1. Applicant's Name:

a. Application Date: 2 January 2023

**b. Date Received:** 2 January 2023

c. Counsel: None

#### 2. REQUEST, ISSUES, BOARD TYPE, AND DECISION:

**a. Applicant's Requests and Issues:** The current characterization of service for the period under review is general, under honorable conditions. The applicant requests an upgrade to honorable and a narrative reason change.

The applicant states in effect, they were treating their PTSD and injuries with prescription medication that was prescribed to them by Army doctors. When they were discharged, mental health was not looked at the same way that it is today. They served as a combat engineer in a unit that only did route clearances during the IED upswing of 2006 – 2008. Their senior leadership was eager to have everyone deployable, they were taken off of their medication and pushed back through SRP. They were an excellent soldier up until their injury. They currently work at the VA in Pittsburgh as an emergency operator, and they have not taken narcotics for years.

(1) Board Type and Decision: In a records review conducted on 25 April 2025, and by a 5-0 vote, the Board determined the discharge is inequitable based on the circumstances surrounding the discharge (PTSD diagnosis). There is a nexus between the applicant's diagnosis of PTSD and the drug rehabilitation basis of separation. Therefore, the Board voted to grant relief in the form of an upgrade of the characterization of service to Honorable and changed the separation authority to AR 635-200, paragraph 14- 12a, the narrative reason for separation to Misconduct (Minor Infractions). The Board voted not to change the RE-Code as the current code is proper and equitable.

(2)

Please see Section 9 of this document for more detail regarding the Board's decision.

### 3. DISCHARGE DETAILS:

- **a.** Reason / Authority / Codes / Characterization: Drug Rehabilitation Failure / AR 635-200, Chapter 9 / JPC / RE-4 / General (Under Honorable Conditions)
  - b. Date of Discharge: 19 December 2008
  - c. Separation Facts: AMHRR
    - (1) Date of Notification of Intent to Separate: 25 September 2008
- (2) Basis for Separation: The applicant was unsuccessfully discharged from the Reigel Center on 19 December 2007 and their attempts since that time for rehabilitation were unsuccessful.
  - (3) Recommended Characterization: General, under honorable conditions.
  - (4) Legal Consultation Date: 30 September 2008

- (5) Administrative Separation Board: N/A
- (6) Separation Decision Date / Characterization: 20 November 2008 / GD

#### 4. SERVICE DETAILS:

- a. Date / Period of Enlistment: 13 December 2007 / 6 years.
- b. Age at Enlistment / Education / GT Score: 23 / NIF / 103
- **c. Highest Grade Achieved / MOS / Total Service:** E-4 (Specialist) / 21B10 Combat Engineer / 3 years, 4 months, 24 days.
  - d. Prior Service / Characterizations: RA; 20050726 20070222 / Concurrent Service
  - e. Overseas Service / Combat Service: South Korea / Iraq; 20051129 20061124
  - f. Awards and Decorations: AAM, NDSM, GWTSM, KDSM, ASR, OSR
  - g. Performance Ratings: N/A
  - h. Disciplinary Action(s) / Evidentiary Record:
- (1) A memorandum from The Riegel Center dated 19 December 2007 indicates that the applicant failed to show for six appointments since their enrollment. Based on their treatment history while enrolled a Chapter 9 discharge was deemed appropriate.
- (2) A Rehabilitation Summary memorandum dated 22 July 2018 indicates that the applicant had reasonable opportunity for rehabilitation, their progress, motivation, and prognosis was poor due to their pattern of non-compliance and continued use of drugs throughout treatment.
- (3) On 24 September 2008 the applicant's Chapter was reviewed and deemed legally sufficient by the Office of the Staff Judge Advocate on Fort Carson, Colorado.
- (4) On 25 September 2008 the applicant's immediate commander notified them of their intent to separate them for Drug Rehabilitation Failure. The commander recommended a general, under honorable conditions characterization of service. The applicant acknowledged the commander's notification and basis for separation and consulted with counsel.
- (5) On 1 October 2008 the chain of command endorsed and concurred with the applicant's immediate commander's discharge recommendation and on 20 November 2008 the appropriate authority approved the separation and directed a General, under honorable conditions characterization of service.
- **(6)** A Certificate of Release or Discharge from Active-Duty document (DD Form 214) provides on 19 December 2008 the applicant was discharged from the army.
  - Authority: 635-200, Chapter 9
  - Narrative Reason: Drug Rehabilitation Failure
  - Service Characterization: Under Honorable Conditions (General)
  - Remarks: Member has completed first term of service

