

## **DEPARTMENT OF THE NAVY**

BOARD FOR CORRECTION OF NAVAL RECORDS 701 S. COURTHOUSE ROAD, SUITE 1001 ARLINGTON, VA 22204-2490\

> Docket No: 7563-23 Ref: Signature Date

> > . USN

From: Chairman, Board for Correction of Naval Records

To: Secretary of the Navy

Subj: REVIEW NAVAL RECORD OF FORMER MEMBER

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Ref: (a) 10 U.S.C. §1552

- (b) SECDEF Memo of 3 Sep 14 "Supplemental Guidance to Military Boards for Correction of Military/Naval Records Considering Discharge Upgrade Requests by Veterans Claiming PTSD"
- (c) PDUSD Memo of 24 Feb 16 "Consideration of Discharge Upgrade Requests Pursuant to Supplemental Guidance to Military Boards for Correction of Military/Naval Records by Veterans Claiming PTSD or TBI"
- (d) PDUSD Memo of 25 Aug 17 "Clarifying Guidance to Military Discharge Review Boards and Boards for Correction of Military/Naval Records Considering Requests by Veterans for Modification of their Discharge Due to Mental Health Conditions, Sexual Assault or Sexual Harassment"

Encl: (1) DD Form 149 with attachments

- (2) Case summary
- (3) Subject's naval record (excerpts)
- (4) Advisory Opinion dated 18 March 2024
- 1. Pursuant to the provisions of reference (a), Subject, hereinafter referred to as Petitioner, a former enlisted member of the Navy filed enclosure (1) with this Board requesting that his Other Than Honorable (OTH) characterization of service and "RE-4" reenlistment code be changed. Enclosures (2) through (4) apply.
- 2. The Board, consisting of \_\_\_\_\_\_, and \_\_\_\_\_, reviewed Petitioner's allegations of error and injustice on 15 May 2024 and, pursuant to its regulations, determined that the corrective action indicated below should be taken. Documentary material considered by the Board consisted of Petitioner's application together with all material submitted in support thereof, relevant portions of Petitioner's naval record, and applicable statutes, regulations, and policies, to include references (b) through (d). Additionally, The Board also considered enclosure (4), the advisory opinion (AO) from a qualified mental health professional. Although Petitioner was provided an opportunity to comment on the AO, he chose not to do so.
- 3. The Board, having reviewed all the facts of record pertaining to Petitioner's allegations of error and injustice finds as follows:

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- a. Before applying to this Board, Petitioner exhausted all administrative remedies available under existing law and regulations within the Department of the Navy.
- b. Although enclosure (1) was not filed in a timely manner, the statute of limitation was waived in accordance with the Kurta Memo.
- c. Petitioner entered active duty with the Navy on 13 August 2002. On 11 April 2003, Petitioner went into an unauthorized absence (UA) status. On 11 May 2003, he was declared a deserter. On 26 May 2004, Petitioner's commanding officer (CO) approved his request for an OTH discharge In Lieu of Trial by Court-Martial.
- d. Unfortunately, not all the documents pertinent to Petitioner's administrative separation are in his official military personnel file (OMPF). Notwithstanding, the Board relies on a presumption of regularity to support the official actions of public officers and, in the absence of substantial evidence to the contrary, will presume that they have properly discharged their official duties. Petitioner's Certificate of Release or Discharge from Active Duty (DD Form 214), reveals that he was separated from the Navy on 21 June 2004 with an Other Than Honorable (OTH) characterization of service, his narrative reason for separation is "In Lieu of Trial by Court-Martial," his separation code is "KFS," and his reenlistment code is "RE-4."
- e. Post-discharge, Petitioner applied to the Naval Discharge Review Board (NDRB) for a discharge upgrade. On 31 March 2011, the NDRB denied his request after determining that his discharge was proper as issued.
- f. At the time of Petitioner's release from active duty, he was issued a DD Form 214 which reflected his Date Entered Active Duty as 31 August 2003 vice 13 August 2002.
- g. In his application, Petitioner asserts that he incurred a mental health concern (MHC) during military service. For purposes of clemency and equity consideration, the Board noted Petitioner did not provide documentation describing post-service accomplishments or advocacy letters.
- h. Based on Petitioner's assertion of having a MHC, enclosure (4) was requested and reviewed. It stated in pertinent part:

