

DEPARTMENT OF THE NAVY

BOARD FOR CORRECTION OF NAVAL RECORDS 701 S. COURTHOUSE ROAD, SUITE 1001 ARLINGTON, VA 22204-2490\

> Docket No. 6139-24 Ref: Signature Date

From: To:	Chairman, Board for Correction of Naval Records Secretary of the Navy
Subj:	REVIEW NAVAL RECORD OF FORMER MEMBER, USN, XXX-XX-
Ref:	 (a) 10 U.S.C. § 1552 (b) SECDEF Memo, 3 Sep 14 (Hagel Memo) (c) PDUSD Memo, 24 Feb 16 (Carson Memo) (d) USD Memo, 25 Aug 17 (Kurta Memo) (e) USECDEF Memo, 25 Jul 18 (Wilkie Memo)

- Encl: (1) DD Form 149 with attachments
 - (2) Case summary
 - (3) Subject's naval record (excerpts)
 - (4) Advisory Opinion dated 25 March 2024
- 1. Pursuant to the provisions of reference (a), Subject, hereinafter referred to as Petitioner, a former enlisted member of the Navy filed enclosure (1) with this Board requesting that his discharge be upgraded. Enclosures (2) through (4) apply.
- 2. The Board, consisting of ______, _____, and ______, reviewed Petitioner's allegations of error and injustice on 15 January 2025 and, pursuant to its regulations, determined that the corrective action indicated below should be taken. Documentary material considered by the Board consisted of Petitioner's application together with all material submitted in support thereof, relevant portions of Petitioner's naval record, and applicable statutes, regulations, and policies, to include references (b) through (e). Additionally, The Board also considered enclosure (4), the advisory opinion (AO) from a qualified mental health professional. Although Petitioner was provided an opportunity to comment on the AO, he chose not to do so.
- 3. The Board, having reviewed all the facts of record pertaining to Petitioner's allegations of error and injustice finds as follows:
- a. Before applying to this Board, Petitioner exhausted all administrative remedies available under existing law and regulations within the Department of the Navy.
- b. Although enclosure (1) was not filed in a timely manner, the statute of limitation was waived in accordance with the Kurta Memo.

c. After a period of service from 19 January 1996 to 24 July 1996, Petitioner reenlisted and commenced a second period of active duty with the Navy on 7 January 2002. While on active duty, Petitioner received a medical evaluation that diagnosed him as an alcohol abuser and alcohol dependent. On 25 April 2005, the Substance Abuse Rehabilitation Program (SARP) discharged him from the program as a treatment failure and recommended him for administrative separation. Consequently, Petitioner was notified of pending administrative separation action by reason of alcohol rehabilitation failure. After waiving his rights, his commanding officer (CO) forwarded his package to the separation authority (SA) recommending his discharge with a General (Under Honorable Conditions) (GEN) characterization of service. The SA approved the CO's recommendation and Petitioner was so discharged on 29 July 2005.

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- d. In his application, Petitioner asserts that he incurred a mental health condition during military service due to developing an alcohol problem and his command failing to help or assist him with his problem. For the purpose of clemency and equity consideration, Petitioner provide evidence of post-discharge substance abuse treatment.
- e. Based on Petitioner's assertion of having mental health issues, enclosure (4) was requested and reviewed. It stated in pertinent part:

Petitioner was appropriately referred for psychological evaluation and properly evaluated during his enlistment. His alcohol use disorder diagnosis was based on observed behaviors and performance during his period of service, the information he chose to disclose, and the psychological evaluation performed by the mental health clinician. Problematic alcohol use is incompatible with military readiness and discipline and does not remove responsibility for behavior. Unfortunately, there is insufficient evidence to attribute his alcohol use disorder to military service, particularly given his misconduct during his first period of military service. Additional records (e.g., post-service mental health records describing the Petitioner's diagnosis, symptoms, and their specific link to his misconduct) may aid in rendering an alternate opinion.

The AO concluded, "it is my clinical opinion that there is insufficient evidence of a mental health condition that may be attributed to military service. There is insufficient evidence to attribute his misconduct to a mental health condition other than alcohol use disorder."

CONCLUSION:

Upon review and consideration of all the evidence of record, the Board concludes that Petitioner's request warrants partial relief.

In keeping with the letter and spirit of the Hagel, Kurta, and Wilkie Memos, the Board determined that it would be an injustice to continue to characterize Petitioner narrative reason for separation as "Alcohol Rehabilitation Failure." Describing Petitioner's service in this manner attaches a considerable negative and unnecessary stigma, and fundamental fairness and medical privacy concerns dictate a change. Accordingly, the Board concluded that certain remedial administrative changes are warranted to his DD Form 214.

Notwithstanding the recommended corrective action below, the Board determined Petitioner's assigned characterization of service remains appropriate. The Board carefully considered all potentially mitigating factors to determine whether the interests of justice warrant relief in Petitioner's case in accordance with the Kurta, Hagel, and Wilkie Memos. These included, but were not limited to, his desire for a discharge upgrade and previously discussed contentions.

After thorough review, the Board concluded these potentially mitigating factors were insufficient to warrant relief. Specifically, the Board determined that Petitioner's misconduct, as evidenced by his pattern of alcohol related incidents, outweighed these mitigating factors. In making this finding, the Board considered the seriousness of his misconduct and found that his conduct showed a complete disregard for military authority and regulations. Further, the Board concurred with the AO that there is insufficient evidence to attribute his misconduct to a mental health condition other than alcohol use disorder. As explained in the AO, there is insufficient evidence to attribute Petitioner's alcohol use disorder to his military service given his misconduct in his prior period of active-duty service.

As a result, the Board concluded significant negative aspects of Petitioner's service outweigh the positive aspects and continues to warrant a GEN characterization. While the Board carefully considered the evidence Petitioner submitted in mitigation, even in light of the Kurta, Hagel, and Wilkie Memos and reviewing the record liberally and holistically, the Board did not find evidence of an error or injustice that warrants granting Petitioner the relief he requested or granting the requested relief as a matter of clemency or equity.

Finally, the Board concluded that Petitioner's reentry code remains appropriate based on his unsuitability for further military service. Ultimately, the Board determined that any injustice in Petitioner's record is adequately addressed by the recommended corrective action.

In view of the foregoing, the Board finds the existence of an injustice warranting the following corrective action.

RECOMMENDATION:

That Petitioner be issued a new Certificate of Release or Discharge from Active Duty (DD Form 214), for the period ending on 29 July 2005, indicating Petitioner's narrative reason for separation was "Secretarial Authority," the SPD code assigned was "JFF," and the separation authority was "MILPERSMAN 1910-164."

That no further changes be made to the record.

That a copy of this report of proceedings be filed in Petitioner's naval record.

4. It is certified that a quorum was present at the Board's review and deliberations, and that the foregoing is a true and complete record of the Board's proceedings in the above entitled matter.

5. Pursuant to the delegation of authority set out in Section 6(e) of the revised Procedures of the Board for Correction of Naval Records (32 Code of Federal Regulation, Section 723.6(e)) and having assured compliance with its provisions, it is hereby announced that the foregoing corrective action, taken under the authority of reference (a), has been approved by the Board on behalf of the Secretary of the Navy.