- Net Service: 3 years, 4 months, and 24 days
- i. Lost Time / Mode of Return: None
- j. Behavioral Health Condition(s): Other Mental Health
- (1) Applicant provided: The applicant did not submit any documentation to support their mental health diagnosis.
  - (2) AMHRR Listed: Other Mental Health
- 5. APPLICANT-PROVIDED EVIDENCE: An online DD Form 293 (Discharge Review) application.
- **6. Post Service Accomplishments:** The applicant currently works as an emergency operator, and they have not taken narcotics for years.

#### 7. STATUTORY, REGULATORY AND POLICY REFERENCE(S):

- **a.** Section 1553, Title 10, United States Code (Review of Discharge or Dismissal) provides for the creation, composition, and scope of review conducted by a Discharge Review Board(s) within established governing standards. As amended by Sections 521 and 525 of the National Defense Authorization Act for Fiscal Year 2020, 10 USC 1553 provides specific guidance to the Military Boards for Correction of Military/Naval Records and Discharge Review Boards when considering discharge upgrade requests by Veterans claiming Post Traumatic Stress Disorder (PTSD), Traumatic Brain Injury (TBI), sexual trauma, intimate partner violence (IPV), or spousal abuse, as a basis for discharge review. The amended guidance provides that Boards will include, as a voting board member, a physician trained in mental health disorders, a clinical psychologist, or a psychiatrist when the discharge upgrade claim asserts a mental health condition, including PTSD, TBI, sexual trauma, IPV, or spousal abuse, as a basis for the discharge. Further, the guidance provides that Military Boards for Correction of Military/Naval Records and Discharge Review Boards will develop and provide specialized training specific to sexual trauma, IPV, spousal abuse, as well as the various responses of individuals to trauma.
- **b.** Multiple Department of Defense Policy Guidance Memoranda published between 2014 and 2018. The documents are commonly referred to by the signatory authorities' last names (2014 Secretary of Defense Guidance [Hagel memo], 2016 Acting Principal Deputy Under Secretary of Defense for Personnel and Readiness [Carson memo], 2017 Official Performing the Duties of the Under Secretary of Defense for Personnel and Readiness [Kurta memo], and 2018 Under Secretary of Defense for Personnel and Readiness [Wilkie memo].
- (1) Individually and collectively, these documents provide further clarification to the Military Discharge Review Boards and Boards for Correction of Military/Naval Records when considering requests by Veterans for modification of their discharge due to mental health conditions, including PTSD; TBI; sexual assault; or sexual harassment. Liberal consideration will be given to Veterans petitioning for discharge relief when the application for relief is based in whole or in part on matters relating to mental health conditions, including PTSD; TBI; sexual assault; or sexual harassment. Special consideration will be given to Department of Veterans Affairs (VA) determinations that document a mental health condition, including PTSD; TBI; or sexual assault/harassment potentially contributed to the circumstances resulting in a less than honorable discharge characterization. Special consideration will also be given in cases where a civilian provider confers diagnoses of a mental health condition, including PTSD; TBI; or sexual assault/harassment if the case records contain narratives supporting symptomatology at the time of service or when any other evidence which may reasonably indicate that a mental health

condition, including PTSD; TBI; or sexual assault/harassment existed at the time of discharge might have mitigated the misconduct that caused a discharge of lesser characterization.