There is no evidence that the Petitioner was diagnosed with a mental health condition while in military service, or that he exhibited any psychological symptoms or behavioral changes indicative of a diagnosable mental health condition. He did not submit any medical evidence in support of his claim. His personal statement is not sufficiently detailed to establish clinical symptoms or provide a nexus with his misconduct. Additional records (e.g., post-service mental health records describing the Petitioner's diagnosis, symptoms, and their specific link to his misconduct) would aid in rendering an alternate opinion.

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The AO concluded, "it is my considered clinical opinion there is insufficient evidence of a mental health condition that may be attributed to military service. There is insufficient evidence that his misconduct could be attributed to a mental health condition."

## **CONCLUSION:**

Upon review and consideration of all the evidence of record, the Board concludes that Petitioner's request warrants partial relief. Specifically, as described above, Petitioner's DD Form 214 erroneously documents his active duty start date and requires correction.

Notwithstanding the recommended corrective action below, the Board concluded that Petitioner's record should otherwise remain unchanged. The Board carefully considered all potentially mitigating factors to determine whether the interests of justice warrant relief in Petitioner's case in accordance with the Kurta, Hagel, and Wilkie Memos. These included, but were not limited to, his desire to upgrade his discharge and reentry code. In addition, the Board considered his contentions.

However, the Board concluded these potentially mitigating factors were insufficient to warrant relief. Specifically, the Board determined that Petitioner's misconduct, as evidenced by his discharge in lieu of trial by court-martial, outweighed these mitigating factors. In making this finding, the Board considered the seriousness of Petitioner's misconduct and found that his conduct showed a complete disregard for military authority and regulations. Further, the Board also noted that the misconduct that led to Petitioner's request to be discharged in lieu of trial by court-martial was substantial and, more likely than not, would have resulted in a punitive discharge and/or extensive punishment at a court-martial. Therefore, the Board determined that Petitioner already received a large measure of clemency when the convening authority agreed to administratively separate him in lieu of trial by court-martial; thereby sparing Petitioner the stigma of a court-martial conviction and possible punitive discharge. Finally, the Board concurred with the AO that there is insufficient evidence that a mental health condition may be attributed to military service. As pointed out in the AO, Petitioner provided no medical evidence to support his contention of suffering from a MHC.

As a result, the Board concluded Petitioner's conduct constituted a significant departure from that expected of a service member and continues to warrant an OTH characterization. Even in light of the Kurta, Hagel, and Wilkie Memos and reviewing the record liberally and holistically, the Board did not find evidence of an error or injustice that warrants granting Petitioner the relief he requested or granting the requested relief as a matter of clemency or equity.

In view of the foregoing, the Board finds the existence of an injustice warranting the following corrective action.

## **RECOMMENDATION:**

That Petitioner's naval record be corrected to reflect his Date Entered Active Duty as 13 August 2002 and that a DD Form 215, which reflects these corrections, be filed in his official military personnel record.

That no further changes be made to the record.

That a copy of this report of proceedings be filed in Petitioner's naval record.

- 4. It is certified that a quorum was present at the Board's review and deliberations, and that the foregoing is a true and complete record of the Board's proceedings in the above-entitled matter.
- 5. Pursuant to the delegation of authority set out in Section 6(e) of the revised Procedures of the Board for Correction of Naval Records (32 Code of Federal Regulation, Section 723.6(e)) and having assured compliance with its provisions, it is hereby announced that the foregoing corrective action, taken under the authority of reference (a), has been approved by the Board on behalf of the Secretary of the Navy.

5/30/2024

