuse of illegal drugs, convictions

by civil authorities and desertion or being absent without leave. Action will be taken to separate a member for misconduct when it is clearly established that rehabilitation is impractical or unlikely to succeed. A discharge under other than honorable conditions is normally appropriate for a Soldier discharged under this chapter. However, the separation authority may direct a general discharge if such is merited by the Soldier's overall record. A soldier subject to this discharge under this regulation will be considered and processed for discharge even though he/she has filed an appeal or has stated his/her intention to do so. Paragraph 14-12c, states a Soldier is subject to action per this section for commission of a serious military or civilian offense, if the specific circumstances of the offense warrant separation and a punitive discharge is, or would be, authorized for the same or a closely related offense under the Manual for Courts-Martial.

- (5) Chapter 15 provides explicitly for separation under the prerogative of the Secretary of the Army. Secretarial plenary separation authority is exercised sparingly and seldom delegated. Ordinarily, it is used when no other provision of this regulation applies, and early separation is clearly in the Army's best interest. Separations under this paragraph are effective only if approved in writing by the Secretary of the Army or the Secretary's approved designee as announced in updated memoranda. Secretarial separation authority is normally exercised on a case-by-case basis.
- **e.** Army Regulation 635-5-1 (Separation Program Designator (SPD) Codes) provides the specific authorities (regulatory or directive), reasons for separating Soldiers from active duty, and the SPD codes to be entered on the DD Form 214. It identifies the SPD code of "JKQ" as the appropriate code to assign enlisted Soldiers who are discharged under the provisions of Army Regulation 635-200, Chapter 14, paragraph 12c, misconduct (serious offense).
- **f.** Title 38, U.S. Code, Sections 1110 and 1131, permits the VA to award compensation for a medical condition which was incurred in or aggravated by active military service. The VA, however, is not required by law to determine medical unfitness for further military service. The VA, in accordance with its own policies and regulations, awards compensation solely on the basis that a medical condition exists and that said medical condition reduces or impairs the social or industrial adaptability of the individual concerned. Consequently, due to the two concepts involved, an individual's medical condition, although not considered medically unfitting for military service at the time of processing for separation, discharge, or retirement, may be sufficient to qualify the individual for VA benefits based on an evaluation by the agency.
- **g.** Army Regulation 601-210, Regular Army, and Reserve Components Enlistment Program, governs eligibility criteria, policies, and procedures for enlistment and processing of persons into the Regular Army, the U.S. Army Reserve, and Army National Guard for enlistment per DODI 1304.26. It also prescribes the appointment, reassignment, management, and mobilization of Reserve Officers' Training Corps cadets under the Simultaneous Membership Program. Chapter 4 provides the criteria and procedures for waiverable and nonwaiverable separations. Table 3-1, defines reentry eligibility (RE) codes:
  - RE-1 Applies to: Person completing his or her term of active service who is considered qualified to reenter the U.S. Army. Eligibility: Qualified for enlistment if all other criteria are met.
  - RE-3 Applies to: Person who is not considered fully qualified for reentry or continuous service at time of separation, but disqualification is waiverable. Eligibility: Ineligible unless a waiver is granted.

- RE-4 Applies to: Person separated from last period of service with a nonwaiverable disqualification. This includes anyone with a DA imposed bar to reenlistment in effect at time of separation or separated for any reason (except length of service retirement) with 18 or more years active Federal service. Eligibility: Ineligible for enlistment.
- **8. SUMMARY OF FACT(S):** The Army Discharge Review Board considers applications for upgrade as instructed by Department of Defense Instruction 1332.28.
- **a.** The applicant requests an upgrade to honorable. The applicant's DD-214 provides that the applicant received a General (under honorable conditions) characterization of service, rather than an under other than honorable conditions (UOTHC) discharge which is normally considered appropriate for a soldier discharged for serious misconduct.
- **b.** Based on the available evidence, the applicant enlisted in the army at the age of 18, they served as a Pharmacy Specialist at the time of their misconduct. On 5 September 2017, the applicant used their common access card to gain access to the refill pharmacy, they stole a prescription (Lorazepam) bottle containing 100 pills. The applicant admitted to consuming 99 pills with an attempt to commit suicide. A Toxicology report that was conducted on the applicant had negative results for Lorazepam. The applicant was found guilty of violating Articles 121 and 112a of the UCMJ, they received a NJP and were subsequently processed for administrative separation.
- **c.** Documents within the applicant's AMHRR indicates that a Medical Evaluation Board was initiated for medical issues non relating to the applicant's mental health. The applicant was diagnosed with multiple mental health diagnoses prior to their misconduct and suicide attempt.
- **d.** The applicant was notified of the intent to separate them for commission of a serious offense and acknowledged they understood the basis for separation under the provisions AR 635-200, CH 14-12c, they consulted with counsel, received the required separation medical examinations and the appropriate authority approved the separation. A properly constituted DD Form 214, authenticated by the applicant's signature indicates they were discharged under the provisions of AR 635-200, CH 14-12c, by reason of misconduct (Serious Offense) with a general, under honorable conditions characterization of service on 9 May 2018.
- **e.** Chapter 14 establishes policy and prescribes procedures for members being separated for misconduct. Specific categories include minor disciplinary infractions, a pattern of misconduct, commission of a serious offense and convictions by civil authorities. Action will be taken to separate a member for misconduct when it is clearly established that rehabilitation is impracticable or is unlikely to succeed. A discharge under other than honorable conditions is normally appropriate for a soldier discharged under this chapter. However, the separation authority may direct a general discharge if such is merited by the soldier's overall record.
- **f.** Published Department of Defense guidance indicates that the guidance is not intended to interfere or impede on the Board's statutory independence. The Board will determine the relative weight of the action that led to the discharge and whether it supports relief or not. In reaching its determination, the Board shall consider the applicant's petition, available records and/or submitted documents in support of the petition.

