

DEPARTMENT OF THE NAVY BOARD FOR CORRECTION OF NAVAL RECORDS 701 S. COURTHOUSE ROAD, SUITE 1001 ARLINGTON, VA 22204-2490

> Docket No. 2014-24 Ref: Signature Date

- From: Chairman, Board for Correction of Naval Records
- To: Secretary of the Navy

# Subj: REVIEW OF NAVAL RECORD OF FORMER MEMBER , USN, XXX-XX-

- Ref: (a) 10 U.S.C. § 1552
  - (b) SECDEF Memo of 3 Sep 14 (Hagel Memo)
  - (c) PDUSD Memo of 24 Feb 16 (Carson Memo)
  - (d) USD Memo of 25 Aug 17 (Kurta Memo)
  - (e) USECDEF Memo of 25 Jul 18 (Wilkie Memo)
- Encl: (1) DD Form 149 with attachments
  - (2) Case summary
  - (3) Subject's naval record (excerpts)
  - (4) Advisory Opinion dated 19 July 2024

1. Pursuant to the provisions of reference (a), Subject, hereinafter referred to as Petitioner, filed enclosure (1) with the Board for Correction of Naval Records (Board), requesting that his discharge be upgraded to General (Under Honorable Conditions) (GEN). Enclosures (2) through (4) apply.

2. The Board, consisting of **Constitution**, **Constitution**, **Constitution**, reviewed Petitioner's allegations of error and injustice on 25 September 2024 and, pursuant to its regulations, determined that the corrective action indicated below should be taken. Documentary material considered by the Board consisted of Petitioner's application together with all material submitted in support thereof, relevant portions of Petitioner's naval record, and applicable statutes, regulations, and policies, to include references (b) though (e). Additionally, the Board also considered enclosure (4), an advisory opinion (AO) prepared by a qualified mental health professional. Even though Petitioner was provided an opportunity to respond to the AO, he chose not to do so.

3. The Board, having reviewed all the facts of record pertaining to Petitioner's allegations of error and injustice finds as follows:

a. Before applying to this Board, Petitioner exhausted all administrative remedies available under existing law and regulations within the Department of the Navy.

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b. Although enclosure (1) was not filed in a timely manner, the statute of limitation was waived in accordance with the Kurta Memo.

c. After a period of continuous Honorable service, Petitioner reenlisted in the Navy on 16 April 1999. In 2003, he received non-judicial punishment (NJP) for wrongful use of a controlled substance.

d. Unfortunately, documents pertinent to Petitioner's separation are not in his official military personnel file (OMPF). Notwithstanding, the Board relies on a presumption of regularity to support the official actions of public officers and, in the absence of substantial evidence to the contrary, will presume that they have properly discharged their official duties. Petitioner's Certificate of Release or Discharge from Active Duty (DD Form 214), reveals that he was separated from the Navy on 1 November 2003 with an Other Than Honorable (OTH) characterization of service, his narrative reason for separation is "Misconduct - Drug Abuse," his separation code is "HKK," and his reenlistment code is "RE-4."

e. Petitioner's period of continuous Honorable service from 25 April 1995 through 15 April 1999 is not documented on his DD Form 214.

f. Petitioner contends he incurred mental health concerns during military service, which might have mitigated his discharge characterization of service. As a result, enclosure (4) was requested from a mental health professional. The AO states in pertinent part:

There is no evidence that he was diagnosed with a mental health condition in military service, or that he exhibited any psychological symptoms or behavioral changes indicative of a diagnosable mental health condition. He has provided no medical evidence in support of his claims. Unfortunately, his personal statement is not sufficiently detailed to establish clinical symptoms in service or provide a nexus with his misconduct, particularly given pre-service substance use behavior and inservice misconduct (larceny) that is not consistent with PTSD. Additional records (e.g., post-service mental health records describing the Petitioner's diagnosis, symptoms, and their specific link to his misconduct) may aid in rendering an alternate opinion.

The AO concludes, "it is my clinical opinion there is insufficient evidence of a diagnosis of PTSD. There is insufficient evidence to attribute his misconduct to PTSD."

g. Petitioner contends his mental state changed, he began to make irresponsible decisions after deployment, and he is currently in therapy. For purposes of clemency and equity consideration, the Board considered the evidence Petitioner provided in support of his application.

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#### CONCLUSION:

Upon review and consideration of all the evidence of record, the Board concluded Petitioner's request merits partial relief. As discussed, the Board noted that Petitioner's DD Form 214 does not document his period of continuous Honorable service and requires correction.

The Board was aware that the Navy no longer issues a separate DD Form 214 to enlisted personnel at the completion of each individual enlistment, and instead makes appropriate notations in the Block 18 Remarks section upon their final discharge or retirement from the armed forces reflecting such previous enlistments.

Regarding Petitioner's request to upgrade his characterization of service, the Board carefully considered all potentially mitigating factors to determine whether the interests of justice warrant relief in Petitioner's case in accordance with references (b) though (e). These included, but were not limited to, Petitioner's desire to change his record and his previously discussed contentions.

After thorough review, the Board concluded these potentially mitigating factors were insufficient to warrant relief. Specifically, the Board determined Petitioner's misconduct, as evidenced by his NJP, outweighed the potential mitigating factors. In making this finding, the Board considered the seriousness of his misconduct and the fact it involved a drug related offense. The Board determined that illegal drug use by a service member is contrary to military core values and policy, renders such members unfit for duty, and poses an unnecessary risk to the safety of their fellow service members. Further, the Board concurred with the AO that there is insufficient evidence Petitioner's misconduct could be attributed a mental health condition or PTSD. As explained in the AO, there is no evidence that he was diagnosed with a mental health condition in military service or that he exhibited any psychological symptoms or behavioral changes indicative of a diagnosable mental health condition. In addition, the Board observed that there is no evidence in support of his claims. Finally, the Board noted that there is no evidence in his record, and he submitted none, to substantiate his contentions.

As a result, the Board concluded Petitioner's conduct constituted a significant departure from that expected of a service member and continues to warrant an OTH characterization. While the Board carefully considered the evidence he provided in mitigation, even in light of the **Margon**, and **Memos** and reviewing the record liberally and holistically, the Board did not find evidence of an error or injustice that warrants granting him the relief he requested or granting relief as a matter of clemency or equity. Ultimately, the Board concluded the mitigation evidence Petitioner provided was insufficient to outweigh the seriousness of his misconduct. Accordingly, given the totality of the circumstances, the Board determined that Petitioner's request does not merit relief.

#### **RECOMMENDATION:**

In view of the foregoing, the Board finds the existence of an injustice warranting the following corrective action:

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That Petitioner be issued a "Correction to DD Form 214, Certificate of Release or Discharge from Active Duty" (DD Form 215), for the period ending 1 November 2003, to reflect the following comment added to the Block 18 Remarks section:

"CONTINUOUS HONORABLE SERVICE FROM 25APR1995 TO 15APR1999."

That no further changes be made to Petitioner's record.

That a copy of this report of proceedings be filed in Petitioner's naval record.

4. It is certified that a quorum was present at the Board's review and deliberations, and that the foregoing is a true and complete record of the Board's proceedings in the above entitled matter.

5. Pursuant to the delegation of authority set out in Section 6(e) of the revised Procedures of the Board for Correction of Naval Records (32 Code of Federal Regulations, Section 723.6(e)), and having assured compliance with its provisions, it is hereby announced that the foregoing corrective action, taken under the authority of reference (a), has been approved by the Board on behalf of the Secretary of the Navy.

10/14/2024

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