- (2) Conditions documented in the service record that can reasonably be determined to have existed at the time of discharge will be considered to have existed at the time of discharge. In cases in which a mental health condition, including PTSD; TBI; or sexual assault/harassment may be reasonably determined to have existed at the time of discharge, those conditions will be considered potential mitigating factors in the misconduct that caused the characterization of service in question. All Boards will exercise caution in weighing evidence of mitigation in cases in which serious misconduct precipitated a discharge with a less than Honorable characterization of service. Potentially mitigating evidence of the existence of undiagnosed combat related PTSD, PTSD-related conditions due to TBI or sexual assault/harassment as causative factors in the misconduct resulting in discharge will be carefully weighed against the severity of the misconduct. PTSD is not a likely cause of premeditated misconduct. Caution shall be exercised in weighing evidence of mitigation in all cases of misconduct by carefully considering the likely causal relationship of symptoms to the misconduct.
- **c.** Army Regulation 15-180 (Army Discharge Review Board), dated 25 September 2019, sets forth the policies and procedures under which the Army Discharge Review Board is authorized to review the character, reason, and authority of any Servicemember discharged from active military service within 15 years of the Servicemember's date of discharge. Additionally, it prescribes actions and composition of the Army Discharge Review Board under Public Law 95-126; Section 1553, Title 10 United States Code; and Department of Defense Directive 1332.41 and Instruction 1332.28.
- **d.** Army Regulation 635-200 provides the basic authority for the separation of enlisted personnel provides the authorized types of characterization of service or description of separation.
- (1) An Honorable discharge is a separation with honor and is appropriate when the quality of the Soldier's service generally has met the standards of acceptable conduct and performance of duty for Army personnel or is otherwise so meritorious that any other characterization would be clearly inappropriate.
- (2) A General discharge is a separation from the Army under honorable conditions and is issued to a Soldier whose military record is satisfactory but not sufficiently meritorious to warrant an honorable discharge.
- (3) An Under other-than-honorable-conditions discharge is an administrative separation from the Service under conditions other than honorable and it may be issued for misconduct, fraudulent entry, security reasons, or in lieu of trial by court martial based on certain circumstances or patterns of behavior or acts or omissions that constitute a significant departure from the conduct expected of Soldiers in the Army.
- (4) Except as otherwise indicated in this regulation, commanders must make maximum use of counseling and rehabilitation before determining that a Soldier has no potential for further useful service and, therefore, should be separated. In this regard, commanders will ensure that adequate counseling and rehabilitative measures are taken before initiating separation proceedings for the following reasons:
  - Involuntary separation due to parenthood
  - Personality disorder
  - Other designated physical or mental conditions

- Entry-level performance and conduct
- Unsatisfactory performance
- Minor disciplinary infractions or a pattern of misconduct
- Failure to meet body fat standards
- (5) Chapter 9 provides the authority and outlines the procedures for discharging Soldiers for alcohol or other drug abuse rehabilitation failure. Discharge is based upon alcohol or other drug abuse such as illegal, wrongful, or improper use of any controlled substance, alcohol, or other drugs when the soldier is enrolled in Alcohol and Drug Abuse Prevention and Control Program (ADAPCP) or when the commander determines that further rehabilitation efforts are not practical, rendering the soldier a rehabilitation failure. This determination will be made in consultation with the rehabilitation team. When the commander determines that a soldier who has never been enrolled in ADAPCP lacks the potential for further useful service, the soldier will be screened per AR 600–85. If found non-dependent, the soldier will not be rehabilitated but will be considered for separation under other appropriate provisions of this regulation. Separations for alcohol abuse rehabilitation failure will be reported separately from separations for drug abuse rehabilitation failure. If separation is based on both, the primary basis will be used for reporting purposes.
- **(6)** Paragraph 9-2 prescribes the basis for separation. A Soldier who is enrolled in the ADAPCP for alcohol/drug abuse may be separated because of their inability or refusal to participate in, cooperate in, or successfully complete such a program in one of the following circumstances:
  - There is a lack of potential for continued Army service and rehabilitation efforts are no longer practical.
  - Long term rehabilitation is necessary, and the soldier is transferred to a civilian medical facility for rehabilitation.
- (7) Paragraph 9-4, the service of Soldiers discharged under this section will be characterized as honorable or under honorable conditions unless the Soldier is in entry-level status and an uncharacterized description of service is required.
- (8) Paragraph 9-5, The commanders are authorized to take final action on cases processed under this chapter. The separation authority will approve separation in cases processed without an administrative board if the documentation in the file indicates; required rehabilitative efforts have been made, further rehabilitative efforts are not practical, rendering the soldier a rehabilitation failure and the soldier's potential for fully effective service is substantially reduced by alcohol/drug abuse.
- (9) Chapter 15 provides explicitly for separation under the prerogative of the Secretary of the Army. Secretarial plenary separation authority is exercised sparingly and seldom delegated. Ordinarily, it is used when no other provision of this regulation applies, and early separation is clearly in the Army's best interest. Separations under this paragraph are effective only if approved in writing by the Secretary of the Army or the Secretary's approved designee as announced in updated memoranda. Secretarial separation authority is normally exercised on a case-by-case basis.
- **e.** Army Regulation 600-85 (Army Substance Abuse Program (ASAP)) governs the program and identifies Army policy on alcohol and other drug abuse, and responsibilities. The ASAP is a command program that emphasizes readiness and personal responsibility. It

