

**1. Applicant's Name:** [REDACTED]

- a. **Application Date:** 7 February 2023
- b. **Date Received:** 2 March 2023
- c. **Counsel:** None

**2. REQUEST, ISSUES, BOARD TYPE, AND DECISION:**

a. **Applicant's Requests and Issues:** The current characterization of service for the period under review is under honorable conditions (general). The applicant requests an upgrade to honorable and a narrative reason change.

The applicant states in effect, after serving 2 years of honorable, satisfactory service as a CID special agent they were given a general discharge for declining the COVID-19 vaccine. During their time in service they believe it was unfair for the U.S Military to force members to make a spontaneous personal health decision based on a minimally researched vaccine. They believe the rapid push for the vaccine was political in nature and not thought-out for the welfare of the public or service members. After their discharge, the President signed the National Defense Authorization Act where the President called for the Secretary of Defense to rescind the mandatory COVID-19 vaccination for the armed forces. On 11 January 2023 the military's COVID-19 mandate was rescinded, therefore it is warranted that their characterization of service is upgraded from a General discharge to an Honorable discharge.

b. **Board Type and Decision:** In a records review conducted on 5 April 2024, and by a 5-0 vote, the Board determined the discharge was inequitable based on the 24 February 2023 SECARMY Policy Memo "Army Policy Implementing the Secretary of Defense Coronavirus Disease 2019 (COVID-19) Vaccination Mandate Rescission". The Board specifically referenced paragraph 5, which directs the removal of any negative documentation, GOMOR, EVALs, Flags and Bars, referencing failure to comply with a lawful order. Additionally, the Board members discussed the applicant's file and based on character, no other misconduct, the COVID-19 vaccination refusal as the sole reason for separation, and the change in policy since the applicant's involuntary separation, the Board determined the current discharge is inequitable and warranted an upgrade. Therefore, the Board voted to grant relief in the form of an upgrade of the characterization of service to Honorable and changed to the separation authority to AR 635-200, the narrative reason for separation to Completion of required Active Service with a corresponding separation code of KBK, and the reentry code to RE-1.

*Please see Section 9 of this document for more detail regarding the Board's decision.*

*(Board member names available upon request)*

**3. DISCHARGE DETAILS:**

a. **Reason / Authority / Codes / Characterization:** Misconduct (Serious Offense) / AR 635-200 / JKQ / RE-3 / Under Honorable Conditions (General)

b. **Date of Discharge:** 19 August 2022

c. **Separation Facts:**

(1) **Date of Notification of Intent to Separate:** 3 March 2022

(2) **Basis for Separation:** The applicant was ordered to become fully vaccinated against COVID-19; they refused to become fully vaccinated.

(3) **Recommended Characterization:** Honorable

(4) **Legal Consultation Date:** 21 March 2022

(5) **Administrative Separation Board:** N/A

(6) **Separation Decision Date / Characterization:** 26 May 2022 / General, Under honorable conditions.

#### 4. SERVICE DETAILS:

a. **Date / Period of Enlistment:** 11 August 2020 / 5 years

b. **Age at Enlistment / Education / GT Score:** 23 / Bachelor's Degree / 123

c. **Highest Grade Achieved / MOS / Total Service:** E-4 (Specialist) / 31D10 CID Special Agent / 2 years, 9 days.

d. **Prior Service / Characterizations:** None.

e. **Overseas Service / Combat Service:** Germany / None

f. **Awards and Decorations:** NDSM, GWTSM, ASR

g. **Performance Ratings:** N/A

h. **Disciplinary Action(s) / Evidentiary Record:**

(1) An Enlistment/ Reenlistment Document provides the applicant enlisted in the Army Reserve at the rank of E-4 (Specialist) with an active duty obligation of 5 years on 27 April 2020.

(2) A Developmental Counseling Form dated 20 October 2021 provides the applicant was counseled by their commander for declining the COVID-19 vaccine on 18 October 2021.

