

DEPARTMENT OF THE NAVY

BOARD FOR CORRECTION OF NAVAL RECORDS 701 S. COURTHOUSE ROAD, SUITE 1001 ARLINGTON, VA 22204-2490

> Docket No. 9069-25 Ref: Signature Date

From: Chairman, Board for Correction of Naval Records

To: Secretary of the Navy

Subj: REVIEW OF NAVAL RECORD OF

, USN

XXX-XX

Ref: (a) 10 U.S.C. §1552

- (b) DEPSECDEF Memo, subj: Actions to Address Potential Injustices within Military Records of Former Service Members Administratively Separated Based on Their Sexual Orientation, 3 January 2025
- (c) USD (P&R) Memo, subj: Correction of Military Records Following Repeal of Section 654 of Title 10, United States Code, 20 September 2011
- (d) USD (P&R) Memo, subj: Guidance to Military Discharge Review Boards and Boards for Correction of Military / Naval Records Regarding Equity, Injustice, or Clemency Determinations, 25 July 2018
- (e) SECNAVINST 5420.193, Board for Correction of Naval Records, 19 November 1997
- Encl: (1) ASN (M&RA) Memo, subj: Group Application Pursuant to 10 U.S.C. §1552(b) Similarly Harmed Veterans Administratively Separated Based Solely upon their Sexual Orientation with less than a Fully Honorable Characterization of Service since 1 January 1980
 - (2) DD Form 149
 - (3) DD Form 214
 - (4) [Petitioner] Statement, 14 December 2000
 - (5) Administrative Separation Processing
 Notice Administrative Board Procedure, 2 February 2001
 - (6) 1900 Ser LEGAL/036, subj: Administrative Separation ICO [Petitioner], 5 February 2001
- 1. In accordance with subsection (b) of reference (a) and the terms of the settlement agreement in the case of Farrell, et. al. v. U.S. Department of Defense, et. al., as implemented by reference (b), the Assistant Secretary of the Navy (Manpower and Reserve Affairs) (ASN (M&RA)) filed enclosure (1) with the Board for Correction of Naval Records, hereinafter referred to as the Board, on behalf of a group of similarly harmed Sailors and Marines whose DD Form 214 reflects that they were discharged due to their sexual orientation with less than a fully honorable characterization of service. The Subject, hereinafter referred to as Petitioner, filed enclosure (2) with the Board, thus opting in to this group application review. A preliminary review of enclosure (3) revealed that Petitioner met the criteria for inclusion in this group application.
- 2. A three-member panel of the Board, meeting in executive session, conducted an individualized review of the Subject's naval record on 2 September 2025, and found sufficient

evidence of an injustice warranting the corrective action recommended in paragraph 5 below. Documentary material considered by the Board included the enclosures; relevant portions of the Subject's naval record; and applicable statutes, regulations, and policies, to include references (c) and (d).

- 3. Factual Background. Following are the relevant facts of Petitioner's case based upon review of his naval record:
- a. Petitioner enlisted in the U.S. Navy began a period of active duty on 10 July 2000. See enclosure (3).
- b. On 14 December 2000, Petitioner submitted a letter to his commanding officer admitting to his homosexuality. See enclosure (4).
- c. By memorandum dated 2 February 2001, Petitioner was formally notified via administrative board procedures that he was being considered for administrative discharge by reason of homosexual conduct. See enclosure (5).
- d. On the same date, Petitioner acknowledged the notification referenced in paragraph 3c above and waived all of his procedural rights with regard to the administrative board process. See enclosure (5).
- e. By memorandum dated 5 February 2001, Petitioner's commanding officer recommended that Petitioner be administratively separated from the Navy due to homosexual conduct. See enclosure (6).
- f. On 21 February 2021, Petitioner was discharged from the Navy with an honorable (HON) characterization of service by reason of homosexual conduct admission. See enclosure (3).

4. Conclusions.

- a. In accordance with reference (c), the Board should normally grant requests to change the narrative reason for a discharge, requests to re-characterize the discharge to honorable, and/or requests to change the reentry code to an immediately-eligible-to-reenter category when both of the following conditions are met: (1) the original discharge was based solely on the former "Don't Ask, Don't Tell" (DADT) or similar policy in place prior to enactment of DADT and (2) there were no aggravating factors in the record, such as misconduct. Accordingly, the Board found Petitioner's case falls within the general guidance of reference (c).
- b. In accordance with reference (d), the Board considered the totality of the circumstances to determine whether equitable relief is warranted in the interests of justice in accordance with reference (d). In this regard, the Board considered, amongst other factors, that homosexuality is now permitted within the military and that a current Service member under the same circumstances today would therefore reasonably expect to receive a more favorable outcome than Petitioner received; that there was no other in-service misconduct in Petitioner's naval record; that Petitioner concealed his sexual orientation for the noble purpose of volunteering to serve his Nation; and the passage of time since Petitioner's discharge. Notably, the Board acknowledged that Petitioner received an honorable characterization of service; however, based

upon these factors, the Board determined that additional relief is warranted in the interests of justice.

- c. The Board found an injustice in the fact that the narrative reason for separation reflected on Petitioner's DD Form 214 includes a reference to his sexual orientation. Due to his narrative reason for separation, Petitioner must disclose personal information regarding his sexual orientation and/or previous sexual activity whenever he has cause to prove his military service for whatever reason. Other Sailors are not required to reveal such personal information when providing evidence of their former military service. This constitutes an unreasonable burden and violation of Petitioner's privacy interests.
- 5. Recommendation. Based upon the conclusions in paragraph 4 above, the Board recommends the following corrective action be taken on Petitioner's naval record:
- a. That Petitioner be issued a new DD Form 214 reflecting that his characterization of service was "honorable"; that his narrative reason for separation was "Secretarial Authority"; that his separation authority was "MILPERSMAN 1910-164"; that his separation code was "JFF"; and that his reentry code was "RE-1."
 - b. That a copy of this record of proceedings be filed in Petitioner's naval record.
 - c. That no further corrective action be taken on Petitioner's naval record.
- 6. It is certified that quorum was present at the Board's review and deliberations and that the foregoing is a true and complete record of the Board's proceedings in the above titled matter. I have assured compliance with the provisions of reference (e).
- 7. Pursuant to the delegation of authority set out in reference (e), the corrective action described above has been approved by the Board on behalf of the Secretary of the Navy in accordance with reference (a).