provides the ultimate decision regarding separation or retention of abusers is the responsibility of the Soldier's chain of command. Abuse of alcohol or the use of illicit drugs by military personnel is inconsistent with Army values and the standards of performance, discipline, and readiness necessary to accomplish the Army's missions. Individuals who do not self-refer for treatment and are subsequently identified as positive for controlled substances for which they do not have a valid prescription may be considered in violation of the UCMJ for drug misuse/abuse.

- **f.** Army Regulation 635-5-1 (Separation Program Designator (SPD) Codes) provides the specific authorities (regulatory or directive), reasons for separating Soldiers from active duty, and the SPD codes to be entered on the DD Form 214. It identifies the SPD code of "JPC" as the appropriate code to assign enlisted Soldiers who are discharged under the provisions of Army Regulation 635-200, Chapter 9, Drug Rehabilitation Failure.
- **g.** Army Regulation 601-210, Regular Army, and Reserve Components Enlistment Program, governs eligibility criteria, policies, and procedures for enlistment and processing of persons into the Regular Army, the U.S. Army Reserve, and Army National Guard for enlistment per DODI 1304.26. It also prescribes the appointment, reassignment, management, and mobilization of Reserve Officers' Training Corps cadets under the Simultaneous Membership Program. Chapter 4 provides the criteria and procedures for waiverable and nonwaiverable separations. Table 3-1, defines reentry eligibility (RE) codes:
  - RE-1 Applies to: Person completing his or her term of active service who is considered qualified to reenter the U.S. Army. Eligibility: Qualified for enlistment if all other criteria are met.
  - RE-3 Applies to: Person who is not considered fully qualified for reentry or continuous service at time of separation, but disqualification is waiverable. Eligibility: Ineligible unless a waiver is granted.
  - RE-4 Applies to: Person separated from last period of service with a nonwaiverable disqualification. This includes anyone with a DA imposed bar to reenlistment in effect at time of separation or separated for any reason (except length of service retirement) with 18 or more years active Federal service. Eligibility: Ineligible for enlistment.
- **8. SUMMARY OF FACT(s):** The Army Discharge Review Board considers applications for upgrade as instructed by Department of Defense Instruction 1332.28.
- **a.** The applicant requests an upgrade to Honorable. The applicant's DD Form 214 provides that the applicant received a General (under honorable conditions) characterization of service, which is normally considered appropriate for a Soldier discharged for Drug Rehabilitation Failure.
- **b.** Based on the available evidence, the applicant reenlisted in the army for the second time at the age of 23, before their last reenlistment they served 12 months in Iraq. On 9 October 2007 they self-referred to ASAP for pain medication addiction; injury they sustained in 2006. While in treatment they were non-compliant, and they were subsequently processed for separation.
- **c.** The applicant was notified of the intent to separate them for rehabilitation failure. They acknowledged they understood the basis for separation under the provisions AR 635-200, CH 9. Rehabilitation attempts were made according to regulation.

- d. Chapter 9 establishes policy and prescribes procedures for members being separated for alcohol or other drug abuse rehabilitation failure. The service of Soldiers discharged under this section will be characterized as honorable or under honorable conditions unless the Soldier is in entry-level status and an uncharacterized description of service is required. The separation authority will approve separation in cases processed without an administrative board if the documentation in the file indicates required rehabilitative efforts have been made, further rehabilitative efforts are not practical, rendering the soldier a rehabilitation failure, and the soldier's potential for fully effective service is substantially reduced by alcohol/drug abuse.
- **e.** Published Department of Defense guidance indicates that the guidance is not intended to interfere or impede on the Board's statutory independence. The Board will determine the relative weight of the action that led to the discharge and whether it supports relief or not. In reaching its determination, the Board shall consider the applicant's petition, available records and/or submitted documents in support of the petition.