(3) A memorandum, 5th Military Police Battalion, APO AE subject: Notification of administrative separation under AR 635-200, Chapter 14-12c dated 3 March 2022 provides the applicant's immediate commander notified them of their intent to separate them for commission of a serious offense; they were ordered to become fully vaccinated against COVID-19; they refused. The commander recommended an honorable characterization of service. The applicant acknowledged the commander's notification and basis for separation, they consulted with counsel and completed their election of rights indicating they understood the prejudices that may occur in receiving a characterization of service of less than honorable; they elected to submit statements on their behalf.

- Although they were refusing to become vaccinated, they did not believe making a personal health choice should diminish their goals and aspirations, they kindly urged an honorable discharge if they could not be retained.

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- Three peer statements were submitted on behalf of the applicant, each statement details the applicant positive attitude, character, and work ethic. They work very well with minimum supervision and performs extremely well under pressure. They describe the applicant as someone who takes pride in everything they do.

(4) On 9 March 2022, the applicant received a General Officer Memorandum of Reprimand for disobeying a lawful order by refusing to become fully vaccinated against COVID-19, they acknowledged receipt of the reprimand.

(5) A Report of Medical Assessment document dated 16 March 2022, provides the applicant received a separation medical examination and was qualified for separation.

(6) A Report of Mental Status Evaluation document provides the applicant received a separation evaluation.

(7) On 23 March 2022, the initiating commander provided recommendation to the adjudicating authority for the applicant to receive an honorable discharge due to their professionalism and aptitude as a CID agent and their intentions to serve their community as a law enforcement officer following their separation from the Army.

(8) On 12 April 2022 the chain of command did not concur with the initiating commander's recommendation, the battalion commander recommend a General, under honorable conditions characterization of service.

(9) On 26 May 2022 the appropriate authority approved the separation and directed a General, under honorable conditions characterization of service.

(10) A DD Form 214 shows the applicant was discharged accordingly on 19 August 2022, they completed 2 years and 9 days of active-duty service.

i. **Lost Time / Mode of Return:** None.

j. **Behavioral Health Condition(s):** None.

(1) **Applicant provided:**

(2) **AMHRR Listed:**

**5. APPLICANT-PROVIDED EVIDENCE:** A DD Form 293 (Discharge Review) application and their complete separation packet in support of their application.

**6. POST SERVICE ACCOMPLISHMENTS:** None submitted in support of their application.

**7. STATUTORY, REGULATORY AND POLICY REFERENCE(S):**

a. Section 1553, Title 10, United States Code (Review of Discharge or Dismissal) provides for the creation, composition, and scope of review conducted by a Discharge Review Board(s) within established governing standards. As amended by Sections 521 and 525 of the National Defense Authorization Act for Fiscal Year 2020, 10 USC 1553 provides specific guidance to the Military Boards for Correction of Military/Naval Records and Discharge Review Boards when considering discharge upgrade requests by Veterans claiming Post Traumatic Stress Disorder (PTSD), Traumatic Brain Injury (TBI), sexual trauma, intimate partner violence (IPV), or spousal

abuse, as a basis for discharge review. The amended guidance provides that Boards will include, as a voting board member, a physician trained in mental health disorders, a clinical psychologist, or a psychiatrist when the discharge upgrade claim asserts a mental health condition, including PTSD, TBI, sexual trauma, IPV, or spousal abuse, as a basis for the discharge. Further, the guidance provides that Military Boards for Correction of Military/Naval Records and Discharge Review Boards will develop and provide specialized training specific to sexual trauma, IPV, spousal abuse, as well as the various responses of individuals to trauma.

**b.** Army Regulation 15-180 (Army Discharge Review Board), dated 25 September 2019, sets forth the policies and procedures under which the Army Discharge Review Board is authorized to review the character, reason, and authority of any Servicemember discharged from active military service within 15 years of the Servicemember's date of discharge. Additionally, it prescribes actions and composition of the Army Discharge Review Board under Public Law 95-126; Section 1553, Title 10 United States Code; and Department of Defense Directive 1332.41 and Instruction 1332.28.