### 9. BOARD DISCUSSION AND DETERMINATION:

**a.** As directed by the 2017 memo signed by A.M. Kurta, the board considered the following factors:

- (1) Did the applicant have a condition or experience that may excuse or mitigate the discharge? **Yes.** The Board's Medical Advisor, a voting member, reviewed the applicant's DOD and VA health records, applicant's statement, and/or civilian provider documentation and found that the applicant has the following potentially-mitigating diagnoses/experiences: Adjustment Disorder with Anxiety, Major Depressive Disorder (MDD), Anxiety Disorder NOS, MST.
- (2) Did the condition exist, or experience occur during military service? **Yes.** The Board's Medical Advisor found Adjustment Disorder with Anxiety, Major Depressive Disorder (MDD), Anxiety Disorder NOS, MST occurred during military service.
- (3) Does the condition or experience actually excuse or mitigate the discharge? **Yes.** The Board's Medical Advisor applied liberal consideration and opined that the misconduct was to complete suicide versus a substance abuse problem or intent to distribute or injure others. Given the misconduct was secondary to a mental illness for which the applicant was diagnosed in-service and service connected, the basis is mitigated.
- (4) Does the condition or experience outweigh the discharge? **Yes.** After applying liberal consideration to the evidence, including the Board Medical Advisor opine, the Board determined that the applicant's MST outweighed the larceny and wrongful use of lorazepam basis for separation.
- **b.** Response to Contention(s): The applicant did not make any contentions. The Board reviewed all available evidence and determined that relief was warranted. Educational benefits under the Post-9/11 or Montgomery GI Bill, healthcare or VA loans, do not fall within the purview of the Army Discharge Review Board. Accordingly, the applicant should contact a local office of the Department of Veterans Affairs for further assistance.
- c. The Board determined the discharge is inequitable based on the applicant's MST experience outweighing the applicant's larceny and wrongful use of lorazepam basis for separation. Therefore, the Board voted to grant relief in the form of an upgrade of the characterization of service to Honorable and changed the separation authority to AR 635-200, Chapter 15, and the narrative reason for separation to Secretarial Authority, with a corresponding separation code to JFF. The Board voted and determined the reentry eligibility (RE) code was proper and equitable due to applicant's BH diagnosis warranting consideration prior to reentry of military service. However, the applicant may request a personal appearance hearing to address further issues before the Board. The applicant is responsible for satisfying the burden of proof and providing documents or other evidence sufficient to support the applicant's contention(s) that the discharge was improper or inequitable.

### **d.** Rationale for Decision:

- (1) The Board voted to change the applicant's characterization of service to Honorable because the applicant's PTSD mitigated the applicant's misconduct of larceny and wrongful use of lorazepam. Thus, the prior characterization is no longer appropriate.
- (2) The Board voted to change the reason for discharge to Secretarial Authority under the same rationale, thus the reason for discharge is no longer appropriate. The SPD code associated with the new reason for discharge is JFF.
- (3) The RE code will not change due to the applicant's BH diagnoses warranting consideration prior to reentry of military service.

#### 10. BOARD ACTION DIRECTED:

a. Issue a New DD-214: Yes

b. Change Characterization to: Honorable

c. Change Reason / SPD Code to: Secretarial Authority / JFF

d. Change RE Code to: No Change

e. Change Authority to: AR 635-200, Chapter 15

### **Authenticating Official:**

4/18/2025



Legend:

AWOL – Absent Without Leave AMHRR – Army Military Human Resource Record

BCD – Bad Conduct Discharge BH – Behavioral Health

CG - Company Grade Article 15 CID - Criminal Investigation Division

ELS – Entry Level Status FG – Field Grade Article 15

GD - General Discharge

HS – High School HD – Honorable Discharge IADT – Initial Active Duty Training MP – Military Police

MST - Military Sexual Trauma

N/A – Not applicable NCO – Noncommissioned Officer NIF – Not in File NOS – Not Otherwise Specified

OAD – Ordered to Active Duty OBH (I) – Other Behavioral

Health (Issues)

OMPF – Official Military Personnel File

PTSD - Post-Traumatic Stress Disorder

RE – Re-entry

SCM – Summary Court Martial SPCM – Special Court Martial

SPD - Separation Program

Designator
TBI – Traumatic Brain Injury
UNC – Uncharacterized
Discharge
UOTHC – Under Other Than

Honorable Conditions VA – Department of Veterans