#### 9. BOARD DISCUSSION AND DETERMINATION:

- **a.** As directed by the 2017 memo signed by A.M. Kurta, the board considered the following factors:
- (1) Did the applicant have a condition or experience that may excuse or mitigate the discharge? **Yes.** The Board's Medical Advisor, a voting member, reviewed the applicant's DOD and VA health records, applicant's statement, and/or civilian provider documentation and found that the applicant has the following potentially-mitigating diagnoses/experiences: PTSD (70%SC). [Note-diagnosis of Adjustment DO with depressed mood is subsumed under diagnosis of PTSD.]
- (2) Did the condition exist, or experience occur during military service? **Yes.** The Board's Medical Advisor found VA service connection for PTSD establishes nexus with active service.
- (3) Does the condition or experience actually excuse or mitigate the discharge? **Yes.** The Board's Medical Advisor applied liberal consideration and opined that the applicant has a mitigating BH condition, PTSD. As there is an association between PTSD and self-medication with illicit drugs, there is a nexus between his diagnosis of PTSD and his drug rehabilitation failure.
- (4) Does the condition or experience outweigh the discharge? Yes. Based on liberally considering all the evidence before the Board, the ADRB determined that the condition outweighed the basis of separation.
  - b. Prior Decisions Cited: None
  - c. Response to Contention(s): None
- **d.** The Board determined the discharge is inequitable based on the applicant's length and quality of service, to include combat service, and the circumstances surrounding the discharge (PTSD diagnosis). Therefore, the Board voted to grant relief in the form of an upgrade of the characterization of service to Honorable and changed the separation authority to AR 635-200, paragraph 14- 12a, the narrative reason for separation to Misconduct (Minor Infractions), with a corresponding separation code of JKN. The Board determined the reentry code is proper and equitable and voted not to change it.

#### e. Rationale for Decision:

- (1) The Board determined the discharge is inequitable based on the circumstances surrounding the discharge (PTSD diagnosis). There is a nexus between the applicant's diagnosis of PTSD and the drug rehabilitation basis of separation. Therefore, the Board voted to grant relief in the form of an upgrade of the characterization of service to Honorable and changed the separation authority to AR 635-200, paragraph 14- 12a, the narrative reason for separation to Misconduct (Minor Infractions). The Board voted not to change the RE-Code as the current code is proper and equitable.
- (2) The Board voted to change the reason for discharge to Misconduct (Minor Infractions) under the same pretexts, thus the reason for discharge is no longer appropriate. The SPD code associated with the new reason for discharge is JKN
- (3) The RE code will not change, as the current code is consistent with the procedural and substantive requirements of the regulation.

#### 10. BOARD ACTION DIRECTED:

a. Issue a New DD-214: Yes

b. Change Characterization to: Honorable

c. Change Reason / SPD Code to: Misconduct (Minor Infractions)/JKN

d. Change RE Code to: No change

e. Change Authority to: AR 635-200

#### **Authenticating Official:**

5/6/2025



#### Legend:

AWOL – Absent Without Leave AMHRR – Army Military Human Resource Record

BCD – Bad Conduct Discharge BH – Behavioral Health CG – Company Grade Article 15

CID – Criminal Investigation Division ELS – Entry Level Status FG – Field Grade Article 15 GD – General Discharge HS – High School

HD – Honorable Discharge IADT – Initial Active Duty Training MP – Military Police

MST – Military Police
MST – Military Sexual Trauma
N/A – Not applicable

NCO – Noncommissioned Officer NIF – Not in File

NOS – Not Otherwise Specified

OAD – Ordered to Active Duty OBH (I) – Other Behavioral

Health (Issues) OMPF – Official Military Personnel File

PTSD – Post-Traumatic Stress Disorder

RE – Re-entry SCM – Summary Court Martial

SCM – Summary Court Martial SPCM – Special Court Martial SPD – Separation Program

Designator
TBI – Traumatic Brain Injury
UNC – Uncharacterized
Discharge

UOTHC – Under Other Than Honorable Conditions VA – Department of Veterans Affairs