**c.** Office, Under Secretary of Defense memorandum (Clarifying Guidance to Military Discharge Review Boards and Boards for Correction of Military/Naval Records Considering Requests by Veterans for Modification of their Discharge Due to Mental Health Conditions, Sexual Assault, or Sexual Harassment), 25 August 2017 issued clarifying guidance for the Secretary of Defense Directive to DRBs and BCM/NRs when considering requests by Veterans for modification of their discharges due in whole or in part to mental health conditions, including PTSD; Traumatic Brain Injury; sexual assault; or sexual harassment. Boards are to give liberal consideration to Veterans petitioning for discharge relief when the application for relief is based in whole or in part to those conditions or experiences. The guidance further describes evidence sources and criteria and requires Boards to consider the conditions or experiences presented in evidence as potential mitigation for misconduct that led to the discharge.

**d.** Office, Under Secretary of Defense memorandum (Guidance to Military Discharge Review Boards and Boards for Correction of Military/Naval Records Regarding Equity, Injustice, or Clemency Determinations), 25 July 2018 issued guidance to Military DRBs and BCM/NRs regarding equity, injustice, or clemency determinations. Clemency generally refers to relief specifically granted from a criminal sentence. However, the guidance applies to more than clemency from a sentencing in a court-martial; it also applies to other corrections, including changes in a discharge, which may be warranted based on equity or relief from injustice.

**(1)** This guidance does not mandate relief, but rather provides standards and principles to guide Boards in application of their equitable relief authority. In determining whether to grant relief on the basis of equity, injustice, or clemency grounds, DRBs shall consider the prospect for rehabilitation, external evidence, sworn testimony, policy changes, relative severity of misconduct, mental and behavioral health conditions, official governmental acknowledgement that a relevant error or injustice was committed, and uniformity of punishment.

**(2)** Changes to the narrative reason for discharge and/or an upgraded character of service granted solely on equity, injustice, or clemency grounds normally should not result in separation pay, retroactive promotions, and payment of past medical expenses or similar benefits that might have been received if the original discharge had been for the revised reason or had the upgraded service characterization.

**e.** Office, Secretary of Defense memorandum (Rescission of August 24, 2021 and November 30, 2021 Coronavirus Disease 2019 Vaccination Requirements for Member of the Armed Forces) 10 January 2023, implemented 23 December 2022, James M. Inhofe National

Defense Authorization Act (NDAA) for Fiscal Year 2023 which rescinded the mandate for members of the Armed Forces to be vaccinated against Corona Virus 2019 (COVID-19), as issued on 24 August 2021 in the now-rescinded Secretary of Defense Guidance for Mandatory COVID-19 Vaccination for Department of Defense Service Members issued on 30 November 2021.

f. Office, Secretary of the Army memorandum (Army Policy Implementing the Secretary of Defense Coronavirus 2019 (COVID-19) Vaccination Mandate Recission), 24 February 2023 implemented policy mandating the COVID-19 vaccination, applicable to Soldiers servicing in the Regular Army (RA), Army National Guard (ARNG)/Army National Guard of the United States (ARNGUS), and the U.S. Army Reserve (USAR), cadets of the US. Military Academy (USMA), cadet candidates at the U.S. Military Academy Preparatory School (USAMPS), and cadets in the Senior Reserve Officer Training Corps (SROTC). It provides that Soldiers currently serving shall not be separated solely on their refusal to receive the COVID-19 vaccine if they sought an exemption on religious, administrative, or medical grounds. Furthermore, the guidance provides details for updating records of current Soldiers, however, former Soldiers may petition the Army Discharge Review Board or the Army Board for Correction of Military Records to request corrections to their personnel records regarding the characterization of their discharge.

g. Office, Assistant Secretary of the Army, Manpower and Reserve Affairs (SAMR) memorandum (Correction of Military Records for Former Members of the Army Following Recission of August 24, 2021 and November 30, 2021, Coronavirus Disease 2019 Vaccination Requirements for Former Soldiers), 6 September 2023, provided supplemental guidance to the Army Discharge Review Board (ADRB) and the Army Board for Correction of Military Records (ABCMR) when considering requests for discharge upgrade requests involving former service members who did not meet the COVID-19 vaccination mandate. If the Board determines relief is warranted, this does not imply the vaccination mandate or involuntary separation itself constituted an "injustice" or "inequity" as the vaccination mandate was a valid lawful policy at the time. Consistent with previous published Under Secretary of Defense, Personnel and Readiness Guidance and Board processes regarding changes to policy and/or standards, the COVID-19 vaccination requirement rescission is a relevant factor in evaluating an application for upgrade of the characterization of service. Reinstatement is not under the purview of the Military Review Board. Former Soldier would need to submit their requests for reinstatement to the Army Board for Correction of Military Records. Additionally, the Board should:

(1) Generally grant a request to upgrade the characterization of service from a former Soldier when they were involuntarily separated, and the Reentry Code would prevent them from rejoining the military without a waiver should they desire to do so; and meet three conditions: (1) The original action was based solely on refusal to receive the COVID-19 vaccination, (2) The former Soldier formally sought an accommodation on religious or medical grounds prior to contemporaneous with official initiation of the action; and (3) there are no aggravating factors in the member's record, such as misconduct.

(2) If the above conditions are met, normally grant enlisted requests to show the following correction:

- Separation Authority: Army Regulation 635-200, Chapter 15
- Separation Code: JFF
- Reenlistment Code: RE1
- Narrative Reason for Separation: Secretarial Plenary Authority
- Character of Service: Honorable

(3) Officer records should be changed to have similar effect.

(4) It further states to apply existing policy that requires the former soldier to establish evidence of an error, impropriety, inequity, or injustice in support of their petition in cases with multiple reasons for separation.

h. Army Regulation 635-200 provides the basic authority for the separation of enlisted personnel provides the authorized types of characterization of service or description of separation.

(1) An Honorable discharge is a separation with honor and is appropriate when the quality of the Soldier's service generally has met the standards of acceptable conduct and performance of duty for Army personnel or is otherwise so meritorious that any other characterization would be clearly inappropriate.

(2) A General discharge is a separation from the Army under honorable conditions and is issued to a Soldier whose military record is satisfactory but not sufficiently meritorious to warrant an honorable discharge.

(3) An Under Other Than Honorable Conditions discharge is an administrative separation from the Service under conditions other than honorable and it may be issued for misconduct, fraudulent entry, security reasons, or in lieu of trial by court martial based on certain circumstances or patterns of behavior or acts or omissions that constitute a significant departure from the conduct expected of Soldiers in the Army.

(4) Chapter 14 establishes policy and prescribes procedures for separating members for misconduct. Specific categories include minor disciplinary infractions, a pattern of misconduct, and commission of a serious offense, to include abuse of illegal drugs, convictions by civil authorities and desertion or being absent without leave. Action will be taken to separate a member for misconduct when it is clearly established that rehabilitation is impractical or unlikely to succeed. A discharge under other than honorable conditions is normally appropriate for a Soldier discharged under this chapter. However, the separation authority may direct a general discharge if such is merited by the Soldier's overall record. Paragraph 14-12c, states a Soldier is subject to action per this section for commission of a serious military or civilian offense, if the specific circumstances of the offense warrant separation and a punitive discharge is, or would be, authorized for the same or a closely related offense under the Manual for Courts-Martial.

i. Army Regulation 635-5-1 (Separation Program Designator (SPD) Codes) provides the specific authorities (regulatory or directive), reasons for separating Soldiers from active duty, and the SPD codes to be entered on the DD Form 214. It identifies the SPD code of "JKQ" as the appropriate code to assign enlisted Soldiers who are discharged under the provisions of Army Regulation 635-200, Chapter 14, paragraph 12c, misconduct (serious offense).

j. Army Regulation 601-210, Regular Army, and Reserve Components Enlistment Program, governs eligibility criteria, policies, and procedures for enlistment and processing of persons into the Regular Army, the U.S. Army Reserve, and Army National Guard for enlistment per DODI 1304.26. It also prescribes the appointment, reassignment, management, and mobilization of Reserve Officers' Training Corps cadets under the Simultaneous Membership Program. Chapter 4 provides the criteria and procedures for waiverable and nonwaiverable separations. Table 3-1, defines reentry eligibility (RE) codes:

- RE-1 Applies to: Person completing his or her term of active service who is considered qualified to reenter the U.S. Army. Eligibility: Qualified for enlistment if all other criteria are met.
- RE-3 Applies to: Person who is not considered fully qualified for reentry or continuous service at time of separation, but disqualification is waiverable. Eligibility: Ineligible unless a waiver is granted.
- RE-4 Applies to: Person separated from last period of service with a nonwaiverable disqualification. This includes anyone with a DA imposed bar to reenlistment in effect at time of separation or separated for any reason (except length of service retirement) with 18 or more years active Federal service. Eligibility: Ineligible for enlistment.

**8. SUMMARY OF FACT(S):** The Army Discharge Review Board considers applications for upgrade as instructed by Department of Defense Instruction 1332.28.

**a.** The applicant requests an upgrade to honorable. The applicant's DD Form 214 provides the applicant received a general (under honorable conditions) characterization of service for refusing to comply with the covid-19 vaccination mandate.

**b.** Based on the available evidence the applicant enlisted in the army at the age of 23, they declined the COVID-19 vaccine 18 October 2021 and received a GOMOR for disobeying a lawful order; refusal to be vaccinated. They were processed for administrative separation under the provisions of AR 635-200, CH 14-12c misconduct (serious offense).

- The applicant's AMHRR is void of any indiscipline or misconduct prior to and after they declined the COVID-19 vaccination.
- The applicant's AMHRR provides the applicant did not request a medical or religious exemption to the COVID-19 vaccination mandate.

**c.** The applicant was notified of the intent to separate them, they acknowledged understanding the basis for separation under the provisions AR 635-200 Ch14-12c. The applicant consulted military counsel and letters of support from their peers were submitted on their behalf. They received the required medical separation examination and mental status examination. On 19 August 2022 the applicant was discharged under the provisions of AR 635-200, CH 14; they received a general, under honorable conditions characterization of service.

**d.** The rescission of the COVID-19 vaccination mandate does not negate the propriety of the discharges or separations that occurred prior to this policy change or imply the vaccination mandate or involuntary separation constituted an inequity; it was a valid lawful policy at the time. However, the COVID-19 vaccination requirement rescission is a relevant factor in evaluating an application for discharge upgrade relief based on religious or medical grounds prior to or simultaneously with the official initiation of the separation action; and there are no aggravating factors of indiscipline and/or misconduct

**e.** Chapter 14 establishes policy and prescribes procedures for members being separated for misconduct. Specific categories include minor disciplinary infractions, a pattern of misconduct, commission of a serious offense and convictions by civil authorities. Action will be taken to separate a member for misconduct when it is clearly established that rehabilitation is impracticable or is unlikely to succeed. A discharge under other than honorable conditions is

normally appropriate for a soldier discharged under this chapter. However, the separation authority may direct a general discharge if such is merited by the soldier's overall record.

f. Published Department of Defense guidance indicates that the guidance is not intended to interfere or impede on the Board's statutory independence. The Board will determine the relative weight of the action that led to the discharge and whether it supports relief or not. In reaching its determination, the Board shall consider the applicant's petition, available records and/or submitted documents in support of the petition.

#### 9. BOARD DISCUSSION AND DETERMINATION:

a. As directed by the 2017 memo signed by A.M. Kurta, the board considered the following factors:

(1) Did the applicant have a condition or experience that may excuse or mitigate the discharge? **No**. The Board's Medical Advisor reviewed DoD and VA medical records and found the applicant had no mitigating behavioral health diagnoses. The applicant provided no documents or testimony of an in-service condition or experience, that, when applying liberal consideration, could have excused or mitigated a discharge.

(2) Did the condition exist, or experience occur during military service? **N/A**

(3) Does the condition or experience actually excuse or mitigate the discharge? **N/A**

(4) Does the condition or experience outweigh the discharge? **N/A**

b. Response to Contention(s):

(1) The applicant contends their characterization of service warrants an upgrade after the military's COVID-19 mandate was rescinded. The Board found that relief was warranted and voted to upgrade the characterization of service. The Board considered the change in policy as articulated in the 24 February 2023 SECARMY Policy Memo "Army Policy Implementing the Secretary of Defense Coronavirus Disease 2019 (COVID-19) Vaccination Mandate Rescission a relevant factor in granting relief.

c. The Board determined the discharge was inequitable based on the 24 February 2023 SECARMY Policy Memo "Army Policy Implementing the Secretary of Defense Coronavirus Disease 2019 (COVID-19) Vaccination Mandate Rescission". The Board specifically referenced paragraph 5, which directs the removal of any negative documentation, GOMOR, EVALs, Flags and Bars, referencing failure to comply with a lawful order. Additionally, the Board members discussed the applicant's file and based on character, no other misconduct, the COVID-19 vaccination refusal as the sole reason for separation, and the change in policy since the applicant's involuntary separation, the Board determined the current discharge is inequitable and warranted an upgrade. The Board found that, but for the refusal to take the COVID-19 vaccine, the applicant would have completed the term of enlistment. Therefore, the Board voted to grant relief in the form of an upgrade of the characterization of service to Honorable and changed the separation authority to AR 635-200, the narrative reason for separation to Completion of required Active Service with a corresponding separation code of KBK, and the reentry code to RE-1.

d. Rationale for Decision:



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(1) The Board voted to change the applicant’s characterization of service to Honorable based on the 24 February 2023 SECARMY Policy Memo “Army Policy Implementing the Secretary of Defense Coronavirus Disease 2019 (COVID-19) Vaccination Mandate Rescission” mitigating the applicant’s misconduct of COVID vaccine refusal, and the lack of any other misconduct by the applicant. Thus, the prior characterization is no longer appropriate.

(2) The Board voted to change the reason for discharge to Completion of required Active Service under the same pretexts, thus the reason for discharge is no longer appropriate. The SPD code associated with the new reason for discharge is KBK.

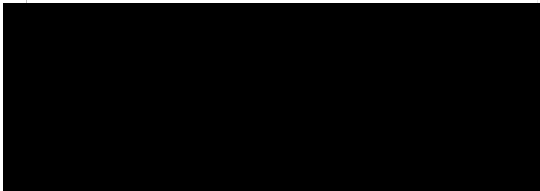
(3) The Board voted to change the RE code to RE-1.

**10. BOARD ACTION DIRECTED:**

- a. **Issue a New DD-214 / Separation Order: Yes**
- b. **Change Characterization to: Honorable**
- c. **Change Reason / SPD code to: Completion of required Active Service/ KBK**
- d. **Change RE Code to: RE-1**
- e. **Change Authority to: AR 635-200**

**Authenticating Official:**

6/3/2024



**Legend:**

AWOL – Absent Without Leave  
AMHRR – Army Military Human Resource Record  
BCD – Bad Conduct Discharge  
BH – Behavioral Health  
CG – Company Grade Article 15  
CID – Criminal Investigation Division  
ELS – Entry Level Status  
FG – Field Grade Article 15

GD – General Discharge  
HS – High School  
HD – Honorable Discharge  
IADT – Initial Active Duty Training  
MP – Military Police  
MST – Military Sexual Trauma  
N/A – Not applicable  
NCO – Noncommissioned Officer  
NIF – Not in File  
NOS – Not Otherwise Specified

OAD – Ordered to Active Duty  
OBH (I) – Other Behavioral Health (Issues)  
OMPF – Official Military Personnel File  
PTSD – Post-Traumatic Stress Disorder  
RE – Re-entry  
SCM – Summary Court Martial  
SPCM – Special Court Martial

SPD – Separation Program Designator  
TBI – Traumatic Brain Injury  
UNC – Uncharacterized Discharge  
UOTHC – Under Other Than Honorable Conditions  
VA – Department of Veterans Affairs